## HOUSE BILL NO. HB0171

Wyoming gaming commission.

Sponsored by: Joint Travel, Recreation, Wildlife & Cultural Resources Interim Committee

## A BILL

for

1 AN ACT relating to gaming; generally amending statutes 2 concerning pari-mutuel events, gaming and gambling; 3 reconstituting the pari-mutuel commission as the Wyoming gaming commission and increasing membership; establishing 4 5 duties for the commission; regulating skill based games as 6 specified; authorizing fees and collection and distribution 7 of a portion of wagers; authorizing commission employees to be peace officers and providing for enforcement by a 8 9 district attorney or the attorney general; providing 10 applicability; requiring rulemaking; making conforming 11 amendments; and providing for effective dates.

12

13 Be It Enacted by the Legislature of the State of Wyoming:

1

- Section 1. W.S. 6-1-104(a)(vi)(P) and by creating a
- 2 new subparagraph (R), 6-7-101(a)(iii)(A), (D)(intro),
- 3 (F)(intro), (H) and by creating a new subparagraph (M),
- $4 \quad 7-2-101(a)(iv)(N)$  and by creating a new subparagraph (P),
- $5 \quad 9-1-627(d), \quad 9-2-2008(e)(xiii), \quad 11-25-101, \quad 11-25-102(a)(ii)$
- 6 and by creating new paragraphs (xv) and (xvi), 11-25-103,
- 7 11-25-104(a), (e) through (j) and by creating a new
- 8 subsection (n), 11-25-105(b)(ii) through (iv), (d) and by
- 9 creating new subsections (n) and (o), 11-25-109(c),
- 10 11-25-110 and 11-25-112 are amended to read:

12 **6-1-104.** Definitions.

13

14 (a) As used in this act, unless otherwise defined:

15

- 16 (vi) "Peace officer" includes the following
- 17 officers assigned to duty in the state of Wyoming:

18

- 19 (P) Any superintendent, assistant
- 20 superintendent or full-time park ranger of any state park,
- 21 state recreation area, state archeological site or state
- 22 historic site who has qualified pursuant to W.S. 9-1-701
- 23 through 9-1-707, when acting within the boundaries of the

2

нв0171

1	state park, state recreation area, state archeological site
2	or state historic site or when responding to a request to
3	assist other peace officers acting within the scope of
4	their official duties in their own jurisdiction; and
5	
6	(R) Any person qualified pursuant to W.S.
7	9-1-701 through 9-1-707 and employed by the Wyoming gaming
8	commission when engaged in the performance of that person's
9	duties.
10	
11	6-7-101. Definitions.
12	
13	(a) As used in this article:
14	
15	(iii) "Gambling" means risking any property for
16	gain contingent in whole or in part upon lot, chance, the
17	operation of a gambling device or the happening or outcome
18	of an event, including a sporting event, over which the
19	person taking a risk has no control, but does not include
20	any of the following:
21	
22	(A) Bona fide contests of skill, speed,
23	strength or endurance in which awards are made only to

1 entrants or the owners of entries. This exception shall not 2 apply to skill based amusement games as defined by W.S. 3 <u>11-25-102(a)(xvi)</u>; 4 5 (D) Bingo games conducted, or pull tabs sold, by charitable or nonprofit organizations licensed by 6 7 the Wyoming gaming commission under W.S. 11-25-104(n) to 8 conduct bingo games or sell pull tabs where the tickets for 9 the bingo are sold only in this state and the pull tabs are 10 sold only on the premises owned or occupied by the 11 charitable or nonprofit organization provided that: 12 13 (F) Calcutta wagering on contests or events conducted by a bona fide nationally chartered veterans', 14 15 charitable, educational or religious, fraternal 16 organization or nonprofit local civic or service club 17 organized or incorporated under the laws of this state and licensed by the Wyoming gaming commission under W.S. 18 19 11-25-104(n) to conduct calcutta wagering on contests or 20 events, provided that:

```
1
                  (H) Raffles conducted
                                             for
                                                   charitable
    purposes by persons licensed by the Wyoming gaming
 2
3
    commission under W.S. 11-25-104(n) to conduct raffles;
4
5
                  (M) Activities authorized by the Wyoming
    gaming commission pursuant to W.S. 11-25-101 through
 6
7
    11-25-113.
8
9
        7-2-101. Definitions.
10
        (a) As used in W.S. 7-2-101 through 7-2-107:
11
12
13
             (iv) "Peace officer" means:
14
15
                            director
                  (N)
                       The
                                       and full-time staff
16
    instructors of the Wyoming law enforcement academy when
17
    duly appointed and acting pursuant to W.S. 9-1-633(b); and
18
19
                  (P) Any person qualified pursuant to W.S.
20
    9-1-701 through 9-1-707 and employed by the Wyoming gaming
    commission when engaged in the performance of that person's
21
22
    duties.
```

2020

1 9-1-627. Authority to compile, disseminate and

2 exchange information; immunity; access to information

3 limited; security precautions.

