WORKING DRAFT

•	BILL	HOUSE
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Hazardous Materials Emergency Response Act.

Sponsored by: Joint Transportation and Highways Interim Committee

A BILL

for

AN ACT relating to public health and safety; creating the 1 2 Hazardous Materials Emergency Response Act; creating an advisory board; providing procedures for the response to 3 4 the release of hazardous materials as specified; requiring the state fire marshal to implement a plan to assist in 5 responding to hazardous materials; establishing regional 6 hazardous material response teams; establishing the 7 hazardous material emergency response account; providing 8 for liability for a released hazardous material; providing 9 10 for recovery of expenses incurred in responding to 11 hazardous material incidents; providing exceptions; providing an appropriation; and providing for an effective 12 13 date.

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15 Be It Enacted by the Legislature of the State of Wyoming:

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Section 1. W.S. 35-9-151 through 35-9-160 are created 1 2 to read: 3 4 DIVISION 5 5 Hazardous Materials Emergency Response Act 6 7 35-9-151. Citation. 8 This act may be cited as the "Wyoming Hazardous Materials 9 10 Emergency Response Act." 11 12 35-9-152. Definitions. 13 14 (a) As used in this act: 15 "Emergency responders" means public, state 16 (i) federal fire services, law enforcement, emergency 17 18 medical services, public health, public works, emergency 19 management and other public response services or agencies that would be involved in direct actions to contain or 20 21 control a hazardous material release. The term "emergency responders" does not include private on-site facilities 22 23 immediate emergency response capabilities unless 24 formally requested to assist off of the private facility

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site by the state or a political subdivision of the state;

(ii) "Emergency response" means a response to 1 2 any occurrence, which has or may result in a release of a hazardous material; 3 4 5 (iii) "Hazardous material" means any substance, 6 material, waste or mixture designated as hazardous 7 material, waste or substance according to 49 C.F.R. part 171.8, as amended; 8 9 (iv) "Incident" means the release, or imminent 10 threat of release, of hazardous material that requires the 11 12 emergency action of responders to limit or prevent damage 13 to life or property; 14 (v) "Incident commander" means the person in 15 16 charge of all responders at the site of an emergency 17 response; 18 (vi) "Local response authority" means the single 19 20 point of contact designated for a political subdivision for coordinating responses to incidents; 21 22 23 (vii) "Political subdivision" means any county, 24 city, town or fire protection district of the state; 25

1 (viii) "Regional hazardous material response 2 team" means any group of local government emergency responders brought together to assist 3 an affected jurisdiction within the different regions of the state with 4 the intent to protect life and property against the dangers 5 of incidents and emergencies involving hazardous materials, 6 7 in coordination with the state fire marshal regional 8 response;

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10 (ix) "This act" means W.S. 35-9-151 through 35-

11 9-160.

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13 **35-9-153**. Advisory Board.

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(a) There is created a hazardous material emergency 15 response advisory board that shall consist of seven (7) 16 members appointed by the governor. The board shall have 17 one (1) member representing the mining and extractive 18 19 minerals industry, one (1) member representing the transportation industry, including trucking or railroads, 20 21 one (1) member representing professional fire services, one (1) member representing volunteer fire services, and three 22 23 (3) members who represent political subdivisions of the 24 state. The governor may remove any member as provided in W.S. 9-1-202. 25

1 (b) The advisory board shall appoint a chairman from 2 among its members. The board shall meet at least annually and may meet more often as deemed necessary by the board or 3 the state fire marshal. Board members shall be reimbursed 4 for per diem and mileage for attending board meetings in 5 6 the same manner and amount as state employees.

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The governor shall give consideration to the 8 9 geographical location of the board members in order to have equitable representation of the geographical areas of the 10 11 state.

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The advisory board shall ensure the proper and 13 14 equitable collection and disbursement of funds.

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35-9-154. Emergency response training, planning and 16 17 reporting.

