## SENATE FILE NO. SF0098

Wyoming Budget Stabilization Act-2.

Sponsored by: Senator(s) Biteman, Boner, Bouchard, Hutchings,

James and Steinmetz and Representative(s)

Barlow, Blackburn, Clem, Edwards, Gray,

Jennings, Laursen, Miller, Piiparinen,

Salazar and Western

## A BILL

for

- 1 AN ACT relating to public funds; creating the Wyoming Budget
- 2 Stabilization Act; specifying limits on state expenditures;
- 3 specifying distribution of surplus funds; requiring review of
- 4 related statutes; and providing for effective dates.

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6 Be It Enacted by the Legislature of the State of Wyoming:

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- 8 **Section 1.** W.S. 9-4-1401 through 9-4-1403 are created
- 9 to read:

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- 11 ARTICLE 14
- 12 WYOMING BUDGET STABILIZATION ACT

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9-4-1401. Short title; legislative findings.

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2	(a) This article shall be known and may be cited as the
3	"Wyoming Budget Stabilization Act".
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5	(b) The legislature finds that:
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7	(i) Wyoming's economy is subject to boom and bust
8	cycles;
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10	(ii) Boom and bust cycles greatly affect tax
11	revenues collected by the state;
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13	(iii) Boom cycles have large surpluses accompanied
14	with increases in spending;
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16	(iv) Bust periods have large deficits,
17	particularly in fiscal accounts funding school operations and
18	construction;
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20	(v) Projecting these revenues is a task that makes
21	budgeting difficult;
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1 (vi) If Wyoming state government manages its boom 2 cycles by saving when there are large surpluses, deficit periods will be easier to manage; 3 4 5 (vii) Saving more during boom periods will make it easier to cover shortfalls during deficit periods; 6 7 8 (viii) Being able to pay for shortfalls during 9 deficit periods will protect school funding and will discourage tax increases; 10 11 12 (ix) Stabilizing state spending between boom and 13 bust cycles will encourage budget stability; 14 Reducing the potential for tax increases 15 (x)16 during bust cycles will also encourage budget stability; 17 18 (xi) Budget stability creates economic certainty; 19 20 (xii) Economic certainty improves economic growth and economic development; 21 22

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1	(xiii) Placing a reasonable and judicious spending
2	cap on the yearly growth of general fund expenditures will
3	help the legislature save more during boom periods and create
4	budget stability;
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6	(xiv) Moving to a cash budget will eliminate the
7	need to project revenues in a given year and will make
8	budgeting more precise.
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10	9-4-1402. Definitions.
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12	(a) As used in this article:
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14	(i) "Fiscal year spending" means all state
15	expenditures and appropriations including expenditures from
16	reserves. "Fiscal year spending" shall not include:
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18	(A) Appropriations for schools from the
19	school foundation program account or expenditures for school
20	capital construction;
21	
22	(B) Refunds made in the current or next
23	fiscal year;

Τ.	
2	(C) Expenditures made from gifts or bequests
3	made for purposes specified by the donor including any
4	proceeds from those gifts or bequests;
5	
6	(D) Expenditures or appropriations of funds
7	received from the federal government for specific purposes.
8	This subparagraph shall not apply to federal mineral
9	royalties or coal lease bonus payments;
10	
11	(E) Collections for another government;
12	
13	(F) Pension contributions by employees,
14	pension fund distributions and pension fund earnings;
15	
16	(G) Damage awards;
17	
18	(H) Property sales;
19	
20	(J) Principal and interest on bonded
21	indebtedness;
22	

Τ	(K) Expenditures funded by unemployment and
2	disability insurance funds;
3	
4	(M) Expenditures for tax relief;
5	
6	(N) Workers' compensation benefits.
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8	(ii) "Inflation" means the percentage change in
9	the annualized Wyoming cost-of-living index produced for the
10	second quarter by the state of Wyoming economic analysis
11	division;
12	
13	(iii) "Zero-based budget" means a budget that is
14	prepared without regard to any previous level of services or
15	personnel during any previous budget period.
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17	9-4-1403. State budget requirements.
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19	(a) State budget requirements. Notwithstanding any
20	other provision of law, the following shall apply to the state
21	budget:
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1 (i) Notwithstanding W.S. 9-2-1013(d)(ii), the 2 governor's budget recommendations for each biennial budget period shall not exceed the actual revenues credited to the 3 4 general fund during the previous biennium plus inflation; 5 (ii) Expenditures shall be made using a zero-based 6 budgeting process as determined by the legislature that 7 8 establishes a zero-based budget for each agency at least every five (5) years; 9 10 11 (iii) The maximum annual percentage change in 12 state fiscal year spending shall not exceed inflation in the 13 prior calendar year plus three-fourths (3/4) of any positive 14 percentage change in state population in the prior calendar 15 year. Any negative population change shall not reduce the 16 maximum spending limit under this subsection. Population 17 shall be determined by annual federal census estimates and the population shall be adjusted every decade to match the 18 19 federal census; 20 21 (iv) One hundred percent (100%) of any surplus

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annual funds after the spending limits under paragraph (iii)

1 of this subsection are met shall be distributed as determined 2 by the legislature as follows: 3 4 (A) At least eighty-five percent (85%) of the amount available under this subparagraph shall be deposited 5 6 in the legislative stabilization reserve account; and 7 8 (B) Not more than fifteen percent (15%) of 9 this amount shall be placed in the permanent Wyoming mineral 10 trust fund or the common school account within the permanent 11 land fund. 12 (v) If the average annual expenditures from the 13 most recent biennial budget as adjusted for inflation plus 14 15 five percent (5%) does not exceed the amount available within 16 state reserve accounts that are available appropriation by the legislature, the next fiscal year budget 17 shall provide only for expenditure of funds from reserve 18 19 accounts and all surplus annual funds shall be distributed as 20 provided in paragraph (iv) of this subsection; 21 22 The intent of this section is to reasonably

restrain the growth of government. All provisions of this

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1	section are self-executing and severable and shall supersede
2	conflicting state statutory, charter or other state or local
3	provisions.
4	
5	Section 2. The joint appropriations committee shall
6	review statutes related to the development of the state budget
7	and shall develop legislation necessary to remove or conform
8	provisions that conflict with the Wyoming Budget
9	Stabilization Act created under section 1 of this act prior
10	to the 2020 budget session of the legislature.
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12	Section 3.
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14	(a) Section 2 of this act is effective immediately upon
15	completion of all acts necessary for a bill to become law as
16	provided by Article 4, Section 8 of the Wyoming Constitution.
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18	(b) Except as provided in section (a) of this section,
19	this act is effective January 1, 2020.
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(END)

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