## DRAFT ONLY NOT APPROVED FOR INTRODUCTION

HOUSE BILL NO.

Fiscal year for governmental entities.

Sponsored by: Select Committee on Local Government Financing

### A BILL

### for

1 AN ACT relating to governmental entities; providing for a 2 single fiscal year period to be used by all governmental 3 entities; providing for transition; and providing for an effective date. 4 5 6 Be It Enacted by the Legislature of the State of Wyoming: 7 Section 1. W.S. 16-4-125 is created to read: 8 9 10 16-4-125. Fiscal year for governmental entities; budget format for certain entities not subject to the 11 12 Uniform Municipal Fiscal Procedures Act.

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1 (a) The fiscal year for all governmental entities 2 within this state, no matter how formed, shall commence on 3 July 1 in each year, except as otherwise specifically 4 provided or authorized by law.

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6 (b) Incorporated towns not subject to the Uniform 7 Municipal Fiscal Procedures Act, special purpose districts 8 having the authority under the general laws of Wyoming to 9 levy taxes or impose assessments and public entities 10 receiving funds from a municipality as defined by W.S. 16-11 4-102(a)(xiv), shall prepare budgets in a format acceptable 12 to the director of the state department of audit.

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#### \*\*\* STAFF COMMENTS \*\*\*

14 section is created outside of the This new 15 Uniform Municipal Fiscal Procedures Act, which 16 controls budgeting for towns over 4,000, 17 counties, school districts and community college Still, under current law there are 18 districts. 19 some provisions within that act which regulate 20 other entities. One such provision is repealed 21 below and recreated as (b) above since it is 22 somewhat awkward to apply a provision under the 23 Uniform Act to entities generally not governed by 24 This new provision is created outside that Act. 25 of that Act since we are imposing requirements on 26 all governmental entities. The phrase "except as otherwise specifically provided or authorized by 27 28 law" was added after the first draft to address 29 interstate compact provisions allowing those 30 commissions to establish their own fiscal year 31 e.g., 7-13-423, 14-6-102 and 26-15-201, (see supervision, 32 offender Adult juveniles and 33 insurance regulation compacts). Also there is a 34 provision within the bill (Wyoming State Bar)

which specifically provides for an October 1 1 2 If other exceptions are made the fiscal year. bill should be amended to specifically provide 3 4 for or authorize the deviation. 5 6 Section 2. W.S. 9-4-101, 9-4-203(a) (v), 11-6-208, 15-7 2-201(a), 27-14-202(f), 41-7-304 and 41-7-806 are amended 8 to read: 9 10 9-4-101. Fiscal year; delivery of state property by treasurer and auditor to successors. 11 12 13 The fiscal year for all agencies, boards, commissions, 14 departments, instrumentalities or institutions of the state government shall commence on July 1 in each year, except as 15 16 otherwise specifically provided or authorized by law. At the end of their respective terms of office the treasurer 17 and auditor shall deliver to their successors all official 18 books, papers, records and balances of funds in their 19 20 possession. If either or both successors are not elected or appointed and qualified, the existing incumbent of the 21 22 office shall retain the state property until the election 23 or appointment and qualification of his successor occurs. \* \* \* 24 STAFF COMMENTS \*\*\* 25 This current provision of law might seem to cover 26 all of state government (if department is read as 27 legislative, executive and judicial departments,

1 the constitution uses the as term). But 2 additional components have been listed to ensure 3 there is no question of 100% coverage for state government entities, again subject to exceptions 4 5 that might be specified or provided for. 6 7 9-4-203. Definitions. 8 9 (a) As used in this act: 10 11 "Fiscal period" means the period from July 1 (V) 12 through June 30 of each year established for the purpose of 13 determining the financial position and the results of a 14 governmental unit except as otherwise specifically 15 provided or authorized by law by law; 16 \* \* \* STAFF COMMENTS \*\*\* 17 This provision appears in the funds consolidation 18 It was not amended by striking the "except act. 19 as otherwise provided by law" in recognition of 20 the potential exceptions noted above and the 21 ability of municipal government's to budget on a 22 biennial basis. It is not intended to allow a 23 different date within the calendar year to be 24 If the committee makes no exceptions and used. 25 believes the language raises uncertainty it can 26 be amended to specifically recognize the biennial 27 process instead of stating "except as otherwise 28 specifically provided or authorized by law". 29 30 11-6-208. District boards; annual report. 31

