SENATE FILE NO. SF0030

National Crime Prevention and Privacy Compact Act. Sponsored by: Joint Judiciary Interim Committee

A BILL

for

1	AN ACT relating to the National Crime Prevention and
2	Privacy Compact Act; adopting the National Crime Prevention
3	and Privacy Compact; and providing for an effective date.
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5	Be It Enacted by the Legislature of the State of Wyoming:
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7	Section 1. W.S. 7-19-601 through 7-19-603 are created
8	to read:
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10	ARTICLE 6
11	NATIONAL CRIME PREVENTION AND PRIVACY COMPACT ACT
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13	7-19-601. Short title.
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15	This act may be cited as "The National Crime Prevention and
16	Privacy Compact Act".
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1	7-19-602. Compact provisions generally.
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3	The National Crime Prevention and Privacy Compact is
4	enacted into law and entered into by this state with any
5	other state or jurisdiction legally joining the compact in
6	the form substantially as follows:
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8	Article I
9	Definitions
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11	(a) As used in this compact, unless the context
12	clearly requires otherwise:
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14	(i) "Attorney general" means the attorney
15	general of the United States;
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17	(ii) "Compact officer" means:
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19	(A) With respect to the federal government,
20	an official so designated by the director of the FBI; and
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22	(B) With respect to a party state, the
23	chief administrator of the state's criminal history record

1 repository or a designee of the chief administrator who is 2 a regular full-time employee of the repository; 3 (iii) "Council" means the compact council 4 5 established under article VI of this compact; 6 7 (iv) "Criminal history records" means information collected by criminal justice agencies on 8 9 individuals consisting of identifiable descriptions and notations of arrests, detentions, indictments or other 10 11 formal criminal charges, and any dispositions arising 12 therefrom, including acquittal, sentencing, correctional 13 supervision or release, but does not include identification information such as fingerprint records if that information 14 does not indicate involvement of the individual with the 15

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16 criminal justice system;

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18 (v) "Criminal history record repository" means 19 the state agency designated by the governor or other 20 appropriate executive official or the legislature of a 21 state to perform centralized recordkeeping functions for 22 criminal history records and services in the state;

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(vi) "Criminal justice" means the activities 1 2 relating to the detection, apprehension, detention, 3 pretrial release, posttrial release, prosecution, 4 adjudication, correctional supervision or rehabilitation of 5 accused persons or criminal offenders. The administration 6 of criminal justice includes criminal identification 7 activities and the collection, storage and dissemination of criminal history records; 8 9 (vii) "Criminal justice agency" means: 10 11 12 (A) Courts; 13 14 (B) A governmental agency or any subunit thereof that: 15 16 17 (I) Performs the administration of criminal justice pursuant to a statute or executive order; 18 19 and 20 21 (II) Allocates a substantial part of 22 its annual budget to the administration of criminal justice; and 23 24

1 (C) Includes federal and state inspectors 2 general offices. 3 4 (viii) "Criminal justice services" means 5 services provided by the FBI to criminal justice agencies in response to a request for information about a particular 6 individual or as an update to information previously 7 provided for criminal justice purposes; 8 9 10 (ix) "Criterion offense" means any felony or 11 misdemeanor offense not included on the list of nonserious 12 offenses published periodically by the FBI; 13 (x) "Direct access" means access to the national 14 15 identification index by computer terminal or other 16 automated means not requiring the assistance of, or 17 intervention by, any other party or agency; 18 19 (xi) "Executive order" means an order of the 20 president of the United States or the chief executive 21 officer of a state that has the force of law and that is 22 promulgated in accordance with applicable law; 23

1 (xii) "FBI" means the federal bureau of 2 investigation;

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4 (xiii) "Interstate identification system" or 5 "III system" means the cooperative federal-state system for 6 the exchange of criminal history records and includes the 7 national identification index, the national fingerprint 8 file and, to the extent of their participation in the 9 system, the criminal history record repositories of the 10 states and the FBI;

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12 (xiv) "National fingerprint file" means a 13 database of fingerprints or other uniquely personal 14 identifying information relating to an arrested or charged 15 individual maintained by the FBI to provide positive 16 identification or record subjects indexed in the III 17 system;

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19 (xv) "National identification index" means an 20 index maintained by the FBI consisting of names, 21 identifying numbers and other descriptive information 22 relating to record subjects about whom there are criminal 23 history records in the III system;