4

5 Access to criminal history record information is available to the Wyoming pari-mutuel gaming commission as 6 provided by W.S. 11-25-104(k). The commission shall take 7 8 reasonable security precautions to prevent unauthorized 9 persons from gaining access to criminal history record 10 information in accordance with rules and regulations 11 the Wyoming division of criminal established by investigation. For the purpose of this subsection "criminal 12 history record information" means information, records and 13 data compiled by criminal justice agencies on individuals 14 15 for identifying criminal the purpose of offenders 16 consisting of identifiable descriptions of the offenders 17 notations or a summary of arrests, detentions, indictments, information, pre-trial proceedings, nature and 18 19 disposition criminal of charges, sentencing, 20 rehabilitation, incarceration, correctional supervision and 21 release. Criminal history record information is limited to information recorded as the result of the initiation of 22 23 criminal proceedings. It does not include intelligence

- 1 data, analytical prosecutorial files, investigative reports
- 2 and files of statistical records and reports in which
- 3 individual identities are not ascertainable.

- 5 9-2-2008. Department of administration and
- 6 information created; director appointed; structure.

7

- 8 (e) The following functions or programs shall be
- 9 transferred from the department of commerce to the
- 10 department of administration and information under a Type 3
- 11 transfer:

12

13 (xiii) Pari-mutuel Gaming commission;

14

- 15 11-25-101. Wyoming gaming commission created;
- 16 composition; qualifications.

17

- 18 The Wyoming pari mutuel gaming commission is created to be
- 19 composed of seven (7) eight (8) persons who have resided in
- 20 the state for four (4) years and are qualified electors of
- 21 Wyoming.

22

23 **11-25-102. Definitions.** 

2 (a) As used in this act:

3

4 (ii) "Commission" means the Wyoming pari mutuel

5 gaming commission;

6

7 <u>(xv) "Net proceeds" means all revenue less the</u>

8 payment to the player;

9

10 (xvi) "Skill based amusement game" means a game

11 played in exchange for consideration of cash, credit or

12 other thing of value on an electromechanical, mechanical or

13 electrical gaming device in which the bona fide skill of

14 the player is the factor in determining the outcome and for

15 which the player may be awarded a prize or other thing of

16 value for a successful outcome. Under this subsection, the

17 following shall apply:

18

19 <u>(A) A player must be able to exercise</u>

8

20 control over the game;

21

нв0171

1	(B) Increased game prizes or other things
2	of value shall require a higher level of skill from the
3	player; and
4	
5	(C) If a skill based amusement game
6	includes any form of a puzzle game, the player must be able
7	to preview and evaluate the puzzle prior to the payment of
8	any cash, credit or other thing of value in order to play
9	the game.
10	
11	11-25-103. Gaming commission; appointment, terms of
12	office and political affiliation of members; vacancies;
13	appointment districts.
14	
15	The governor with the consent of the senate shall appoint
16	the <del>seven (7) <u>eight (8)</u> members of the commission in</del>
17	accordance with W.S. $28-12-101$ through $28-12-103$ . One (1)
18	member Seven (7) of the eight (8) members shall be
19	appointed from each appointment district under W.S.
20	9-1-218. The remaining member shall be, at the time of
21	appointment and during his term of appointment, an active
22	county or municipal law enforcement officer certified under
23	title 9, chapter 1, article 7 of the Wyoming statutes.

1 Members shall be appointed for terms of four (4) years and

2 until their successor is appointed and qualified. Any

3 vacancy shall be filled by appointment by the governor as

4 provided in W.S. 28-12-101. A member of the commission may

5 succeed himself for one (1) full four (4) year term. The

6 governor may remove any member as provided in W.S. 9-1-202.

7

8 11-25-104. Gaming commission; officers; director;

9 meetings; quorum; records; licenses generally; effect of

10 financial interest in events.

11

12 (a) The commission shall annually elect from its

13 membership a president and vice-president, and may employ a

14 director who has a working knowledge of pari-mutuel

15 betting, and horse racing and other forms of gaming

16 <u>regulated by the commission</u> or an executive secretary, or

17 both. The director may be retained on a yearly basis or for

18 the racing season only as determined by the commission.