1 On or before January October 1 of each year, the 2 president and secretary-treasurer of each district board 3 and each county treasurer shall make an annual report to their board of county commissioners showing all receipts 4 5 and disbursement of district funds made by direction of the 6 board during the preceding calendar fiscal year. A report 7 of the receipts, expenditures and financial transactions of the district shall be made as provided by W.S. 9-1-507. 8 9 The director of the state department of audit may call upon 10 any district board or upon any county treasurer for further information relating to any predator management district. 11 12 13 11-37-102. Definitions. 14 (a) As used in this act: 15 16 17 <del>(v)</del> <del>"Fiscal</del> <del>year" means</del> the-<del>fiscal</del> 18 beginning July 1 and ending June 30; 19 \* \* \* STAFF COMMENTS \*\*\* 20 This provision is from the beef council statutes. 21 It is not used in those statutes. Further it is 22 not necessary if the law places all entities on 23 this fiscal year period. 24 25 11-38-101. Definitions.

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1 (a) As used in this act: 2 3 (iv) "Fiscal year" means the twelve (12) month 4 period beginning July 1 and ending June 30; STAFF COMMENTS \*\*\* 5 \* \* \* Same for wheat marketing commission statutes. 6 It 7 is not used in those statutes. 8 9 15-2-201. Fiscal year; appropriations; taxes; 10 certification; expenditures; contracts and expenses; 11 exception. 12 13 (a) The fiscal year of each town begins May 1 July 1 14 in each year. or at such other time fixed by ordinance. 15 Except as provided in W.S. 16-4-104(h), the governing body, 16 within the last quarter of each fiscal year, shall pass an annual appropriation ordinance for the next fiscal year in 17 18 which it may appropriate an amount of money necessary to defray all expenses and liabilities of the town. The 19 20 ordinance shall specify the objects and purposes for which 21 the appropriations are made and the amount appropriated for 22 each object or purpose. No further appropriation may be 23 made at any other time within the fiscal year, except as 24 provided in W.S. 16-4-112 through 16-4-114. The total

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amount appropriated shall not exceed the probable amount of 1 2 revenue that will be collected during the fiscal year. 3 4 15-5-201. Definitions. 5 6 (a) As used in this article: 7 (vii) "Fiscal year" means the fiscal year 8 9 beginning July 1 and ending June 30; 10 \*\*\* STAFF COMMENTS \*\*\* 11 Unnecessary if the law places all entities on 12 this fiscal year period. This provision is from 13 the firemen pension statutes and is used in W.S. 14 15-5-201. 15 16 16-4-102. Definitions. 17 (a) As used in this act: 18 19 20 (x) "Fiscal year" means the annual period for 21 recording fiscal operations beginning July 1 and ending June 30; 22 23 \* \* \* STAFF COMMENTS \*\*\* This provision is within the Uniform fiscal 24 procedures act which controls budgeting for towns 25 26 over 4,000, counties, school districts and 27 community college districts. There are also provisions within this which 28 Act impose 29 requirements on other entities such as special

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districts and small towns. Thus fiscal year is 1 2 defined here. The substantive requirement for a July 1 fiscal year is found in 16-4-103 for large 3 4 cities, counties, school district and towns, 5 community college districts. It is imposed in 6 16-4-215 above for other political subdivisions. 7 8 16-4-104. Preparation of budgets; contents; review; 9 subsequent authorized projects. 10 11 (q) Incorporated towns not subject to this act, 12 special purpose districts having the authority under the 13 general laws of Wyoming to levy taxes or impose assessments 14 and public entities receiving funds from a municipality 15 shall prepare budgets in a format acceptable to the 16 director of the state department of audit. STAFF COMMENTS \*\*\* 17 \* \* \* Repealed and amended and recreated as 16-4-18 19 215(b). 20 21 21-3-112. Fiscal year. 22 23 The fiscal year for each school district in the state 24 shall begin July 1 and terminate the following year on June 25 30. STAFF COMMENTS \*\*\* \* \* \* 26 27 Unnecessary as covered by the UMFPA, but might be 28 helpful to maintain in school statutes.

21-18-309. First regular election of board; fiscal
 year.

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4 The first regular election of a community college 5 board following creation of a community college district shall not be held until the May election date authorized 6 7 under W.S. 22-21-103 of the first fiscal year in which a special mill tax is levied and assessed against the taxable 8 property of the district for the uses and purposes of the 9 10 district. The fiscal year of each community college 11 district shall begin on July 1 of each year and shall end 12 on June 30 of the following year.