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(xvi) "National indices" means 1 the national 2 identification index and the national fingerprint file; 3 (xvii) "Nonparty state" means a state that has 4 5 not ratified this compact; 6 (xviii) "Noncriminal justice purposes" means 7 uses of criminal history records for purposes authorized by 8 9 federal or state law other than for purposes relating to 10 criminal justice activities, including employment suitability, licensing determinations, immigration and 11 12 naturalization matters and national security clearances; 13 14 (xix) "Party state" means a state that has 15 ratified this compact; 16 (xx) "Positive identification" means a 17 determination, based on a comparison of fingerprints or 18 other equally reliable biometric identification techniques, 19 20 that the subject of a record search is the same person as 21 the subject of a criminal history record or records indexed 22 in the III system. Identification based solely upon a comparison of subjects' names or other nonunique 23

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identification characteristics or numbers, or combinations 1 2 thereof, shall not constitute positive identification; 3 4 (xxi) "Sealed record information" means: 5 6 (A) With respect to adults, that portion of 7 a record that is: 8 9 (I) Not available for criminal justice 10 uses; 11 12 (II) Not supported by fingerprints or other accepted means of positive identification; or 13 14 15 (III) Subject to restrictions on dissemination for noncriminal justice purposes pursuant to 16 17 a federal or state statute that requires action on a sealing petition filed by a particular record subject; and 18 19 20 (B) With respect to juveniles, whatever 21 each state determines is a sealed record under its own law 22 and procedure. 23

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(xxii) "State" means any state, territory or 1 2 possession of the United States, the District of Columbia 3 and the Commonwealth of Puerto Rico. 4 5 Article II Purposes 6 7 (a) The purposes of this compact are to: 8 9 10 (i) Provide a legal framework for the 11 establishment of a cooperative federal-state exchange of 12 criminal history records for noncriminal justice purposes; 13 (ii) Require the FBI to permit use of the 14 national identification index and the national fingerprint 15 file by each party state and to provide, in a timely 16 fashion, federal and state criminal history records to 17 requesting states, in accordance with the terms of this 18 compact and with rules, procedures and standards 19 20 established by the council under article VI(a) of this 21 compact; 22 23 (iii) Require party states to provide 24 information and records for the national identification

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index and the national fingerprint file and to provide criminal history records, in a timely fashion, to criminal history record repositories of other states and the federal government for noncriminal justice purposes, in accordance with the terms of this compact and with rules, procedures and standards established by the council under article VI(a) of this compact;

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9 (iv) Provide for the establishment of a council 10 to monitor III system operations and to prescribe system 11 rules and procedures for the effective and proper operation 12 of the III system for noncriminal justice purposes; and 13

14 (v) Require the FBI and each party state to 15 adhere to III system standards concerning record 16 dissemination and use, response times, system security, 17 data quality and other duly established standards, 18 including those that enhance the accuracy and privacy of 19 such records.

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Article III

22 Responsibilities of Compact Parties

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24 (a) The director of the FBI shall:

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1 2 (i) Appoint an FBI compact officer who shall: 3 4 (A) Administer this compact within the 5 federal department of justice and among federal agencies and other agencies and organizations that submit search 6 7 requests to the FBI pursuant to article (V)(c) of this compact; 8 9 10 Ensure that compact provisions (B) and rules, procedures and standards prescribed by the council 11 12 under article VI of this compact are complied with by the federal department of justice and the federal agencies and 13 other agencies and organizations referred to 14 in subparagraph (A) of this paragraph; and 15 16 17 (C) Regulate the use of records received by means of the III system from party states when the records 18 are supplied by the FBI directly to other federal agencies; 19 20 (ii) Provide to federal agencies and to state 21 22 criminal history record repositories, criminal history 23 records maintained in its databases for the noncriminal

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justice purposes described in article IV of this compact, 1 2 including: 3 4 (A) Information from nonparty states; and 5 6 Information from party states that is (B) 7 available from the FBI through the III system, but is not available from the party state through the III system. 8 9 (iii) Provide a telecommunications network and 10 maintain centralized facilities for the exchange 11 of 12 criminal history records for both criminal justice purposes 13 and the noncriminal justice purposes described in article 14 IV of this compact, and ensure that the exchange of the records for criminal justice purposes has priority over 15

16 exchange for noncriminal justice purposes; and

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18 (iv) Modify or enter into user agreements with 19 nonparty state criminal history record repositories to 20 require them to establish record request procedures 21 conforming to those prescribed in article V of this 22 compact.

