HOUSE BILL NO. HB0133

Online sports wagering.

Sponsored by: Representative(s) Walters, Brown, Burkhart,
Harshman, Henderson and Zwonitzer and
Senator(s) Gierau and Wasserburger

A BILL

for

AN ACT relating to online sports wagering; authorizing online sports wagering; providing for regulation by the Wyoming gaming commission; imposing fees; requiring rulemaking; creating an account; providing for the collection and distribution of revenues from online sports wagering to the state; providing for a continuous appropriation; creating penalties; specifying that fantasy

sports contests are not gambling; and providing for

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11 Be It Enacted by the Legislature of the State of Wyoming:

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13 **Section 1.** W.S. 9-24-101 through 9-24-106 is created

14 to read:

effective dates.

1	CHAPTER 24
2	GAMING COMMISSION REGULATED ACTIVITIES
3	
4	ARTICLE 1
5	ONLINE SPORTS WAGERING
6	
7	9-24-101. Definitions.
8	
9	(a) As used in this chapter:
10	
11	(i) "Cash equivalent" means an asset that is
12	convertible to cash and approved for use in connection with
13	online sports wagering. Approved cash equivalents include:
14	
15	(A) Travelers checks;
16	
17	(B) Foreign currency and coin;
18	
19	(C) Certified checks, cashier's checks and
20	money orders;
21	
22	(D) Personal checks and drafts;
23	

1	(E) Digital, crypto and virtual currencies;
2	
3	(F) Online and mobile payment systems that
4	support online money transfers;
5	
6	(G) Credit cards and debit cards;
7	
8	(H) Prepaid access instruments;
9	
10	(J) Any other form of asset that is
11	convertible to cash approved by commission rules.
12	
13	(ii) "Commission" means the Wyoming gaming
14	commission;
15	
16	(iii) "Director" means the executive director of
17	the commission;
18	
19	(iv) "Fantasy sports contest" means a simulated
20	game or contest with an entry fee that meets all of the
21	following conditions:
22	

1	(A) No fantasy sports contest team is
2	composed entirely of individual contestants who are members
3	of the same real world sports team;
4	
5	(B) Each prize and award or the value of
6	all prizes and awards offered to winning fantasy sports
7	contest players is made known to the fantasy sports contest
8	players in advance of the fantasy sports contest;
9	
10	(C) Each winning outcome reflects the
11	relative knowledge and skill of the fantasy sports contest
12	players and is determined by the aggregated statistical
13	results of the performance of multiple individual
14	contestants who each fantasy sports contest player has
15	selected to form that player's fantasy sports contest team.
16	The individual performances of the individual contestants
17	in the fantasy sports contest directly correspond with the
18	actual performances of those contestants in a real world
19	sporting event in which those individuals participated;
20	
21	(D) A winning outcome is not based on the
22	performance of a single real world sports team, any
23	combination of real world sports teams or a single

- 1 contestant in a real world sporting event, nor is it based
- 2 on the score or point spread of one (1) or more real world
- 3 sporting events;

- 5 (E) The fantasy sports contest does not
- 6 constitute or involve a slot machine or a fixed, commercial
- 7 electrical gaming device.

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- 9 (v) "Fantasy sports contest player" means a
- 10 person who engages in selecting individual contestants to
- 11 comprise a team for a fantasy sports contest;

12

- 13 (vi) "Online sports wagering" means engaging in
- 14 sports wagering conducted by a sports wagering operator
- 15 through a sports wagering account over the internet by use
- 16 of a computer, digital platform or mobile application on a
- 17 mobile device, any of which uses communications technology
- 18 to accept sports wagers or any system or method of
- 19 electronic sports wagering approved by commission rules.
- 20 "Online sports wagering" shall not include or be conducted
- 21 from any physical location created by a sports wagering
- 22 operator or vendor for a patron to physically visit to
- 23 place a wager;