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19 (a) After consultation with the advisory board, the 20 state fire marshal shall:

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22 (i) Coordinate, develop, implement and make 23 available a comprehensive voluntary training program 24 designed to assist emergency responders in hazardous material incidents; 25

1	(ii) Provide for ongoing training programs for
2	political subdivisions, state agency employees and private
3	industry employees involved in responding to spills or
4	releases of hazardous materials;
5	
6	(iii) Promulgate rules and regulations for:
7	
8	(A) Hazardous material emergency response
9	training confirmation;
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11	(B) Hazardous material emergency regional
12	response teams and criteria for providing aid to those
13	teams;
14	
15	(C) Local and regional hazardous materials
16	incident response reporting.
17	
18	(iv) Assist with emergency response planning by
19	appropriate agencies of government at the local, state and
20	national levels.
21	
22	(b) In carrying out this act, the state fire marshal
23	shall contract only with emergency response teams that have
24	obtained confirmation of successful completion of requisite
25	National Fire Protection Association criteria for the level
26	at which the team will operate as emergency responders. The

- 1 state fire marshal shall confirm the training of, and issue
- 2 documentation of completion to, public emergency response
- 3 agency personnel who successfully complete hazardous
- 4 material training.

6 35-9-155. Regional hazardous material emergency 7 response teams.

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- 9 (a) The state fire marshal may contract and
- 10 coordinate to make available for use in any county, city or
- 11 fire protection district, any part of a regional hazardous
- 12 material emergency response team and specialized equipment
- 13 necessary to respond to the incident or emergency.

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- 15 (b) Members of the regional hazardous material
- 16 emergency response teams shall be indemnified and defended
- 17 from liability by the state self-insurance program:

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- 19 (i) While engaged in responding to incidents
- 20 outside their normal jurisdiction and pursuant to an
- 21 appropriate request for assistance; or

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- 23 (ii) While traveling to or from an operation
- 24 authorized by this act.

1 (c) The state fire marshal may lend equipment and 2 personnel and make grants from available state or federal 3 funds for the purchase of equipment to any local government 4 participating in the regional hazardous material response 5 program.

6

7 (d) The state fire marshal may contract with persons 8 and local emergency response teams that have appropriately 9 trained personnel and necessary equipment to respond to 10 hazardous material incidents within Wyoming.

11

12 (e) The state fire marshal may enter into a written 13 agreement with each entity or person providing equipment or 14 services to a designated local emergency response team.

15

(f) The state fire marshal shall promulgate rules and regulations establishing standards for hazardous material emergency response teams.

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20 **35-9-156.** Hazardous material emergency response 21 account.

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23 (a) The hazardous material emergency response account 24 is established within the earmarked revenue fund. The 25 following shall apply to the account:

1 (i) If the account becomes exhausted, the state 2 fire marshal shall request additional appropriations to maintain the account; 3 4 5 (ii) All reimbursements to the state collected 6 under provisions of this act shall be deposited in the 7 account; 8 9 (iii) The state fire marshal shall promulgate and regulations for depositing funds to, and 10 disbursing funds from, the account to be used to update 11 12 equipment and provide training for the regional and local 13 hazardous materials emergency response teams; 14 15 The state fire marshal shall promulgate (iv) 16 rules and regulations governing the reimbursement of 17 political subdivisions for participation in operations authorized by this act. 18 19 20 35-9-157. Local response authority. 22

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(a) Every political subdivision of the state shall designate a local response authority for responding to and reporting of hazardous material incidents that occur within its jurisdiction. The state fire marshal shall provide 26 appropriate training to emergency responders to respond,

1 upon request, to hazardous materials emergencies that occur

2 on private on-site industrial facilities. This training may

3 include Occupational Safety and Health Administration, Mine

4 Safety and Health Administration and other site specific

5 hazard training required by the facility. Designation shall

6 be in accordance with the following:

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8 (i) The governing body of every incorporated

9 municipality shall designate a local response authority to

10 respond to and report incidents occurring within its

11 jurisdiction;

