DRAFT ONLY NOT APPROVED FOR INTRODUCTION

SENATE	${ t FILE}$	NO.

Compensation for persons exonerated based on DNA.

Sponsored by: Joint Judiciary Interim Committee

A BILL

for 1 ΑN ACT relating to criminal procedure; authorizing compensation and services for persons exonerated based on 2 DNA testing; specifying conditions, requirements and 3 4 limitations on authorized compensation and services; 5 conforming provisions; and providing for an effective date. 6 7 Be It Enacted by the Legislature of the State of Wyoming: 8 **Section 1.** W.S. 7-12-316 is created to read: 9 10

11 **7-12-316.** Compensation.

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13 (a) A movant is eligible for compensation and
14 services as provided in this section if:

2 (i) The court entered an order of actual innocence and exoneration pursuant to W.S. 7-12-310(c) or 3 (d); 4 5

6 (ii) The movant has served in whole or in part a 7 sentence of imprisonment for the conviction for which the 8 order of actual innocence and exoneration was entered; and

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(iii) At the time of entry of the order of 10 11 actual innocence and exoneration, the movant was not 12 serving and had not been ordered to serve a concurrent or 13 consecutive sentence of imprisonment for a 14 conviction.

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16 (b) Subject to the appropriation of funds by the legislature and other limitations of this section, a movant 17 who meets the eligibility criteria in subsection (a) of 18 this section shall be provided: 19

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21 (i) Compensation in the amount of fifty-five dollars (\$55.00) per day incarcerated not to exceed three 22 hundred thousand dollars (\$300,000.00); 23

2 (ii) Job skills training for one (1) year. The

3 training shall be provided by the department of workforce

4 services under the program determined by the department to

5 be most appropriate;

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7 (iii) Actual housing costs for one (1) year, not

8 to exceed twelve thousand dollars (\$12,000.00);

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10 (iv) Appropriate medical treatment and

11 counseling services for three (3) years;

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13 (v) Free tuition and mandatory fees for up to a

14 total of eight (8) semesters of study at the University of

15 Wyoming or any Wyoming community college. The University

16 of Wyoming and all Wyoming community colleges shall

17 cooperate to ensure that a total of not more than eight (8)

18 semesters is provided under this section. The movant shall

19 not be eligible for the benefits provided under this

20 paragraph for any semester commencing more than ten (10)

21 years after entry of the order of actual innocence and

22 exoneration; and

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1	(vi)	Compensation	for	child	support.	pavments
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- 2 that became due during imprisonment and were not paid. The
- 3 compensation for child support shall be paid on the
- 4 movant's behalf to the department of family services for
- 5 distribution to the oblique under a child support order.

*** STAFF COMMENTS ***

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Compensation

The \$55 per day compensation is equivalent to \$20,075 per year. A daily amount was included to avoid prorating for partial years of imprisonment. The \$300,000 cap is equivalent to \$20,000 per year for 15 years.

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- Possible questions which the Committee may wish to consider include:
- 17 A major question to be resolved is the administration 18 of the program. The draft places this with the department 19 of administration and information. Even so, there 20 issues of actually getting services authorized to 21 movant, such as how "appropriate medical treatment 22 counseling services" are provided, i.e., exactly 23 provides the services and what is "appropriate".
- 24 2. Is the purpose of the bill to fulfill a moral obligation, to compensate for lost wages, to compensate for wrongful conduct by a state or county employee, to protect the state from liability, or some other purpose?
 - 3. Should each exonerated person be treated the same? Should the amount of compensation vary depending on the existence of improper state conduct, the ability to reintegrate into society, or the assets of the exonerated person? If compensation should be based on a variety of factors, the bill could set forth the factors and require the court entering an order of exoneration to determine the amount and manner of compensation.
- 4. If the purpose of the bill is to fulfill a moral obligation alone, a short bill could be drafted which merely allows compensation to exonerated persons, but requires a later bill appropriating funds to compensate a particular individual.

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5. This draft requires the exonerated person to waive any legal claim against the state in return for receiving assistance and compensation. Should an exonerated person be required to waive his claims (even if a court specifically found improper conduct led to the conviction)?

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Services

If the cost and administration of medical and other services are a concern, this subsection could provide that the compensation paid to an exonerated person shall not be considered an asset in calculating eligibility for public assistance and social services. Access to existing public programs could then eliminate the expense of paying for and administering these services for the limited number of people that may be exonerated based on DNA. Additionally, if services are required in return for a release of claims against the state, a person entitled to payment may argue that the state breached the contract by failing to provide adequate services.

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Paragraph (v) is patterned after W.S. 19-14-106 which provides free tuition and fees to veterans.

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(c) The department of administration and information shall administer the provision of compensation and services provided for in this section.