Т.	
2	(vii) "Online sports wagering revenue" means the
3	total of all wagers placed by patrons with an online sports
4	wagering operator, excluding free wagers and promotional
5	play, minus all payments to patrons and minus any
6	applicable federal excise taxes. Payments to patrons
7	include all payments of cash, cash equivalents, merchandise
8	and any other thing of value;
9	
10	(viii) "Patron" means a person who places an
11	online sports wagering wager;
12	
13	(ix) "Prohibited sports wager" means:
14	
15	(A) A wager involving any sporting event or
16	other event where the majority of contestants or athletes
17	in the sporting event are under the age of eighteen (18)
18	years;
19	
20	(B) Any wagering category not authorized by
21	law or commission rules adopted in compliance with law.
22	

23

1	(x) "Qualified gaming entity" means a gaming
2	entity that offers online sports wagering through
3	computers, digital platforms or mobile applications in not
4	less than three (3) jurisdictions in the United States
5	pursuant to a state regulatory structure;
6	
7	(xi) "Sporting event" means any professional
8	sports event or athletic event, any Olympic or
9	international sports event or athletic event, any amateur
10	sports event or athletic event, any collegiate sports event
11	or athletic event, electronic sports, or any portion
12	thereof, including the individual performance statistics of
13	contestants or athletes in sports events, athletic events
14	or a combination of sports and athletic events, or any
15	other event approved by commission rules;
16	
17	(xii) "Sports wagering" means the business of
18	accepting wagers from patrons on sporting events through
19	online sports wagering. "Sports wagering" wagers include
20	single game bets, teaser bets, parlays, over-under,
21	moneyline, pools, exchange wagering, in-game wagering,

in-play bets, proposition bets and straight bets. "Sports

wagering" shall not include any of the following:

1	
2	(A) Activities other than online sports
3	wagering that are exempted from criminal penalties under
4	W.S. 6-7-101 through 6-7-104;
5	
6	(B) Activities outside of this chapter
7	authorized or regulated by the commission;
8	
9	(C) Lotteries authorized by law;
10	
11	(D) Fantasy sports contests;
12	
13	(E) Prohibited sports wagers.
14	
15	(xiii) "Sports wagering account" means a
16	financial record established by a sports wagering operator
17	for an individual patron into which the patron may deposit
18	and from which the patron may withdraw funds for sports
19	wagering and other purchases, and into which the sports
20	wagering operator may credit winnings or other amounts due
21	to that patron or authorized by that patron. In compliance

22 with any other applicable law, a sports wagering account

may be established electronically through an approved 1 2 mobile application or digital platform; 3 4 (xiv) "Sports wagering operator" means any qualified gaming entity authorized by the commission to 5 accept online sports wagers; 6 7 8 (xv) "Sports wagering vendor" means a vendor that provides services to a sports wagering operator that 9 10 the sports wagering operator uses to accept online sports 11 wagers, including geolocation services, know your customer 12 services, payment processors and data providers. 13 14 9-24-102. Online sports wagering regulation; 15 rulemaking. 16 17 (a) The commission shall regulate online sports 18 wagering and sports wagering operators and vendors. 19 20 (b) The commission shall promulgate rules to 21 implement this chapter. The rules the commission

promulgates shall establish standards and procedures for

1	online sports wagering and associated sports wagering
2	systems. The rules shall include:
3	
4	(i) Governance of the conduct of online sports
5	wagering and the system of wagering associated with online
6	sports wagering, including all of the following:
7	
8	(A) Terms and conditions for online sports
9	wagering that are compliant with all applicable federal
10	laws;
11	
12	(B) Identification of the sporting events
13	upon which online sports wagers may be accepted and methods
14	of play;
15	
16	(C) The manner in which online sports
17	wagers are received and payoffs are remitted;
18	
19	(D) Procedures for managing and resolving
20	suspected cheating, sports wagering irregularities and
21	complaints;
22	