13 \*\*\* STAFF COMMENTS \*\*\* 14 Unnecessary as covered by the UMFPA, but might be 15 helpful to maintain in community college 16 statutes. 17

18 23-1-502. Financial policy; budget; fiscal year; 19 debts.

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(a) Except as provided in subsection (d) of this section, the commission shall govern its financial policies, subject to the written approval of its budgets by the governor. The commission shall fix the budgets for the operation and maintenance of the department and its

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divisions for each fiscal year at its first stated meeting 1 2 of each fiscal year, and shall submit its budget estimates 3 for the following fiscal year as provided by W.S. 9-2-1012. 4 5 The fiscal year of the commission and department (b) 6 shall commence on July 1 and end on June <del>-30 of the</del> 7 following year. STAFF COMMENTS \*\*\* 8 \* \* \* 9 Fish commission From Game and statute. Unnecessary as covered by W.S. 9-4-101. 10 11 12 27-14-202. Premium payments; payroll reports; 13 department authority to establish joint reporting; remedies 14 for incorrect earnings categorizations by employers. 15 Notwithstanding subsections (a) and (b) of this 16 (f) section and commencing January 1, 1994, governmental entity 17 18 employers shall make payments for rates established by the division under W.S. 27-14-201 for any calendar year 19 20 commencing on July 1 of that calendar year and ending June 21 30 of the immediately succeeding calendar year. For 22 purposes of this subsection "governmental entity employer" 23 includes state, county, municipal, school district, 24 community college, university and special district

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employers. which budget upon a fiscal year basis beginning 1 2 on July 1. 3 \* \* \* STAFF COMMENTS \*\*\* This would be required for all such governmental 4 5 entities. 6 7 33-5-116. Payment of annual license fee; fiscal year of state bar. 8 9 10 (a) All members of the state bar shall by the second week of October pay to the treasurer of the state bar, as a 11 12 license fee for the ensuing year, an amount to be 13 established by the board of commissioners of the Wyoming 14 state bar pursuant to W.S. 33-1-201. Honorary and retired 15 members may be exempted completely from the payment of any fees or allowed to pay less than the regular license fee in 16 the discretion of the board of commissioners. Fees shall 17 18 constitute a fund to be held and disbursed by the treasurer upon order of the board. 19 20 21 (b) The fiscal year of the state bar shall be from 22 October 1 through September 30. \* \* \* 23 STAFF COMMENTS \*\*\* 24 The state bar is a governmental entity, but 25 different from most state agencies. It is established by Supreme Court rule pursuant to 26 27 statute to act as an administrative agency of the

1 Supreme Court and is also governed by statute. 2 Both Court rules and statute establish a fiscal 3 year of October 1 for the Bar. 4 5 41-7-304. Financial records and reports; compensation 6 and expenses; suit on bonds. 7 8 The commissioners shall keep an accurate record of all monies collected on account of the work under their charge 9 10 and of all payments made by them, and shall take vouchers for payments and shall keep full, accurate and true minutes 11 12 of all their proceedings. On or before the tenth day of January each year in a district which uses a calendar year 13 14 for elections under W.S. 41 7 316, and on or before the tenth day of July each year in a district which uses a 15 fiscal year for elections under W.S. 41 7 316, the 16 commissioners shall file in the office of the clerk of the 17 18 court having jurisdiction in the matter, an itemized 19 statement of all their receipts and disbursements, for the 20 preceding fiscal year, and leave the report in the office for examination by parties interested at all times, and 21 22 include a copy thereof in the regular call for the annual 23 meeting hereinafter provided. They shall receive for their services compensation as the court or presiding judge 24 25 thereof may determine. They shall also be reimbursed for 12

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1 their actual reasonable expenses. Suit may also be brought 2 upon their bonds, and the amount recovered shall be applied 3 to the construction of the work or to the party injured, as 4 justice may require.

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6 41-7-316. Election; when held; term of office;
7 exception.

