HOUSE BILL NO. HB0038

Community behavioral health-priority populations.

Sponsored by: Joint Labor, Health & Social Services Interim Committee

A BILL

for

1 AN ACT relating to public health and safety; amending

2 provisions related to community health services; specifying

3 and prioritizing the categories of persons to receive state

4 funded mental illness and substance use disorder services;

5 providing definitions; making conforming amendments;

6 repealing obsolete provisions; requiring a report;

7 providing sunset dates; and providing for effective dates.

8

9 Be It Enacted by the Legislature of the State of Wyoming:

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11 **Section 1.** W.S. 35-1-629 is created to read:

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13 **35-1-629.** Sunset.

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W.S. 35-1-611 through 35-1-627 and 35-1-629 are repealed
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2
    effective June 30, 2026.
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4
        Section 2. W.S. 25-10-101(a)(vii) and (ix),
    25-10-112(g) and (j), 35-1-612, 35-1-613(a)(i), (iv), (v),
5
    (viii), by creating new paragraphs (xiv) through (xxiii)
 6
    and by renumbering (xiv) as (xxiv), 35-1-614,
7
8
    35-1-618(a)(intro), 35-1-620(a)(i), (ii), (b)(ii), (iii),
9
    (vi), by creating new paragraphs (ix) through (xi) and by
10
    creating a new subsection (c), 35-1-621, 35-1-622(a)(i),
    35-1-623(a)(i), (ii) and (b), 35-1-625(a)(intro) and
11
12
    (b)(intro) and 35-7-1033(b)(iv) are amended to read:
13
        25-10-101. Definitions.
14
15
16
       (a) As used in this act:
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18
            (vii) "Mental health center" means:
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20
                 (A) Subject to subparagraph (B) of this
21
   paragraph, a community human services program for the
   prevention, treatment and amelioration of mental illness
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- 1 under W.S. 35-1-611 through 35-1-627 or an equivalently
- 2 staffed and equipped student health service;

- 4 <u>(B) Beginning on July 1, 2022, until June</u>
- 5 30, 2026 behavioral health center as defined by W.S.
- 6 <u>35-1-613(a)(xvi)</u> or other provider under W.S. 35-1-611
- 7 through 35-1-627 or an equivalently staffed and equipped
- 8 student health service.

9

- 10 (ix) "Mental illness" and "mentally ill" mean a
- 11 physical, emotional, mental or behavioral disorder which
- 12 causes a person to be dangerous to himself or others and
- 13 which requires treatment, but do not include addiction to
- 14 drugs or alcohol, drug or alcohol intoxication or
- 15 developmental disabilities; except when one (1) or more of
- 16 those conditions co-occurs as a secondary diagnosis with a
- 17 mental illness;

18

- 19 25-10-112. Liability for costs of detention,
- 20 involuntary hospitalization and proceedings therefor.

21

- 22 (g) The department in consultation with each board of
- 23 county commissioners may establish a single point of

1 responsibility or gatekeeper. For the period beginning July 2 1, 2022 and ending June 30, 2026, the department and each 3 board of county commissioners shall give preference to a 4 behavioral health center as defined by W.S. 5 35-1-613(a)(xvi) as the single point of responsibility. Gatekeeper duties shall include, but are not limited to, 6 providing guidance on issues of detention and involuntary 7 8 treatment and monitoring and coordinating timely, efficient 9 and effective patient treatment prior to, during and after 10 any emergency detention or involuntary treatment under this 11 act. For the period beginning July 1, 2022 and ending June 12 30, 2026, no behavioral health center designated under this 13 subsection shall charge fees for gatekeeping services provided under this article. No gatekeeper designated under 14 subsection shall provide 15 this inpatient psychiatric 16 treatment to patients under this act, unless the gatekeeper 17 has been approved by the department of health to provide these services. 18

19

(j) The department, boards of county commissioners,
designated hospitals, gatekeepers and other treatment
providers may, upon contract or agreement, coordinate and
monitor the services and payments required for the

1 treatment of persons with mental illness as provided under

2 this section. Pursuant to contract or agreement, the

3 department may assume any part of the expenses associated

4 with a gatekeeper which expenses would otherwise be the

5 responsibility of a county under this act, including

6 expenses for the transportation of patients to appropriate

7 care settings. For the period beginning July 1, 2022, the

8 department may only assume any part of the expenses

9 associated with a gatekeeper when the gatekeeper has been

10 contracted through a behavioral health center as defined by

11 W.S. 35-1-613(a)(xvi).

12

13 **35-1-612.** Purpose.