1	(E) A requirement that for a patron to make
2	a lawful wager the patron must be physically present in the
3	state when making the wager unless otherwise authorized by
4	the commission;
5	
6	(F) A requirement for each sports wagering
7	operator to use a geolocation system to ensure that a
8	patron making an online sports wager is physically present
9	in the state when making the wager unless otherwise
10	authorized by the commission;
11	
12	(G) Internal controls for all aspects of
13	online sports wagering, including procedures for system
14	integrity, system security, operations and accounting;
15	
16	(H) Operational controls for online gaming
17	accounts;
18	
19	(J) Procedures to ensure that sports
20	wagering operators do not offer prohibited sports wagers.
21	
22	(ii) Establishing the method for calculating
23	online sports wagering revenue and standards for the

- 1 counting and recording of cash and cash equivalents
- 2 received in the conduct of online sports wagering, to
- 3 include methods for ensuring that internal controls are
- 4 followed, financial records are maintained and audits are
- 5 conducted;

- 7 (iii) Reasonable minimum qualifications for
- 8 sports wagering operators;

9

- 10 (iv) Any other matters necessary for overseeing
- 11 online sports wagering and sports wagering operators and
- 12 vendors.

13

- 14 (c) In promulgating rules pursuant to this section,
- 15 the commission shall examine the regulations implemented in
- 16 other states where online sports wagering is conducted and
- 17 shall, as far as practicable, adopt a similar regulatory
- 18 framework to maximize revenue generated for the state.

19

20 9-24-103. Permits; fees; application.

- 22 (a) A sports wagering operator shall possess a permit
- 23 issued by the commission to accept online sports wagers. No

1	person shall accept online sports wagers without holding a
2	valid permit issued by the commission.
3	
4	(b) A qualified gaming entity applying for a sports
5	wagering operator permit shall do so on a uniform
6	application furnished by the commission. The fee for both
7	an initial application and renewal application shall be two
8	thousand five hundred dollars (\$2,500.00). The application
9	shall require an applicant, at a minimum, to provide:
LO	
L1	(i) The full name, current address and contact
L2	information of the applicant;
L3	
L 4	(ii) Disclosure of each person who has control
L5	of the applicant as described in subsection (g) of this
L6	section;
L7	
L8	(iii) The applicant's fingerprints and the
L9	fingerprints of individuals identified in subsection (g) of
20	this section considered to have control of an applicant or

21

permit holder;

1	(iv) Consent to permit the commission to conduct
2	a criminal history record check of the applicant and each
3	individual disclosed under subsection (g) of this section
4	in accordance with procedures established by the
5	commission. This subsection shall not require an applicant
6	or individual who has submitted to a criminal background
7	check in this or any other state within the twelve (12)
8	months before submitting the application to resubmit to
9	another criminal background check provided that the
10	applicant or individual submits the results of the previous
11	criminal background check and affirms that there has been
12	no material change in the criminal history since the time
13	of the criminal background check. The cost of the criminal
14	history record background check shall be paid using a
15	portion of the applicant's application fee;

17 (v) Other information and permissions as 18 requested by the commission;

19

20 (vi) For the applicant and each person disclosed 21 under subsection (g) of this section, a record of previous 22 issuances and denials of any gambling related license or

- 1 application under Wyoming statutes or in any other
- 2 jurisdiction in the United States;

- 4 (vii) Any additional information required by
- 5 commission rules.

6

- 7 (c) The commission shall charge a permit fee of one
- 8 hundred thousand dollars (\$100,000.00) for an initial
- 9 sports wagering operator permit. An initial permit and any
- 10 renewal permit shall each be valid for five (5) years. The
- 11 commission shall charge a fee of fifty thousand dollars
- 12 (\$50,000.00) for a sports wagering operator permit renewal.

13

- 14 (d) A sports wagering vendor shall possess a permit
- 15 issued by the commission to conduct business in the state.
- 16 No person shall provide vendor services to a sports
- 17 wagering operator without holding a valid permit issued by
- 18 the commission.

- 20 (e) The commission shall charge a fee of ten thousand
- 21 dollars (\$10,000.00) for an initial sports wagering vendor
- 22 permit. An initial permit and any renewal permit shall each
- 23 be valid for five (5) years. The commission shall charge a

- 1 fee of five thousand dollars (\$5,000.00) for a sports
- 2 wagering vendor permit renewal.