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9 (a) At any annual meeting of the irrigation district, 10 the district may elect to adopt either a calendar year 11 basis for their district elections or a fiscal year basis 12 for their district elections. If the district elects a 13 calendar year basis, on or after the first day of February 14 and before the last day in March next preceding the expiration of the terms of office of any irrigation 15 16 district commissioner appointed in any irrigation district, organized under the provisions of this chapter, and on or 17 18 after the first day of February and before the last day in March of each year thereafter, an election shall be held to 19 elect a commissioner or commissioners for the district, in 20 the manner prescribed by this section. 21

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If the district elects a fiscal year basis for 1 (b) 2 their district elections similar to that of the county in which they are located, then on or after the first day of 3 August and before the last day of September next preceding 4 5 the expiration of the terms of office of any irrigation 6 district commissioner appointed or elected in anv 7 irrigation district organized under the provisions of this chapter, and on or after the first day of August and before 8 9 the last day in September of each year thereafter, an 10 election shall be held to elect a commissioner or commissioners for the district, in the manner prescribed in 11 12 this section. \* \* \* 13 STAFF COMMENTS \*\*\* 14 Current law aligns the elections with the chosen 15 fiscal year (see W.S. 41-7-304). With the change 16 to a single fiscal year, there is a policy 17 question of whether the district elections should continue to follow their fiscal years. 18 19 20 41-7-806. Board of directors; qualifications; bond; adoption 21 officers; treasurer's of rules and 22 regulations; audit department report; compensation. 23 The corporate powers of the district shall be vested 24 25 in and exercised by the board of directors of the

26 district. No person shall be qualified to hold office as a

member of the board of directors of any district unless he 1 2 or she shall be a freeholder or entryman of the district. The board of directors shall elect the officers of the 3 district who shall be a president, a vice-president, a 4 5 secretary and a treasurer, and the board shall appoint such executive committee and other officers, agents, servants 6 7 and employees as shall be deemed necessary in transacting the business of the district. The president, vice-president 8 9 and treasurer shall be elected from the membership of the 10 board of directors. The treasurer shall furnish and 11 maintain a corporate surety bond in an amount sufficient to 12 cover all moneys coming into his possession or control, 13 which bond shall be satisfactory in form and with sureties 14 approved by the board. The bond, as approved, shall be 15 filed with the secretary of state. The board of directors may adopt rules and regulations or bylaws, not inconsistent 16 with the provisions of this act, for the conduct of the 17 18 business and affairs of the district. The board of 19 directors shall cause to be kept accurate minutes of their 20 meetings and accurate records and books of account, 21 conforming to methods of bookkeeping approved by the 22 director of the department of audit, clearly setting out 23 and reflecting the entire operation, management, and

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business of the district. The books and records shall be 1 2 kept at the principal place of business of the district and at reasonable business hours always open to public 3 inspection. The fiscal year of the district shall coincide 4 5 with the calendar year shall commence July 1. The board of 6 directors, at the close of each year's business, shall file 7 a report of the books, records and financial affairs of the district with the department of audit as required by 8 9 W.S. 9-1-507. A copy of the report shall be placed and 10 kept on file at the principal place of business of the 11 district and shall be filed with the secretary of state. Members of the board of directors shall be paid their 12 13 actual expenses while engaged in performing the duties of 14 their office or otherwise engaged upon the business of the 15 district, and in addition thereto they each shall receive 16 as compensation for services a sum of not exceeding six dollars (\$6.00) per day for a total working period not more 17 18 than ten (10) days in each month.

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Section 3. W.S. 11-37-102(a)(v), 11-38-101(a)(iv), 15-5-201(a)(vii), 16-4-104(g), 23-1-502(b) and 1991 Wyoming Session Laws, chapter 241, section 1(a)(i) are repealed.

\*\*\* STAFF COMMENTS \*\*\*

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1 The session law provision is from the DOT 2 reorganization act and authorizes the department 3 and any of its divisions to operate on the federal fiscal year (October 1 to September 30). 4 5 The remaining provisions are shown as stricken in the bill for this draft. 6 7

Section 4. It is the intent of this act to impose a 8 9 fiscal year of July 1 through June 30 on all governmental 10 entities in this state, including all agencies, boards, 11 commissions, institutions, instrumentalities, political subdivisions and special districts, no matter how formed, 12 13 unless specifically exempted by law. The intent of this 14 act is to repeal any noncodified provision which conflicts with the provisions of this act, including but not limited 15 16 to earlier adopted government reorganization acts. Any 17 entity required to change its current fiscal year of 18 operation may elect to extend its current fiscal year or shorten its current fiscal year and commence its next 19 fiscal year on July 1, 2009 or July 1, 2010, as it finds 20 most convenient and efficient for its circumstances. 21

\*\*\* STAFF COMMENTS \*\*\*
There needs to be some transition language. This
was inserted to be as permissive as possible, not
knowing how each entity's contractual or other
budget obligations will be affected.
Section 5. This act is effective July 1, 2009.

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