19 Salary for the director or executive secretary shall be

20 determined by the commission with the consent of the

21 personnel division. The commission may also employ other

22 personnel required to carry out this act.

1 (e) The commission shall authorize by permits license 2 or permit and supervise all skill based amusement games and 3 the conduct of all events provided for and regulated by 4 this act., and The commission shall make reasonable rules and regulations for the control, supervision and direction 5 of applicants, permittees, including regulations providing 6 and licensees. The rules shall include procedures for 7 8 resolving scheduling conflicts and settling disputes 9 between permittees, and for the supervising, disciplining, 10 suspending, fining and barring from pari-mutuel events and 11 establishments where skill based amusement games are 12 operated of all persons required to be licensed or 13 permitted by this act, and for the holding, conducting and operating of all pari-mutuel events conducted and skill 14 15 based amusement games pursuant to this act. The commission 16 shall adopt reasonable rules governing skill based amusement games, including hardware and software 17 specifications for the gaming devices, to ensure fair and 18 19 equitable rules of play, appropriate record keeping 20 requirements, reporting requirements and game standards. The commission shall adopt reasonable rules governing 21 vendors and suppliers of skill based amusement games. The 22 23 commission may require that license applicants be

1 fingerprinted for identification purposes as a condition of licensing. The commission shall announce the place, time 2 3 and duration of pari-mutuel events for which license or 4 permit fees shall be required and establish reasonable fees 5 for all licenses and permits provided for by this act. relating to pari-mutuel events. The commission shall 6 establish reasonable fees for licensing vendors and 7 suppliers of skill based amusement games and establishments 8 where skill based amusement games are operated. The fees 9 10 shall be established to ensure that the costs administering this act are recovered through the total 11 12 revenues received under this act. The commission shall 13 establish security access safeguards for licensees to use 14 for advance deposit pari-mutuel wagering. The commission 15 shall prohibit advance deposit pari-mutuel advertising that 16 it determines to be deceptive to the public.

17

18

19

20

21

22

23

(f) Each permittee, participant and employee of a permittee or participant who is directly involved in the horse racing or pari-mutuel wagering activities of the permittee or participant, as defined in commission rule and regulation, shall be licensed by the commission and shall comply with all rules and regulations and all orders issued

by the commission. No person shall hold any event with 1 2 pari-mutuel wagering without obtaining a permit. Each 3 establishment where skill based amusement games are 4 operated shall be licensed by the commission, shall be 5 authorized to operate no more than five (5) game devices and shall comply with all rules and orders issued by the 6 7 commission. Each vendor or supplier of skill based 8 amusement games shall be licensed by the commission and shall comply with all rules and orders issued by the 9 10 commission. The commission shall adopt reasonable rules requiring each skill based amusement game to bear a sticker 11 12 designating the gaming device as a commission authorized 13 device.

14

15

16

17

18

19

20

21

22

23

this act and the rules of the commission and this act governing pari-mutuel events to three (3) stewards at each pari-mutuel event, at least one (1) of whom shall be an employee of and selected by the commission. The commission shall require at least one (1) steward to supervise each simulcast location that is approved by the commission. The commission may delegate authority to enforce this act and the rules of the commission governing skill based amusement

1 games to employees of the commission. Stewards and

2 employees shall exercise such reasonable and necessary

3 authority as is designated by rules of the commission

4 including the following:

5

6 (h) For permitted pari-mutuel events, only a licensed

7 steward of the permitted event may impose fines or license

8 suspensions except that a starter may impose fines when

9 horses arrive at the gate until off time in an amount not

10 exceeding two hundred dollars (\$200.00).

11

12 (j) Any fine or license suspension imposed by a

13 steward or commission employee or fine imposed by a starter

14 may be appealed in writing to the commission within five

15 (5) days after its imposition. The commission may affirm or

16 reverse the decision of a steward or starter or may

17 increase or decrease any fine or suspension. A fine imposed

18 by the commission shall not exceed ten thousand dollars

19 (\$10,000.00). Suspensions of a license may be for any

20 period of time, but shall be commensurate with the

21 seriousness of the offense.