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29 (d) A movant who meets the eligibility criteria 30 established in subsection (a) of this section may present an application not more than two (2) years from entry of 31 the order of actual innocence and exoneration to the 32 33 services division general of the department of 34 administration and information. Ιf the department determines the movant is eligible for compensation under 35

this section and the amount of the compensation under 1 2 paragraph (b)(i) of this section is equal to or less than twenty thousand dollars (\$20,000.00), payment to the movant 3 shall be made in a lump sum. If the movant is determined 4 eligible for compensation under paragraph (b)(i) of this 5 section in excess of twenty thousand dollars (\$20,000.00), 6 7 the movant shall receive an initial payment of twenty thousand dollars (\$20,000.00) and the remaining amount 8 shall be provided by distributing funds appropriated for 9 purposes of this section to the State Treasurer to purchase 10 11 an annuity. The annuity shall provide equal payments to 12 the movant of not more than twenty thousand dollars 13 (\$20,000.00) annually over the life of the annuity. The 14 annuity shall provide that it shall not be sold, 15 discounted, or used as securitization for loans 16 The annuity shall include a beneficiary mortgages. 17 designated by the movant and shall provide for the 18 annuity's continued disbursement to the beneficiary in the event of the movant's death. 19

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21 (i) In the event the movant dies before the 22 expiration of the two (2) year period for presenting an 23 application, the movant's estate may present an application

1	for	t he	compensation	which	is	authorized	t o	he	provided
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- 2 under paragraphs (b)(i) and (vi) of this section provided
- 3 the application is presented within the time specified in
- 4 subsection (d) of this section.

*** STAFF COMMENTS ***

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At the direction of the Committee, staff contacted the State Treasurer's Office and was advised that the Office could purchase an annuity as set out in the above provision. Another option would be to provide that upon appropriation by the Legislature, the State Treasurer would make amortized payments to the exonerated person from the principal and earnings of the appropriation.

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18 (e) The number of days for which compensation is

19 provided under paragraph (b)(i) of this section shall be

20 reduced proportionately for the number of days the movant's

21 sentence of imprisonment was served concurrently with a

22 sentence of imprisonment for a separate conviction.

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24 (f) A movant may not receive compensation or services

25 if he has any action pending against a governmental entity

26 or an employee of any governmental entity involving the

27 conviction for which the order of actual innocence and

28 exoneration was entered.

2 (g) Compensation to a movant may not be offset by any

3 expenses incurred by a governmental entity, including

4 expenses to secure custody of the movant and expenses to

5 feed, clothe, house and provide medical care for the

6 movant.

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8 (h) A movant who receives compensation or services

9 may not bring any action against any governmental entity or

10 an employee of any governmental entity involving the

11 conviction for which the order of actual innocence and

12 exoneration was entered.

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14 (i) A movant shall not receive compensation or

15 services unless the movant signs a release and waiver on

16 behalf of himself and his heirs, successors and assigns,

17 forever releasing all governmental entities and their

18 employees in the employees' official and individual

19 capacity from all present and future claims involving the

20 conviction for which the order of actual innocence and

21 exoneration was entered. The release shall provide that any

22 payment or provision of services to the movant does not

23 constitute a waiver of sovereign immunity.

2 (j) The provisions of the Wyoming Administrative

3 Procedure Act are not applicable to the grant or denial of

4 compensation or services under this section.

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(k) The payment of compensation or the provision of

7 services under this section does not constitute a waiver of

8 sovereign immunity.

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10 (1) A movant is not entitled to compensation or

11 services unless funds have been appropriated to the

12 department of administration and information to provide

13 compensation and services authorized under this section.

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15 **Section 2.** W.S. 7-12-303(a) by creating a new

16 paragraph (iii) and by amending and renumbering (iii) as

17 (iv), 1-39-104 and by creating 1-39-120(b) are amended to

18 read:

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20 7-12-303. New trial; motion for post-conviction

21 testing of DNA; motion contents; sufficiency of

22 allegations, consent to DNA sample; definitions,

23 compensation.

2 (a) As used in this act:

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- 4 (iii) "Governmental entity" means a governmental
- 5 entity as defined by W.S. 1-39-103.

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- 7 $\frac{\text{(iii)}}{\text{(iv)}}$ "This act" means W.S. 7-12-302 through
- $8 \quad \frac{7-12-315}{7-12-316}$.

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- 10 1-39-104. Granting immunity from tort liability;
- 11 liability on contracts; exceptions.

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- 13 (a) A governmental entity and its public employees
- 14 while acting within the scope of duties are granted
- 15 immunity from liability for any tort except as provided by
- 16 W.S. 1-39-105 through 1-39-112 and limited by W.S. 1-39-
- 17 121. Any immunity in actions based on a contract entered
- 18 into by a governmental entity is waived except to the
- 19 extent provided by the contract if the contract was within
- 20 the powers granted to the entity and was properly executed
- 21 and except as provided in W.S. 1-39-120 (b) and 1-39-121.
- 22 The claims procedures of W.S. 1-39-113 apply to contractual
- 23 claims against governmental entities.

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2	1-39-120. Exclusions from waiver of immunity.
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4	(b) Notwithstanding the waiver of immunity for tort
5	liability provided by W.S. $1-39-105$ through $1-39-112$ or the
6	waiver of immunity in actions based on contract provided by
7	W.S. 1-39-104, a governmental entity and its public
8	employees while acting within the scope of duties are
9	immune from a civil action in tort, contract or otherwise
10	alleging, in whole or in part, improper denial of
11	compensation or services provided for in W.S. 7-12-316.
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13	Section 3. This act is effective July 1, 2011.

(END)