12

13 (ii) The board of county commissioners of every

14 county shall designate a local response authority to

15 respond to and report incidents within the unincorporated

16 area of the county or areas within the county in which no

17 municipal response authority has been designated. In those

18 areas of a county where a fire protection district has been

19 established, the board of directors of the fire protection

20 district shall designate a local response authority to

21 respond to and report incidents within the fire protection

22 district;

23

24 (iii) If a fire protection district is

25 designated as the local response authority by a governing

26 body of an incorporated municipality or board of county

1 commissioners, the agreement to assume those

2 responsibilities shall be documented in writing;

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4 (iv) Any governing body of an incorporated 5 municipality or board of county commissioners designating a 6 local response authority to act outside the authority's 7 jurisdiction shall enter into an appropriate binding

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8 agreement with the local response authority;

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10 (v) The designation of a local response
11 authority and copies of any accompanying agreements and
12 other pertinent documentation created pursuant to this
13 section shall be filed with the state fire marshal within
14 seven (7) days of the agreement being reduced to writing
15 and signed by all appropriate persons.

16

(b) Every local response authority shall coordinate 17 18 the response to an incident occurring within its 19 jurisdiction in a fashion consistent with standard 20 hazardous materials incident command protocols. The local 21 response authority shall also coordinate the response to an incident which initially occurs within its jurisdiction but 22 23 which spreads to another jurisdiction. If an incident 24 occurs on a boundary between two (2) jurisdictions or in an area not readily ascertainable, the first local response 25

authority arriving at the scene shall coordinate the 1 2 initial emergency response.

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(c) The incident commander shall declare an incident 4 5 ended when he has determined the threat to public health and safety has ended. 6

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8 35-9-158. Liability for release of a hazardous 9 material; right to claim reimbursement.

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11 (a) Any person with hazardous materials in his care, 12 custody or control which is involved in a hazardous 13 material incident and requires an emergency response by a 14 local response authority shall be liable for the cost 15 incurred by any local response authority, regional response 16 team or other state response team arising out of the 17 incident.

18

19 (b) Notwithstanding subsection (a) of this section, 20 no person shall be liable under this act if the incident were caused by: 21

22

23 (i) An act of God; or

24

(ii) An act or omission of a person not defined 25 26 as a person under 49 C.F.R. part 171.8, provided that:

2 (A) The potentially liable person exercised 3 reasonable care with respect to the hazardous material 4 involved, taking into consideration the characteristics of 5 the hazardous material in light of all relevant facts and 6 circumstances; and

7

8 (B) The potentially liable person took
9 reasonable precautions against foreseeable acts or
10 omissions of any third person and the consequences that
11 could foreseeably result from such acts or omissions.

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13 (c) The state fire marshal, regional hazardous
14 material emergency response teams and local response
15 authorities shall be entitled to recover their reasonable
16 and necessary costs incurred as a result of their response
17 to a hazardous material incident. Costs subject to
18 recovery under this act include, but are not limited to,
19 the following:

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(i) Disposable materials and supplies acquired,
consumed and expended specifically for the purpose of the
response;

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25 (ii) Remuneration of employees for the time and 26 efforts devoted specifically to responding to a hazardous

1 materials incident outside the responders' normal 2 jurisdiction; 3 4 (iii) A reasonable fee, as established through 5 rules and regulations of the state fire marshal, for the use of equipment, including rolling stock, in responding to 6 7 a hazardous materials incident outside the responders' normal jurisdiction; 8 9 (iv) Rental or leasing 10 of equipment specifically for the response; 11 12 (v) Replacement costs for equipment owned by the 13 14 person claiming reimbursement that is contaminated beyond reuse or repair, if the loss occurred as a result of the 15 16 response; 17 (vi) Decontamination of equipment contaminated 18 19 during the response; 20 21 Special technical services specifically (vii) requested and required for the response; 22 23 24 (viii) Medical monitoring or treatment of response personnel; and 25

1 (ix) Laboratory expenses for analyzing samples 2 taken during the response.