1	(n) Any person conducting an activity as specified by
2	W.S. 6-7-101(a)(iii)(D) through (F) or (H) shall first
3	obtain a license from the commission. Under this section,
4	the commission shall not charge license applicants any fee
5	and shall not require any fee for any license issued. Any
6	person required to be licensed under this subsection shall
7	file an annual report with the commission as specified by
8	rule.
9	
10	11-25-105. Licenses and permits; fees and reports;
11	disposition of funds; enforcement of provisions.
12	
13	(b) Every Wednesday following any pari-mutuel event,
14	the permittee shall:
15	
16	(ii) Pay an amount equal to one quarter percent
17	(1/4%) three and three hundred seventy-five thousandths
18	percent (3.375%) of the total amount wagered net proceeds
19	attributable to historic pari-mutuel events and one and
20	one-half percent (1 1/2%) of the total amount wagered
21	attributable to live pari-mutuel events, shown by the
22	report to the commission, to be credited by the state

treasurer to a separate account, in the manner indicated in 2 subsection (d) of this section; 3 4 (iii) Pay an amount equal to one percent (1%) thirteen and one-half percent (13.5%) of the total amount 5 wagered net proceeds attributable to historic pari-mutuel 6 events, shown by the report to the commission, to be 7 8 transferred by the commission to the county and the city or 9 town in which the permittee is located, in equal shares, or 10 to the county alone if the permittee is not located within 11 the boundaries of a city or town. The county, city or town 12 receiving an amount under this paragraph may credit that 13 amount to the state fair account upon a majority vote of the county's, city's or town's governing body; and 14 15 16 (iv) Pay an amount equal to one-quarter percent 17 (1/4%) three and three hundred seventy-five thousandths percent (3.375%) of the total amount wagered net proceeds 18 19 attributable to historic pari-mutuel events, shown by the 20 report to the commission, to be credited to the legislative 21 stabilization reserve account. 22

16

1 (d) All sums paid to the commission under this act 2 except contributions from permittees to the breeder award 3 fund, amounts paid under paragraphs (b)(iii) and (iv) and 4 (o)(iii) and (iv) of this section, fines and penalties shall be credited to the pari-mutuel gaming commission 5 account which shall be used by the commission for the 6 payment of all expenses incurred in enforcing this act. On 7 8 a quarterly basis, the commission shall transfer amounts within the account in excess of one million five hundred 9 10 thousand dollars (\$1,500,000.00) to the state treasurer for 11 credit to the legislative stabilization reserve account. 12 All fines and penalties collected under this act shall be 13 paid to the state treasurer and credited as provided in W.S. 8-1-109. The state treasurer shall pay out of the 14 15 account all warrants drawn by the state auditor, upon 16 vouchers issued and signed by the president, vice-president 17 or executive secretary of the commission. The commission shall keep an accurate and true account of all funds 18 19 received and all vouchers issued by the commission. All 20 funds received and all vouchers issued by the commission 21 shall be audited at least biennially by the director of the state department of audit or his designee and a copy of the 22 audit shall be delivered within thirty (30) days after 23

1 completion to the governor and the commission. The costs of

2 the audit shall be borne by the commission. The members of

3 the commission shall receive per diem and mileage as

4 provided in W.S. 33-1-302(a)(vii), and compensation of

5 fifty dollars (\$50.00) for each day during which they are

6 actually engaged in the discharge of their duties. The

7 total expenses incurred by the commission shall not exceed

8 the total amount in the pari-mutuel gaming commission

9 account.

10

11 (n) The commission may issue licenses for a specified

12 period of time not to exceed three (3) years for

13 <u>establishments where skill based amusement games may be</u>

14 <u>conducted</u> and for <u>vendors</u> and <u>suppliers</u> of <u>skill</u> <u>based</u>

15 <u>amusement games. The commission may adopt reasonable rules</u>

16 to govern the license application process and to impose

17 restrictions on the use or transfer of a license.

18

19 <u>(o) An establishment licensed to conduct a skill</u>

20 <u>based amusement game may retain an amount equal to nineteen</u>

21 and four-tenths percent (19.4%) of the net proceeds on the

22 skill based amusement games. Every Wednesday each

18

1 establishment licensed to operate skill based amusement 2 games shall: 3 4 (i) File a report with the commission showing 5 the total amount of money wagered in the skill based amusement games operated in the licensee's establishment 6 7 during the prior week and the total amount retained; 8 9 (ii) Pay an amount equal to three and three 10 hundred seventy-five thousandths percent (3.375%) of the net proceeds, shown by the report to the commission, to be 11 12 credited by the state treasurer to the gaming commission 13 account in the manner indicated in subsection (d) of this 14 section; 15 16 (iii) Pay an amount equal to thirteen and onehalf percent (13.5%) of the net proceeds, shown by the 17 report to the commission, to be transferred by the 18 19 commission to the city or town in which the licensee is 20 located, or to the county in which the licensee is located 21 if the licensee is not located within the boundaries of a 22 city or town; and