- 4 (f) Sports wagering operator and sports wagering
- 5 vendor permit fees charged pursuant to subsections (c) and
- 6 (e) of this section shall be deposited in the sports
- 7 wagering account, which is hereby created. Subject to
- 8 legislative appropriation, amounts within the account may
- 9 be used by the commission for all expenses incurred in
- 10 administering this chapter. On a quarterly basis, the
- 11 commission shall transfer amounts within the account in
- 12 excess of five hundred thousand dollars (\$500,000.00) to
- 13 the state treasurer for credit to the general fund.

14

- 15 (g) The following persons are considered to have
- 16 control of a sports wagering operator permit applicant or
- 17 permit holder:

18

- 19 (i) Each holding company, parent company or
- 20 subsidiary company of the applicant or permit holder;

- 22 (ii) Each person, except for a bank or other
- 23 licensed lending institution that holds a mortgage or other

1 lien acquired in the ordinary course of business, who owns 2 fifteen percent (15%) or more of a corporate applicant or 3 permit holder and has the ability to: 4 5 (A) Control the activities of the corporate applicant or permit holder; or 6 7 8 (B) Elect a majority of the board of directors of that corporate applicant or permit holder. 9 10 11 (iii) Each person associated with a noncorporate 12 applicant or permit holder who directly or indirectly holds a beneficial or proprietary interest in the noncorporate 13 applicant's or permit holder's business operations or who 14 the commission otherwise determines has the ability to 15 16 control the noncorporate applicant or permit holder; 17 18 (iv) Key personnel of an applicant or permit

holder, including any executive, employee or agent having the power to exercise ultimate decision making authority over the applicant's or permit holder's sports wagering

22 operations in this state.

1 (h) The commission shall not issue a sports wagering 2 operator permit to a qualified gaming entity if: 3 4 (i) The applicant or permit holder has knowingly made a false statement of material fact to the commission; 5 6 7 (ii) The applicant or permit holder has 8 intentionally not disclosed the existence or identity of other persons who have control of the applicant or permit 9 10 holder as required by this section; 11 12 (iii) The applicant or permit holder has had a permit revoked by any government authority responsible for 13 the regulation of sports wagering; 14 15 16 (iv) The applicant or permit holder or a person 17 who has control of an applicant or permit holder has been convicted of a crime of moral turpitude, a gambling related 18 19 offense, a theft or fraud offense, or has otherwise 20 demonstrated, either by a police record or other evidence satisfactory to the commission, a lack of respect for law 21 22 and order;

- 1 (v) The applicant or permit holder has not
- 2 demonstrated to the satisfaction of the commission
- 3 financial responsibility sufficient to adequately meet the
- 4 requirements of this chapter; or

- 6 (vi) The applicant or permit holder has not met
- 7 the requirements of this section, any other provision of
- 8 this chapter, commission rules or any applicable federal
- 9 laws.

10

- 11 (j) Given a sufficient number of applicants, at any
- 12 one (1) time the commission shall issue not less than five
- 13 (5) sports wagering operator permits to applicants that
- 14 satisfy the requirements under this chapter. If an
- 15 insufficient number of applicants apply for a sports
- 16 wagering operator permit, this provision shall not be
- 17 interpreted to direct the commission to issue a permit to
- 18 an unqualified applicant.

- 20 (k) The commission may issue a temporary sports
- 21 wagering operator permit for the conduct of sports wagering
- 22 as specified by rule and may, in lieu of confirming that a
- 23 sports wagering operator permit applicant qualifies under

- 1 this chapter, issue a permit to a sports wagering operator
- 2 that has paid all required fees under subsection (c) of
- 3 this section and that is currently operating in good
- 4 standing under a regulatory framework in a United States
- 5 jurisdiction that the commission deems comparable to that
- 6 of the state of Wyoming.

