DRAFT ONLY NOT APPROVED FOR INTRODUCTION

Campaign finance reporting.

Sponsored by: Joint Corporations, Elections and Political Subdivisions Interim Committee

A BILL

for

1 AN ACT relating to campaign finance reporting; providing 2 restrictions on contributions from political action 3 committees and candidate's campaign committees; providing electronic filing of campaign 4 finance reports; 5 modifying persons required to file campaign receipts 6 reports; requiring reporting from political action 7 committees and candidate's campaign committees; requiring 8 reporting of occupations and employers of contributors as 9 specified; requiring amendment of campaign finance reports 10 as specified; specifying where reports shall be filed; providing for a searchable database of reports; providing 11 penalties; limiting political advertisements by individuals 12 as specified; and providing for an effective date. 13

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2 Be It Enacted by the Legislature of the State of Wyoming:

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4 **Section 1.** W.S. 22-25-102(c), (e) and by creating a

5 new subsection (j), 22-25-105, 22-25-106(a)(i) and (iv) and

6 (e), 22-25-107(a)(i) and (iv), (b), (c)(i) and by creating

7 a new subsection (e), 22-25-108(a) and (c), 22-25-109 and

8 22-25-110(a) are amended to read:

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10 22-25-102. Contribution of funds or election

11 assistance restricted; limitation on contributions; right

12 to communicate; civil penalty.

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(c) Except as otherwise provided in this section, no individual other than the candidate, or the candidate's immediate family shall contribute directly or indirectly or through contributions to a political action committee or candidate's campaign committee, more than one thousand dollars (\$1,000.00) per election during the two (2) year period consisting of a general election year and the preceding calendar year to any candidate for political office, or to any candidate's campaign committee, nor make more than twenty-five thousand dollars (\$25,000.00) total

political contributions during the same two (2) year

1 period. For purposes of this subsection the primary,

2 general and special elections shall be deemed separate

3 elections. No candidate for political office shall accept,

4 directly or indirectly, contributions which violate this

5 subsection. Contributions to a candidate's campaign

committee shall be considered to be contributions to the 6

7 candidate. This subsection does not limit political

contributions by political parties, nor expenditures by a 8

9 candidate from his or her own funds nor from his or her

10 candidate's campaign committee funds.

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12 (e) Any corporation, person or organization violating 13 the provisions of subsection (a), (b), $\frac{or}{or}$ (c) or (j) of this 14 section is subject to a civil penalty up to ten thousand dollars (\$10,000.00) and costs including a reasonable 15 attorney's fee. The amount of penalty imposed shall be in 16 17 such amount as will deter future actions of a similar nature. An action to impose the civil penalty may be 18 19 prosecuted by and in the name of any candidate adversely 20 affected by the transgression, any political party, any 21 county attorney, any district attorney or the attorney 22 general. Proceeds of the penalty collected shall be paid to the state treasurer and credited as provided in W.S. 23

24 8-1-109.

2	(j) Except as otherwise provided in this section, no
3	political action committee or candidate's campaign
4	committee shall contribute directly or indirectly more than
5	two thousand five hundred dollars (\$2,500.00) per election
6	to any candidate for office other than a statewide office
7	nor more than five thousand dollars (\$5,000.00) per
8	election to any candidate for statewide office during the
9	two (2) year period consisting of a general election year
10	and the preceding calendar year. For purposes of this
11	subsection the primary, general and special elections shall
12	be deemed separate elections. No candidate for political
13	office shall accept, directly or indirectly, contributions
14	which violate this subsection. Contributions to a
15	candidate's campaign committee shall be considered to be
16	contributions to the candidate. This subsection does not
17	limit political contributions by political parties, nor
18	expenditures by a candidate from his or her own funds nor
19	from his or her candidate's campaign committee funds.

22-25-105. Campaign reporting forms; instructions and warning.