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24 (b) Each party state shall:

1 2 (i) Appoint a compact officer who shall: 3 4 (A) Administer this compact within the 5 state; 6 7 (B) Ensure that compact provisions and rules, procedures and standards established by the council 8 under article VI(a) of this compact are complied with in 9 the state; and 10 11 12 (C) Regulate the in-state use of records received by means of the III system from the FBI or from 13 other party states. 14 15 16 (ii) Establish and maintain a criminal history record repository, which shall provide: 17 18 19 (A) Information and records for the 20 national identification index and the national fingerprint 21 file; and 22

2005 STATE OF WYOMING 05LSO-0024 (B) The state's III system-indexed criminal 1 2 history records for noncriminal justice purposes described 3 in article IV of this compact. 4 5 (iii) Participate in the national fingerprint file; and 6 7 (iv) Provide and maintain telecommunications 8 9 links and related equipment necessary to support the services set forth in this compact. 10 11 12 (c) In carrying out their responsibilities under this 13 compact, the FBI and each party state shall comply with III system rules, procedures and standards duly established by 14 the council concerning record dissemination and use, 15 response time, data quality, system security, accuracy, 16 17 privacy protection and other aspects of III system 18 operation. 19 20 (d) Maintenance of record services shall comply with 21 the following: 22 (i) Use of the III system for noncriminal 23 justice purposes authorized in this compact shall be 24

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1	managed so as not to diminish the level of services
2	provided in support of criminal justice purposes;
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4	(ii) Administration of compact provisions shall
5	not reduce the level of service available to authorized
6	noncriminal justice users on the effective date of this
7	compact.
8	
9	Article IV
10	Authorized Record Disclosures
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12	(a) To the extent authorized by section 552a of title
13	5, United States Code (commonly known as the Privacy Act of
14	1974), the FBI shall provide on request criminal history
15	records (excluding sealed records) to state criminal
16	history record repositories for noncriminal justice
17	purposes allowed by federal statute, federal executive
18	order, or a state statute that has been approved by the
19	attorney general and that authorizes national indices
20	checks.
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22	(b) The FBI, to the extent authorized by section 552a
23	of title 5, United States Code (commonly known as the
24	Privacy Act of 1974), and state criminal history record
	15 SF

repositories, shall provide criminal history records (excluding sealed records) to criminal justice agencies and other governmental or nongovernmental agencies for noncriminal justice purposes allowed by federal statute, federal executive order, or a state statute that has been approved by the attorney general, that authorizes national indices checks.

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9 (c) Any record obtained under this compact may be 10 used only for the official purposes for which the record 11 was requested. Each compact officer shall establish 12 procedures, consistent with this compact and with rules, 13 procedures and standards established by the council under 14 article VI of this compact, which procedures shall protect 15 the accuracy and privacy of the records and shall:

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17 (i) Ensure that records obtained under this 18 compact are used only by authorized officials for 19 authorized purposes;

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(ii) Require that subsequent record checks are requested to obtain current information whenever a new need arises; and

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1	(iii) Ensure that record entries that may not
2	legally be used for a particular noncriminal justice
3	purpose are deleted from the response and, if no
4	information authorized for release remains, an appropriate
5	"no record" response is communicated to the requesting
6	official.
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8	Article V
9	Record Request Procedures
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11	(a) Subject fingerprints or other approved forms of
12	positive identification shall be submitted with all
13	requests for criminal history record checks for noncriminal
14	justice purposes.
15	
16	(b) Each request for a criminal history record check
17	utilizing the national indices made under any approved
18	state statute shall be submitted through that state's
19	criminal history record repository. A state criminal
20	history record repository shall process an interstate
21	request for noncriminal justice purposes through the
22	national indices only if the request is transmitted through
23	another state criminal history record repository or the
24	FBI.

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2 (c) Each request for criminal history record checks utilizing the national indices made under federal authority 3 4 shall be submitted through the FBI or, if the state 5 criminal history record repository consents to process fingerprint submissions, through the criminal 6 history 7 record repository in the state in which the request originated. Direct access to the national identification 8 9 index by entities other than the FBI and state criminal history records repositories shall not be permitted for 10 11 noncriminal justice purposes. 12 13 (d) A state criminal record repository or the FBI: 14 15 (i) May charge a fee, in accordance with 16 applicable law, for handling a request involving 17 fingerprint processing for noncriminal justice purposes; 18 and 19 20 (ii) May not charge a fee for providing criminal 21 history records in response to an electronic request for a 22 record that does not involve a request to process

23 fingerprints.