- 8 (m) The commission shall issue a permit to a sports
- 9 wagering vendor that is currently operating in good
- 10 standing in a similar role in at least three (3)
- 11 jurisdictions in the United States under a state regulatory
- 12 structure and that has paid all required fees under
- 13 subsection (e) of this section.

14

9-24-104. Distribution of revenue.

- 17 Not later than the fifteenth day of each month, in
- 18 accordance with commission rules, a sports wagering
- 19 operator shall remit ten percent (10%) of online sports
- 20 wagering revenue from the prior month to the commission.
- 21 Each fiscal year, the first three hundred thousand dollars
- 22 (\$300,000.00) of revenue generated under this section is
- 23 continuously appropriated to the department of health to be

- 1 distributed to the counties for the purpose of funding
- 2 county health programs to prevent and treat problematic
- 3 gambling behavior and the remainder of monies remitted to
- 4 the commission shall be deposited by the state treasurer
- 5 into the general fund.

7 9-24-105. Age to engage in online sports wagering.

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- 9 No person under the age of eighteen (18) years shall engage
- 10 in online sports wagering.

11

12 **9-24-106.** Penalties.

13

- 14 (a) Any person who knowingly accepts online sports
- 15 wagers or otherwise operates a business of sports wagering
- 16 and does not possess a valid permit issued by the
- 17 commission under this chapter shall be subject to the
- 18 following, in addition to any penalty imposed under W.S.
- 19 6-7-102:

20

- 21 (i) For a first offense, a civil penalty of
- 22 twenty-five thousand dollars (\$25,000.00);

1 (ii) For a second or subsequent offense, a civil penalty of fifty thousand dollars (\$50,000.00). 2 3 4 (b) When a series of similar events result in a violation under this chapter or commission rules, those 5 events that occur within the same month shall be treated as 6 7 one offense and not separate and distinct offenses. 8 9 **Section 2.** W.S. 6-7-101(a)(iii) by creating new 10 subparagraphs (N) and (O) and 11-25-104(d) and (o) are 11 amended to read: 12 6-7-101. Definitions. 13 14 (a) As used in this article: 15 16 17 (iii) "Gambling" means risking any property for 18 gain contingent in whole or in part upon lot, chance, the 19 operation of a gambling device or the happening or outcome 20 of an event, including a sporting event, over which the

23

21

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any of the following:

person taking a risk has no control, but does not include

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1
                  (N) Online sports wagering regulated under
 2
    W.S. 9-24-101 through 9-24-106;
3
4
                  (0) Fantasy sports contests as defined in
    W.S. 9-24-101(a)(iv).
5
 6
7
         11-25-104. Gaming commission; officers; director;
    meetings; quorum; records; licenses generally; effect of
8
    financial interest in events.
9
10
11
         (d) Any member of the commission who owns or has any
    interest, or whose spouse or member of his immediate family
12
    has any interest, in any activity regulated by the
13
    commission or in an animal participating in a pari-mutuel
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15
    event shall disclose
                             that interest
                                             and
                                                   shall
                                                          not
16
    participate in any commission decision involving a protest
17
    regarding that activity or occurring at that pari-mutuel
18
    event.
19
20
         (o) In addition to all other duties, the commission,
    in the reasonable exercise of its discretion, shall:
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22
23
             (i) Enforce W.S. 6-7-101 through 6-7-104;
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1	
2	(ii) Regulate online sports wagering and sports
3	wagering operators and vendors under W.S. 9-24-101 through
4	<u>9-24-106</u> .
5	
6	Section 3. Not later than July 1, 2021, the
7	commission shall promulgate rules required by this act.
8	
9	Section 4.
LO	
L1	(a) Except as provided in subsection (b) of this
L2	section, this act is effective July 1, 2021.
L3	
L 4	(b) Sections 3 and 4 of this act are effective
L 5	immediately upon completion of all acts necessary for a
L6	bill to become law as provided by Article 4, Section 8 of
L7	the Wyoming Constitution.
L8	
L9	(END)