STATE OF WYOMING

HOUSE BILL NO. HB0067

Telecommunications.

Sponsored by: Joint Corporations, Elections and Political Subdivisions Interim Committee

A BILL

for

1 to telecommunications; recognizing AN ACT relating 2 from alternate providers; requiring competition 3 certificates of public convenience and necessity for all 4 telecommunications providers; repealing cost based pricing; 5 providing for downward pricing flexibility for 6 telecommunications services; providing a limitation on 7 for increasing prices essential telecommunications 8 services; limiting annual reports by the public service 9 commission; repealing anachronistic provisions; eliminating 10 mandatory quality of service studies; and providing for an 11 effective date. 12 Be It Enacted by the Legislature of the State of Wyoming:

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15 **Section 1.** W.S. 37-15-101, 37-15-103(a)(iv)(intro),

16 (B), (C) and (xvi)(A)(V), 37-15-104(a)(ii) and

- 1 37-15-201(a) and (b), 37-15-202(a)(intro), (i) and (ii), 2 37-15-203(a) and by creating new subsections (e) through 3 (h), 37-15-204(a), 37-15-401(a) by creating a new paragraph 4 (vii), 37-15-403(a), 37-15-404(a)(i), 37-15-405, 5 37-15-406 (b), 37-15-407 (a) (intro), 37-15-408, 37-15-501 (a) and (b) and 37-15-502(a)(intro) and (iv) are amended to 6 7 read: 8 37-15-101. Short title. 9 10 11 This chapter shall be known as the "Wyoming 12 Telecommunications Act." of 1995." 13 37-15-103. Definitions. 14 15 (a) As used in this chapter: 16 17 (iv) "Essential telecommunications service" 18
- means a customer's access to service that is necessary for
 the origination or termination, or both, of two-way,
 switched telecommunications for both residential voice
 grade and business voice grade service within a local
 exchange area. Essential telecommunications services are
 limited to:

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2 (B) Single line flat-rate or single line 3 measured residence or business voice grade service; 4 5 (C) Transmission service and facilities necessary for the connection between the end user's or 6 customer's premises or location and the local network 7 8 switching facility including the necessary signaling 9 service used by customers to access essential 10 telecommunications services;

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12 (xvi) "Supported services" means the services or 13 functionalities which shall be supported by the state 14 universal service fund pursuant to W.S. 37-15-502, as 15 described in subparagraphs (A) and (B) of this paragraph:

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17 (A) The services designated for support 18 are:

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(V) Access to emergency services.

"Access to emergency services" includes access to services,

such as 911 and enhanced 911, provided by local governments

or other public safety organizations. 911 is defined as a

service that permits a telecommunications user, by dialing

the three-digit code "911," to call emergency services 1 2 through a public service access safety answering point 3 operated by the local government. "Enhanced 911" is 4 defined as 911 service that includes the ability to provide 5 automatic numbering information, which enables the public service access safety answering point to call back if the 6 call is disconnected, and automatic location information, 7 which permits emergency service providers to identify the 8 9 geographic location of the calling party. "Access to 10 emergency services" includes access to 911 and enhanced 911 11 services in accordance with applicable governing authority;

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13 37-15-104. Services not regulated by this title.

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(a) Except for contributions to the universal service fund required pursuant to W.S. 37-15-501 and the assessment levied pursuant to W.S. 37-2-106 through 37-2-109, telecommunications service does not include, and the provisions of this title do not apply to:

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21 (ii) Except as provided in this paragraph, Home 22 and business and coinless, or coin operated public or 23 semipublic telephone terminal equipment, and the use, 24 location and charges for the use of such equipment; The

1 commission may regulate the location of and charges for 2 coinless or coin operated public or semipublic telephone 3 terminal equipment in areas of the state which the 4 commission finds are not subject to competition for such 5 equipment; 6 7 (ix) Nonvoice data services; not operated by a 8 company providing local exchange service; 9 37-15-201. Regulation of local exchange services; 10 certificates of public convenience 11 and necessity; concurrent certificates. 12 13 (a) Except for those telecommunications companies 14 that as of January 1, 1995, have a valid certificate of 15 public convenience and necessity previously issued by the 16 17 commission to provide local exchange services in the state, All telecommunications companies seeking to offer and 18 provide local exchange service shall obtain a certificate 19 20 of public convenience and necessity from the commission 21 prior to providing that service in this state. 22 23 (b) The commission shall grant a concurrent 24 certificate or certificates of public convenience

1 necessity to provide local exchange service in the service

2 territory of a local exchange company with more than thirty

3 thousand (30,000) access lines in the state if it finds,

4 after notice and opportunity for hearing, that the

5 applicant possesses sufficient technical, financial and

6 managerial resources to provide safe, adequate and reliable

7 local exchange services within the identified geographic

8 area.