1 (a) The secretary of state shall prescribe and 2 furnish the forms for reporting receipts and expenditures 3 for primary, general and special election campaigns, 4 together with written instructions for completing the form 5 and a warning that violators are subject to criminal charges and that a vacancy will exist if the forms are not 6 7 completed and filed pursuant to law. Until January 1, 2010, the forms along with instructions and warning shall 8 9 be distributed to the county clerk and shall be given by 10 the county clerk to each person filing an application for 11 nomination in his office and to each political action committee and candidate's campaign committee required to 12 13 file with the county clerk. Until January 1, 2010, the 14 county clerk shall also distribute the reporting forms to 15 the chairmen of the county party central committees.

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17 The secretary of state shall promulgate rules to 18 allow the forms required pursuant to subsection (a) of this 19 section and any other forms and reports required to be 20 filed with him pursuant to this chapter to be filed electronically after January 1, 2010. 21

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22-25-106. Filing of campaign reports. 23

1 (a) Except as otherwise provided in subsection (g) of

2 this section and in addition to other statements required

3 by this subsection:

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5 (i) Every candidate for statewide office, 6 legislative office or countywide office, every candidate 7 for any other office if that person receives or spends more than five hundred dollars (\$500.00) in contributions 8 9 and any political action committee or candidate's campaign committee supporting a candidate for statewide office, 10 11 legislative office, countywide office or candidate for any other office if that committee receives or spends more than 12 five hundred dollars (\$500.00) in contributions shall file 13 14 a fully itemized statement of receipts at least seven (7) 15 days before any primary, general or special election with information required by this subsection current to any day 16

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election;

20 *** Staff note: It is not clear how a PAC 21 would know if a candidate had otherwise received \$500. ***

from the eighth day up to the fourteenth day before the

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23 (ii) Every candidate, whether successful or not,
24 and every political action committee or candidate's
25 campaign committee formed in this state which contributed

1 money to a candidate during the current election shall file

2 a fully itemized statement of receipts and expenditures

3 within ten (10) days after any general or special election;

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5 (iii) Every candidate in any primary election

and every political action committee or candidate's 6

7 campaign committee formed in this state which contributed

money to a candidate during the current election shall file 8

9 a fully itemized statement of receipts and expenditures

within ten (10) days after the primary election; 10

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12 Statements under this subsection shall set (iv) 13 forth the full and complete record of receipts including 14 cash, goods or services and except for statements of 15 receipts required under paragraph (i) of this subsection, 16 of actual and promised expenditures, including all 17 identifiable expenses as set forth in W.S. 22-25-103. 18 purposes of this section, a receipt is reportable when it 19 is known and in the possession of, or the service has been 20 furnished to, the person or organization required to submit 21 a statement of receipts or a statement of receipts and 22 expenditures. The date of each receipt of twenty-five 23 dollars (\$25.00) or more, any expenditure or obligation,

the name of the person, their occupation and employer from

1 whom received or to whom paid and the purpose of each 2 expenditure or obligation shall be listed. All receipts 3 under twenty-five dollars (\$25.00) shall be reported but 4 need not be itemized. Should the accumulation of receipts 5 from an individual exceed the twenty-five dollar (\$25.00) threshold, all receipts from that individual shall be 6 7 itemized. Receipts, expenditures and obligations itemized in a statement filed by a political action committee, a 8 9 candidate's campaign committee or by a political party 10 central committee need not be itemized in a candidate's 11 statement except by total with a reference to

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statement;

14 (e) Amendments to the statements required by this 15 section may be filed at any time. If inaccuracies are found in the statements filed or additional receipts or 16 17 expenditures occur or become known after the statements are filed, amendments to the original statements or additional 18 statements shall be filed within a reasonable time not to 19 20 exceed ninety (90) days from the time the inaccuracies or 21 additional receipts or expenditures became known. Any 22 additional receipts of one thousand dollars (\$1,000.00) or 23 more received from any one (1) contributor shall be reported not later than the close of the following business 24

1 day. Any net change less than fifty dollars (\$50.00) need 2 not be reported.