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1 (e) If an additional search is required, the 2 following shall apply: 3 4 (i) If a state criminal history record 5 repository cannot positively identify the subject of a record request made for noncriminal justice purposes, the 6 7 request, together with fingerprints or other approved identifying information, shall be forwarded to the FBI for 8 9 a search of the national indices; 10 11 (ii) If, with respect to a request forwarded by 12 a state criminal history record repository under paragraph 13 (i) of this subsection, the FBI positively identifies the subject as having a III system indexed record or records: 14 15 16 (A) The FBI shall so advise the state 17 criminal history record repository; and 18 19 state criminal history record (B) The 20 repository shall be entitled to obtain the additional 21 criminal history record information from the FBI or other 22 state criminal history record repositories. 23 24 Article VI

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1	Establishment of Compact Council
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3	(a) There is established a council to be known as the
4	compact council, which shall have the authority to
5	promulgate rules and procedures governing the use of the
6	III system for noncriminal justice purposes, not to
7	conflict with FBI administration of the III system for
8	criminal justice purposes.
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10	(b) The council shall:
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12	(i) Continue in existence as long as this
13	compact remains in effect;
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15	(ii) Be located, for administrative purposes,
16	within the FBI; and
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18	(iii) Be organized and hold its first meeting as
19	soon as practicable after the effective date of this
20	compact.
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22	(c) The council shall be composed of fifteen (15)
23	members, each of whom shall be appointed by the attorney
24	general, as follows:
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2 (i) Nine (9) members, each of whom shall serve a 3 two (2) year term, who shall be selected from among the 4 officers of party states based compact on the 5 recommendations of the compact officers of all party states, except that, in the absence of the requisite number 6 7 of compact officers available to serve, the chief administrator of the criminal history record repositories 8 9 of nonparty states shall be eligible to serve on an interim 10 basis; 11 12 (ii) Two (2) at-large members, nominated by the 13 director of the FBI, each of whom shall serve a three (3) 14 year term, of whom: 15 16 (A) One (1) shall be a representative of a 17 criminal justice agency of the federal government and may not be an employee of the FBI; and 18 19 20 (B) One (1) shall be a representative of a 21 noncriminal justice agency of the federal government. 22 (iii) Two (2) at-large members, nominated by the 23 24 chairperson of the council, once the chairperson is elected

2005 STATE OF WYOMING 05LSO-0024 pursuant to subsection (d) of this article, each of whom 1 2 shall serve a three (3) year term, of whom: 3 4 (A) One (1) shall be a representative of a 5 state or local criminal justice agency; and 6 7 (B) One (1) shall be a representative of a state or local noncriminal justice agency. 8 9 10 (iv) One (1) member, who shall serve a three (3) 11 year term, and who shall simultaneously be a member of the 12 FBI's advisory policy board on criminal justice information 13 services, nominated by the membership of that policy board; 14 15 (v) One (1) member, nominated by the director of 16 the FBI, who shall serve a three (3) year term, and who 17 shall be an employee of the FBI. 18 19 (d) From its membership, the council shall elect a 20 chairperson and a vice chairperson of the council, 21 respectively. Both the chairperson and the vice 22 chairperson of the council: 23

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1 (i) Shall be a compact officer, unless there is 2 no compact officer on the council who is willing to serve, 3 in which case the chairperson may be an at-large member; 4 and 5 6 (ii) Shall serve a two (2) year term and may be 7 reelected to only one (1) additional two (2) year term. 8 9 The vice chairperson of the council shall serve (e) 10 as the chairperson of the council in the absence of the 11 chairperson. 12 13 (f) The council shall meet at least once each year at 14 the call of the chairperson. Each meeting of the council shall be open to the public. The council shall provide 15 prior public notice in the federal register of each meeting 16 17 of the council, including the matters to be addressed at 18 the meeting. 19 20 (g) A majority of the council or any committee of the

council shall constitute a quorum of the council or of the committee, respectively, for the conduct of business. A lesser number may meet to hold hearings, take testimony or conduct any business not requiring a vote.