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10 37-15-202. Determination of competitive services.

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12 (a) Upon petition by any telecommunications company,

13 the commission may, after notice and opportunity for

14 hearing, find and conclude that a telecommunications

15 service in the relevant market is subject to competition.

16 Any service found to be effectively competitive shall not

17 be subject to regulation of prices by the commission. The

18 commission shall consider only the following factors in

19 determining whether a telecommunications service in the

20 relevant market is subject to effective competition:

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22 (i) The extent to which the same or equivalent

23 telecommunications services are available from alternative

24 providers including, but not limited to, wireless providers

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1 who provide at least one thousand (1,000) anytime minutes 2 per customer per month, cable providers offering voice 3 services, voice over internet protocol or any other 4 providers utilizing telephone numbers to provide voice 5 services in the relevant market; 6 7 which telecommunications (ii) The extent to alternative providers 8 services of are functionally 9 equivalent or and may be substituted at reasonably 10 comparable prices, terms and conditions for the same 11 service or in combination with other services; 12 13 37-15-203. Price regulation of noncompetitive 14 services. 15 Prices for telecommunications services which have 16 (a) 17 not been determined by the legislature or the commission to competitive telecommunications services 18 shall be regulated by the commission in accordance with 19 this 20 The prices for noncompetitive telecommunications section. 21 services of any local exchange company may be adjusted 22 downward at the company's discretion. Except as provided in subsections (e) and (f) of this section, prices for 23 noncompetitive telecommunications services shall be subject 24

| 1 | to a maximum determined by the commission. The initial |
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| 2 | maximum shall be the local exchange company's price of |
| 3 | noncompetitive telecommunications services as of July 1, |
| 4 | 2006. A local exchange carrier may increase its price to |
| 5 | the level of the maximum set under this subsection without |
| 6 | approval of the commission as required under subsections |
| 7 | (f) and (g) of this section. |
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| 9 | (e) A local exchange company may seek approval to |
| 10 | make revenue neutral adjustments to the price of essential |
| 11 | telecommunications service to reduce or eliminate |
| 12 | differences in the price of essential telecommunications |
| 13 | service in different portions of its service area. |
| 14 | |
| 15 | (f) A local exchange company may seek approval to |
| 16 | increase the price of essential telecommunications service |
| 17 | based on: |
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| 19 | (i) Changes in the local calling area as |
| 20 | approved by the commission; |
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| 22 | (ii) Changes in access charges as approved by |
| 23 | the commission; or |

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(iii) Other changes affecting 1 essential 2 telecommunications service. 3 4 Except as provided in subsection (a) of this (g) 5 section, any requested price change under subsections (a) through (f) of this section, including revenue neutral 6 7 changes, that may result in an increase in the price of essential telecommunications services is subject to review 8 9 and determination by the commission, after notice and 10 opportunity for hearing. 11 The prices of any local exchange company may 12 13 contain provisions for incentives for improvement of the 14 company's performance or efficiency, lowering of operating 15 costs, control of expenses or improvement and upgrading or modernization of its services or facilities. Any local 16 17 exchange company may apply to the commission for incentives and innovative or nontraditional price regulation, 18 19 including price indexing. The commission shall issue a 20 order approving, modifying or rejecting final 21 application made under this subsection within one hundred 22 eighty (180) days of the filing date of the application with the commission. If no order is issued by the 23

commission within the one hundred eighty (180) day period,

the application shall be deemed approved as filed. If during consideration of an application for regulation under this subsection, the commission materially alters the plan as filed in the application, the applying local exchange company may notify the commission in writing, at any time, but not later than sixty (60) days after any final commission order on the application, that it elects not to be price regulated as approved by the order. The local exchange company's prices shall then be regulated as they were prior to the application until such time as a new application is filed, approved and accepted.