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35-9-159. Expense recovery and civil remedies. 4

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The decision to commence a civil action to 6 (a) 7 recover expenses shall be made by the state fire marshal, fire protection district or the governing body of the 8 9 municipal or county government in consultation with the attorney general, county or municipal attorney 10 11 appropriate.

12

(b) In the event that the attorney general, county or 13 14 municipal attorney prevails in a civil action for reimbursement under this act, the court shall award costs 15 16 collection including reasonable attorney's fees, of 17 investigation expenses and litigation expenses.

18

19 (c) Any person who receives remuneration for the 20 emergency response expenses pursuant to any other federal 21 state law shall be precluded from recovering or reimbursement for such expenses pursuant to this act. 22 23 Nothing in this act shall otherwise affect or modify in any 24 way the obligations or liability of any person under any other provision of state or federal law, including common 25 26 law, for damages, injury or loss resulting from the release

1 of any hazardous material or for remedial action or the

2 expenses of remedial action for such release.

3

4 (d) Any recovery on behalf of the state under this 5 section shall be deposited in the hazardous material 6 emergency response account established under W.S. 35-9-156.

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8 35-9-160. Exceptions to reimbursements; exception to 9 act.

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(a) This act shall not apply to releases of hazardous 11 12 materials where there is an immediate on-site private 13 industry response capability to the emergency. The 14 exemption under this subsection shall apply only if the private industry files evidence satisfactory to the local 15 16 response authority of its immediate response capability to 17 respond to emergency releases of hazardous materials that may be present at the site of the private industry. The 18 19 exemption shall not apply if emergency responders responded 20 to a release of hazardous materials at the request of the 21 on-site private industry where the emergency occurred.

22

23 (b) No political subdivision shall be entitled to 24 reimbursement under this act from any person for an 25 incident involving less than the following quantities of 26 hazardous materials:

1		
2	Hazard type	Quantity
3		
4	Class A or B explosive	Any quantity
5	Class C explosive	50 pounds
6 7	*** STAFF COMME	ENTS ***
8 9 10 11	These classes are defined agency is going to find the added later.	
12	Etiological agent	Any quantity
13	Water reactive flammable solid	5 pounds
14	Pyrophoric material	5 pounds
15	Organic/inorganic peroxide	50 pounds
16	Poison A or poison B	100 pounds or 15 gallons
17	Flammable liquid other than	700 pounds or 120 gallons
18	a pyrophoric liquid	
19	Compressed flammable gas other than	3,000 cubic feet or more
20	liquefied petroleum gases	at one (1) atmosphere at
21		seventy degrees (70°)
22		Fahrenheit
23	Liquefied petroleum gases	Any installation exceeding
24		18,000 gallon water
25		capacity
26	Oxidizer	200 pounds or 120 gallons
27	Combustible liquid	
28	Class I	120 gallons

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1
    Class II
                                       240 gallons
 2
    Class III
                                       500 gallons
 3
                                       200 pounds or 120 gallons
    Corrosive material
 4
                                       (unless a lesser amount is
5
                                       specified in 40 C.F.R., part
 6
                                       172.101, 2002)
7
    Irritating material
                                       200 pounds or 120 gallons
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9
         Section 2. W.S. 1-41-102(a)(v)(A) is amended to read:
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11
         1-41-102. Definitions.
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13
         (a) As used in this act:
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15
              (v) "Public employee" means
                                                        officer,
                                                  any
16
    employee or servant of the state, provided the term:
17
18
                   (A) Includes elected or appointed
19
    officials, peace officers, members of hazardous material
    response teams as provided in W.S. 35-9-154 and persons
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21
    acting on behalf or in service of the state in any official
    capacity, whether with or without compensation, including
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    volunteer physicians providing medical services under W.S.
24
    9-2-103(a)(iii);
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Section 3. There is appropriated two million five 1 hundred thousand dollars (\$2,500,000.00) from the general 2 fund to the hazardous material emergency response account 3 4 within the earmarked revenue fund to be used by the fire 5 marshal for purposes of this act.

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Section 4. This act is effective July 1, 2003. 7

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9 (END)