1 2 The council shall make available for public (h) 3 inspection and copying at the council office within the 4 FBI, and shall publish in the federal register, any rules, 5 procedures or standards established by the council. 6 7 (j) The council may request from the FBI, reports, studies, statistics or other information or materials as 8 9 the council determines to be necessary to enable the 10 council to perform its duties under this compact. The FBI, 11 to the extent authorized by law, may provide assistance or 12 information in response to a request by the council. 13 14 (k) The chairperson may establish committees as necessary to carry out this compact and may prescribe their 15 16 membership, responsibilities and duration. 17 18 Article VII 19 Ratification of Compact 20 21 (a) This compact shall take effect upon being entered 22 into by two (2) or more states as between those states and the federal government. Upon subsequent entering into this 23 compact by additional states, it shall become effective 24

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1 among those states and the federal government and each 2 party state that has previously ratified it. When 3 ratified, this compact shall have the full force and effect 4 of law within the ratifying jurisdictions. The form of 5 ratification shall be in accordance with the laws of the executing state. 6 7 Article VIII 8 9 Miscellaneous Provisions 10 11 (a) Administration of this compact shall not interfere with the management and control of the director 12 of the FBI over the FBI's collection and dissemination of 13 criminal history records and the advisory function of the 14 FBI's advisory policy board chartered under the Federal 15 Advisory Committee Act (5 U.S.C. App.) for all purposes 16 17 other than noncriminal justice. 18 19 (b) Nothing in this compact shall require the FBI to 20 obligate or expend funds beyond those appropriated to the 21 FBI. 22

(c) Nothing in this compact shall diminish or lessenthe obligations, responsibilities and authorities of any

1 state, whether a party state or a nonparty state, or of any 2 criminal history record repository or other subdivision or 3 component thereof, under the federal departments of state, 4 justice and commerce, the judiciary, and Related Agencies 5 Appropriation Act, 1973 (Pub. L. 92-544), or regulations and guidelines promulgated thereunder, including the rules 6 and procedures promulgated by the council under article 7 VI(a) of this compact, regarding the use and dissemination 8 9 of criminal history records and information. 10 11 Article IX 12 Renunciation 13 14 (a) This compact shall bind each party state until 15 renounced by the party state. 16 17 (b) Any renunciation of this compact by a party state 18 shall: 19 20 (i) Be effected in the same manner by which the 21 party state ratified this compact; and 22 23 (ii) Become effective one hundred eighty (180) days after written notice of renunciation is provided by 24

1	the party state to each other party state and to the
2	federal government.
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4	Article X
5	Severability
6	
7	(a) The provisions of this compact shall be
8	severable, and if any phrase, clause, sentence or provision
9	of this compact is declared contrary to the constitution of
10	any participating state, to the constitution of the United
11	States or to the applicability thereof to any government,
12	agency, person or circumstance is held invalid, the
13	validity of the remainder of this compact and the
14	applicability thereof to any government, agency, person or
15	circumstance shall not be affected thereby. If a portion
16	of this compact is held contrary to the constitution of any
17	party state, all other portions of this compact shall
18	remain in full force and effect as to the remaining party
19	states and in full force and effect as to the party state
20	affected, as to all other provisions.
21	
22	Article XI
23	Adjudication of Disputes
24	

2005 STATE OF WYOMING 05LSO-0024 (a) The council shall: 1 2 3 (i) Have initial authority to make 4 determinations with respect to any dispute regarding: 5 Interpretation of this compact; 6 (A) 7 (B) Any rule or standard established by the 8 9 council; and 10 11 (C) Any dispute or controversy between any 12 parties to this compact. 13 (ii) Hold a hearing concerning any dispute 14 described in paragraph (i) of this subsection at a 15 regularly scheduled meeting of the council and only render 16 17 a decision based upon a majority vote of the members of the 18 council. The decision shall be published pursuant to the requirements of article VI(e) of this compact. 19 20 21 (b) The FBI shall exercise immediate and necessary 22 action to preserve the integrity of the III system, 23 maintain system policy and standards, protect the accuracy

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and privacy of records and to prevent abuses, until the
council holds a hearing on such matters.

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4 (c) The FBI or a party state may appeal any decision 5 of the council to the attorney general and thereafter may file suit in the appropriate district court of the United 6 7 States, which shall have original jurisdiction of all cases or controversies arising under this compact. Any suit 8 9 arising under this compact and initiated in a state court 10 shall be removed to the appropriate district court of the United States in the manner provided by 24 U.S.C. § 1446, 11 12 or other statutory authority.

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14 **7-19-603.** Compact officer to administer the compact.

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16 The Wyoming attorney general or his designee shall act as 17 the compact officer responsible for implementation and 18 administration of this compact on behalf of the state of 19 Wyoming.

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21 Section 2. This act is effective July 1, 2005.

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23 (END)