37-15-204. Price schedules filed with the commission.

companies shall file with the commission, in such form and detail as the commission may require, schedules showing all competitive and noncompetitive telecommunications services terms, conditions and prices, including prices set by contract, currently in effect and charged to customers by the company in this state. All prices for new noncompetitive telecommunications services, and any change in prices for noncompetitive telecommunications services, shall be filed thirty (30) days prior to the proposed

effective date unless a shorter filing period is authorized 1 2 by the commission. No price increase for a noncompetitive 3 service shall be effective unless the customer has been 4 given notice by the provider at least one (1) full billing 5 cycle prior to the proposed increase. All price changes for competitive services shall be effective as provided for 6 7 in the company's price schedule. No price or price change is effective until filed in accordance with this section. 8 Prices charged for competitive services shall be in 9 10 accordance with its price schedule unless a separate 11 contract is negotiated. For purposes of this subsection, the rules, regulations, policies, practices and other 12 13 requirements relating to services shall be filed with the commission in such form and detail as the commission may 14 require. Rules, regulations, policies, practices and other 15 requirements relating to competitive services shall be 16 17 subject to the same requirements under this chapter as the prices of competitive services. Those relating to 18 noncompetitive services shall be subject to the same 19 20 requirements under this chapter as the prices of 21 noncompetitive services Prices for generally offered 22 competitive services shall be publicly available on a 23 company's website through the internet, the world wide web 24 or a similar proprietary or common carrier, or provided to

| 1 | the commission. All price changes for noncompetitive | | | |
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| 2 | services shall be filed on or before the effective date of | | | |
| 3 | the change, as provided in the company's price schedule. | | | |
| 4 | Price schedules may be filed in electronic format at the | | | |
| 5 | option of the company. | | | |
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| 7 | 37-15-401. Commission powers. | | | |
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| 9 | (a) In addition to the powers exercised pursuant to | | | |
| 10 | the provisions of W.S. $37-15-408$, the commission has the | | | |
| 11 | power to: | | | |
| 12 | | | | |
| 13 | (vii) Exercise authority as delegated under the | | | |
| 14 | Federal Communications Act of 1934, as amended. | | | |
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| 16 | 37-15-403. Cross-subsidies prohibited; enforcement. | | | |
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| 18 | (a) No telecommunications company shall use revenues | | | |
| 19 | earned from or allocate expenses to noncompetitive | | | |
| 20 | telecommunications services to subsidize competitive | | | |
| 21 | telecommunications services. determined by the commission | | | |
| 22 | to be subject to competition. The commission shall not | | | |
| 23 | require revenues or expenses from competitive | | | |
| 24 | telecommunications services to be attributed to | | | |

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1 noncompetitive telecommunications services. Revenues 2 obtained from noncompetitive telecommunications services 3 may not be used to subsidize competitive telecommunications 4 services. Revenues from competitive telecommunications 5 services may not be used to subsidize noncompetitive telecommunications services. Nothing in this subsection 6 shall affect the assignment of any revenues received from 7 the universal service fund for the exclusive support of 8 9 high cost, local exchange services. 10 37-15-404. Protection 11 of telecommunications 12 consumers. 13 14 (a) No telecommunications company shall unreasonably discriminate as to customers in prices, terms or conditions 15 16 of service, or in connection to or with other 17 telecommunications companies. Nothing in this chapter shall be construed to prohibit any telecommunications 18 19 company from: 20 21 (i) Providing volume or other price discounts 22 based on reasonable, nonpredatory business practices, including introducing promotional offerings, special 23

incentives, competitive discounts and price waivers;

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37-15-405. Complaint against prices.

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4 Any person, and the commission on its own motion, may 5 complain to the commission concerning the reasonableness of the price of any noncompetitive telecommunications service. 6 7 Any notice and hearing of any complaint shall be in accordance with the Wyoming Administrative Procedure Act 8 9 and this chapter. The commission shall only set aside any 10 price it finds after notice and hearing to be unreasonable 11 or unreasonably discriminatory. If the commission sets 12 aside а price as unreasonable or unreasonably 13 discriminatory, the telecommunications company shall have 14 sixty (60) days to file a new price which is reasonable. 15 The company shall refund any charges found to be unreasonable as ordered by the commission. Any price set 16 in compliance with the provisions of W.S. 37 15 402 is 17 18 presumed to be fair and reasonable, subject to rebuttal by

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21 **37-15-406.** Quality of service.

the commission or any party to the hearing.