23

1	(iv) Pay an amount equal to three and three
2	hundred seventy-five thousandths percent (3.375%) of the
3	net proceeds, shown by the report to the commission, to be
4	credited to the legislative stabilization reserve account.
5	
6	11-25-109. Bribery, touting and betting by minors
7	prohibited.
8	
9	(c) No person under the age of eighteen (18) years
10	shall place or be allowed to place a bet on a pari-mutuel
11	event or on a skill based amusement game.
12	
13	11-25-110. Elections.
14	
15	(a) No pari-mutuel event shall be held in any county
16	until the question has been put to the people of the county
17	to accept or reject pari-mutuel wagering. If the election
18	fails no other election shall be held for two (2) years.
19	
20	(b) Except as provided in subsection (c) of this
21	section, skill based amusement games shall not be allowed
22	at any establishment in any unincorporated area of a county
23	or in any municipality until the question has been put to

- 1 the people of the unincorporated area of a county or to the
- 2 municipality to accept or reject skill based amusement
- 3 games. If the election fails no other election shall be
- 4 held for two (2) years.

- 6 (c) Skill based amusement games operating in the
- 7 state and purchased prior to January 1, 2020 shall be
- 8 allowed to continue operating subject to authorization by
- 9 the commission as established by rule. Under this
- 10 subsection, skill based amusement games shall only be
- 11 authorized to continue operation up until the Wednesday
- 12 following the 2020 general election, after which they shall
- 13 only be allowed to continue operating if accepted as
- 14 provided in subsection (b) of this section.

15

16 **11-25-112.** Penalties.

- 18 (a) Any person, corporation or association holding or
- 19 conducting any pari-mutuel event in connection with the
- 20 pari-mutuel system of wagering without a permit issued in
- 21 accordance with this act, or any person, corporation or
- 22 association who violates any other provision of this act is
- 23 quilty of a misdemeanor and shall be fined not more than

1

2020

3

than six (6) months, or both.

4 (b) Any person holding, conducting, offering,

ten thousand dollars (\$10,000.00), imprisoned for not more

5 <u>supplying or distributing a skill based amusement game</u>

6 <u>without a license issued in accordance with this act is</u>

7 guilty of a misdemeanor and shall be fined not more than

8 ten thousand dollars (\$10,000.00), imprisoned for not more

9 than six (6) months, or both.

10

11 (c) Upon the failure or refusal of any district

12 attorney to act in any criminal case or matter arising

13 under this act or under title 6, chapter 7, article 1 of

14 Wyoming statutes, the attorney general shall, at the

15 request of the commission, act on behalf of the commission

16 <u>if after a thorough investigation the attorney general</u>

17 determines the action is supported by probable cause. The

18 cost of investigation and the cost of any prosecution

19 <u>arising therefrom shall be paid out of the gaming</u>

20 commission account.

21

22 Section 2.

1 (a) The Wyoming pari-mutuel commission is continued

2 as the Wyoming gaming commission, as provided in this act.

3 All positions, personnel, appropriations, property and

4 equipment of the Wyoming pari-mutuel commission shall be

5 under control of the Wyoming gaming commission, as created

6 by this act. The validity of rules, regulations, orders,

7 contracts, agreements or other obligations of the Wyoming

8 pari-mutuel commission shall not be affected by this act.

9

10 (b) Notwithstanding any other provision of this act,

11 members of the Wyoming pari-mutuel commission shall

12 continue their current terms as members of the Wyoming

13 gaming commission.

14

15 (c) The pari-mutuel account established in W.S.

16 11-25-105 is continued as the gaming commission account, as

17 provided in section 1 of this act. All assets within the

18 pari-mutuel account shall be transferred to the gaming

19 commission account. This act shall not affect the validity

20 of any obligations on the pari-mutuel account.

1 (d) The appointment of the newly created eighth

2 member to the Wyoming gaming commission may be made under

3 this act on or after the effective date of this section.

4

5 **Section 3.** The Wyoming gaming commission shall

6 promulgate rules and regulations necessary to implement

7 this act on or before July 1, 2020.

8

9 Section 4.

10

11 (a) Except as provided in subsection (b) of this

12 section, this act is effective July 1, 2020.

13

14 (b) Sections 2, 3 and 4 of this act are effective

15 immediately upon completion of all acts necessary for a

16 bill to become law as provided by Article 4, Section 8 of

17 16 the Wyoming Constitution.

18

19 (END)