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4 22-25-107. Where statements to be filed.

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(a) All statements required under this chapter shall 6 7 be filed as follows:

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9 (iv) A county party central committee shall file

with the secretary of state; and county clerk; 10

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Until January 1, 2010, statements required to be 12 (b)

13 filed at least seven (7) days before any primary, general

or special election may be filed by facsimile transmission 14

without the original signatures. Until January 1, 2010, 15

16 statements required to be filed after any primary, general

17 or special election may be filed by facsimile transmission

provided that an original with the required signatures is 18

19 sent. After January 1, 2010, all statements filed with the

20 secretary of state shall be filed electronically.

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22 (c) Any statement required under this chapter to be

filed with: 23

1 (i) The secretary of state, may shall be filed 2 electronically as provided under W.S. 9-2-2501 if the 3 secretary of state has adopted rules which allow for the 4 electronic filing;

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(e) After January 1, 2010, the secretary of state 6 7 shall maintain a searchable database of reports filed pursuant to this chapter available to the public on or 8 9 through the Internet, the World Wide Web or a similar 10 proprietary or common carrier electronic system.

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22-25-108. Failure of candidate or committee to file 12 13 statement.

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(a) Candidates shall be given notice prior to an 15 election that failure to file, within the time required, a 16 17 and complete itemized statement of receipts if required pursuant to W.S. 22-25-107 and a statement of 18 19 receipts and expenditures shall subject the candidate to 20 civil penalties as provided in subsection (e) of this 21 section.

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(c) In addition to any other penalty provided by law, 23 24 a candidate who fails to file the statement required by

- 1 W.S. 22 25 106 22-25-106(a)(ii) through (iv) within thirty
- 2 (30) days of the report due date is ineligible to take
- 3 office if elected and is ineligible to run as a candidate
- 4 for any state or local office for which a statement is
- 5 required by W.S. 22-25-106 until:

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- 7 (d) Each political action committee and each
- candidate's campaign committee shall be given notice prior 8
- 9 to an election that failure to file the statement may
- 10 result in the filing of criminal charges against
- 11 committee's officers responsible for the filing.
- officer of a political action committee or candidate's 12
- 13 campaign committee who is responsible for filing a report
- 14 and who knowingly and willfully fails to file a report as
- required or who knowingly and willfully subscribes to, 15
- 16 makes or causes to be made a false report is quilty of a
- felony punishable by imprisonment not to exceed two (2) 17
- 18 years.

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20 22-25-109. Reporting candidates in violation.

- 22 The secretary of state and the county clerks shall report
- 23 the names of all candidates in violation of the Election
- 24 Code of the state of Wyoming to the attorney general or to

1 the district attorney, respectively, for appropriate

2 action.

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4 22-25-110. Campaign advertising in communications

5 **media.**

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7 (a) It is unlawful for a candidate, person, political action committee, organization, candidate's campaign 8 9 committee, or any political party central committee to pay 10 for campaign literature or campaign advertising in any 11 communication medium without printing or announcing the candidate, person, organization or committee sponsoring the 12 13 campaign advertising or campaign literature. The 14 communications media in using the campaign advertising 15 shall print or announce the name of the candidate,

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*** This provision likely would be problematic under the Supreme Court's decision in McIntyre v. Ohio Elections Comm., 514 U.S. 334 (1995) which provides first amendment protection to anonymous campaign pamphlets. ***

2122

23 **Section 2.** There is appropriated XXX dollars (\$XX.00)

organization or committee paying for the advertising.

- 24 from the general fund to the secretary of state for the
- 25 period beginning July 1, 2008 and ending June 30, 2009 for
- 26 purposes of this act.

(END)

STATE OF WYOMING 08LSO-0016.W2