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23 (b) Any customer, and the commission on its own 24 motion, may complain concerning the quality of service

1 provided by a telecommunications company. A complaint shall

2 be noticed and heard as provided for in the Wyoming

3 Administrative Procedure Act. The commission, after notice

4 and hearing, may direct the telecommunications company to

5 take whatever remedial action is technically feasible and

6 economically reasonable to provide reasonably adequate

7 service. The commission shall authorize a

8 telecommunications provider to recover the cost of

9 compliance with as determined by any commission order under

10 this section.

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12 **37-15-407.** Annual report.

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14 (a) The commission shall with the input and

15 participation of the telecommunications industry and other

16 relevant state departments, boards and agencies prepare and

17 issue an annual report on the status of the

18 telecommunications industry. $\frac{1}{2}$ and $\frac{1}{2}$ Wyoming regulation thereof

19 on January 10 of each year beginning in 1996. Such report

20 shall be based on information provided to the commission

21 and shall include:

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23 37-15-408. Applicability of existing law.

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- 1 W.S. 37 1 104 through 37 1 106, 37-2-102, 37-2-104,
- 2 37-2-106 through 37-2-109, 37-2-113, 37-2-115 through
- 3 37-2-118, 37-2-124, 37-2-125, 37-2-130, 37-2-203,
- 4 37-2-205(a), 37-2-209, 37-2-214 through 37-2-216, 37-2-218,
- 5 37-2-301 through 37-2-306, 37-3-114, 37-4-101 through
- 6 37-4-104, 37-12-120 through 37-12-130, 37-12-201,
- 7 37-12-202, 37-12-204 through 37 12 209, 37 12 211 through
- 8 37-12-213, 37-12-301 through 37-12-304 and 37-13-101
- 9 through 37-13-137, inclusive, unless in conflict with other
- 10 provisions of this chapter, are applicable to
- 11 telecommunications companies and telecommunication
- 12 companies shall be considered public utilities for the
- 13 purposes of those provisions. For purposes of this chapter
- 14 W.S. 37 3 106(b) and (c) shall apply to telecommunications
- 15 companies which are rate of return regulated.

- 17 37-15-501. Universal service fund created;
- 18 contributions; administration.

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- 20 (a) There is hereby established the universal service
- 21 fund to be administered in accordance with this section.
- 22 The fund shall be administered by the commission. All
- 23 telecommunications companies and companies drawing from the
- 24 universal service fund shall contribute to the universal

1 service fund. The dates for contributions to the fund and

2 disbursements from the fund shall be set by the commission,

3 after notice and opportunity for hearing, as necessary to

4 accomplish the objectives of the fund as specified in

5 subsections (c) and (d) of this section. The costs of

6 administering the fund may be included in determining

7 required contributions.

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9 (b) The commission shall after notice and opportunity 10 designate the for hearing, method by which the 11 contributions shall be calculated, collected distributed. in order to achieve the goals set forth in 12 W.S. 37 15 102. The commission shall 13 authorize 14 additional monthly charge to customers, in the amount specified by the commission, to recover each contributor's 15 required payment to the universal service fund. Any charge 16 17 related to mobile telecommunications service shall only apply if the customer's place of primary use is in this 18 19 state as provided by the Mobile Telecommunications Sourcing 20 Act, 4 U.S.C. §§ 116 to 126. The provisions of the Mobile 21 Telecommunications Sourcing Act shall apply to this

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subsection.

37-15-502. Universal service fund eligibility and 1 2 distribution to carriers. 3 4 (a) Telecommunications companies which use wireline, 5 cellular, radio spectrum, or other wireless or other technology to provide supported services to customers who 6 are otherwise eligible to receive universal service support 7 pursuant to W.S. 37-15-501, may establish eligibility to 8 9 receive universal service fund distributions in an amount to be determined by the commission, provided that: 10 11 12 (iv) The company and services meet such 13 additional criteria, if any, the commission, after notice 14 and opportunity for hearing, determines are necessary. to further the stated intent of W.S. 37 15 102. During its 15 16 consideration and determination, the commission shall 17 consider technological and competitive neutrality. The commission shall adopt rules setting forth any such 18 19 criteria on or before December 31, 2001. 20 21 **Section 2.** W.S. 37-15-102, 37-15-103(a)(i), (vi) and 22 (b), 37-15-201(c) through (h), 37-15-203(b) through (d), 37-15-204 (b) and (c), 37-15-301 (e), 37-15-402, 23

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 $1 \quad 37-15-406(a), \quad 37-15-407(a)(i)$ through (iv), 37-15-410 and

2 37-15-411 are repealed.

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4 Section 3. This act is effective July 1, 2006.

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6 (END)