14

15 The purpose and intent of this act is to establish,

16 maintain and promote the development of a comprehensive

17 range of services in communities of the state to provide

18 prevention of, and treatment for individuals serve priority

19 populations and other persons affected by mental illness,

20 substance <u>abuse <u>use</u> <u>disorders</u>, or developmental</u>

21 disabilities, and to provide shelter and crisis services

5

22 for victims of family violence and sexual assault.

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1 **35-1-613.** Definitions.

2

3 (a) As used in this act:

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(i) "Community board" means a community mental health board, a substance abuse—use disorder board, a developmental disabilities board, or a family violence and sexual assault board, or a board offering a combination of human services programs, created under this act. For the purposes of this act every community board is also a public agency;

12

13 (iv) "Human services program" means community facilities, services and programs which exclusively or in 14 15 part, are used or operated to prevent or treat mental 16 illness, substance abuse use disorders or developmental 17 disabilities, to provide shelter and crisis services for victims of family violence or sexual assault or to provide 18 19 other community based services which serve a public 20 purpose;

21

22 (v) "Mental illness" means a condition which is 23 manifested by a disorder or disturbance in behavior,

1 feeling, thinking or judgment to such an extent that care 2 and treatment are required, but does not include addiction 3 to drugs or alcohol, drug or alcohol intoxication or 4 developmental disabilities; 5 (viii) "Substance abuse—use disorder" means the 6 use, without compelling medical reason, of any substance 7 8 which results in psychological or physiological dependency as a function of continued use in such a manner as to 9 10 induce mental, emotional or physical impairment or to cause 11 socially dysfunctional behavior; 12 (xiv) "Adults with acute mental illness" means 13 persons who are subject to an emergency detention under 14 W.S. 25-10-109, an involuntary hospitalization order under 15 16 W.S. 25-10-110 or a directed outpatient commitment order under W.S. 25-10-110.1, or who were released from an 17 emergency detention or were discharged from an involuntary 18 19 hospitalization or directed outpatient commitment order 20 within the last six (6) months; 21 (xv) "Adults with severe mental illness" means 22 persons who, based on diagnosis and history, have a 23

7

1	substantial probability of being unable to meet their needs
2	for food, shelter and medical care if they do not receive
3	regular mental health treatment or case management;
4	
5	(xvi) "Behavioral health center" means a
6	nationally accredited organization that is licensed to
7	conduct business in the state of Wyoming and provides a
8	comprehensive range of services for the treatment and
9	management of mental illness and substance use disorders
10	for priority populations;
11	
12	(xvii) "Families at high risk" means:
13	
14	(A) Children who have been discharged from
15	an acute psychiatric facility or a psychiatric residential
16	treatment facility within the previous six (6) months, and
17	their immediate family members as defined by rule of the
18	department of family services;
19	
20	(B) A child or the parent, legal guardian
21	or other immediate family member of a child, as defined by
22	rule of the department of family services, who has been
23	referred to a behavioral health center by the department of

1	family services for treatment for a mental illness or a
2	substance use disorder and the treatment is necessary to
3	prevent the removal of the child from the child's home or
4	to reunify the child with the child's family;
5	
6	(C) A child who has been referred to a
7	behavioral health center for treatment for mental illness
8	or a substance use disorder that impacts the child's life
9	and the treatment is necessary to prevent child's
10	involvement in the judicial system.
11	
12	(xviii) "General access clients" means persons
13	who do not meet the definition of a priority population
14	under paragraph (xxii) of this subsection;
15	
16	(xix) "Indigent general access clients" means
17	persons who do not have private or public health insurance

that provides coverage for mental illness or substance use

disorder treatment and whose total household income is not

more than one hundred fifty percent (150%) of the federal

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poverty level;

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1	(xx) "Indigent clients with high needs" means
2	persons who meet the definition of indigent general access
3	clients under paragraph (xix) of this subsection and who
4	have a mental illness or substance use disorder that
5	substantially impairs their ability to function in society;
6	
7	(xxi) "Nonstate level justice involved" means:
8	
9	(A) Persons who within the previous six (6)
10	months have been placed on probation and made subject to an
11	intensive supervision program under W.S. 7-13-1102 that
12	includes treatment for a mental illness or a substance use
13	disorder;
14	
15	(B) Persons who within the previous six (6)
16	months have been convicted of or pled nolo contendere to a
17	criminal offense and ordered to enroll in an intensive
18	outpatient treatment program for a mental illness or
19	substance use disorder as part of their sentence;
20	
21	(C) Persons on probation, parole or who
22	have been conditionally released, who within the previous
23	six (6) months have been sanctioned under W.S.

1	7-13-1802(b)(iv) through (vi) and ordered to receive
2	treatment for a mental illness or a substance use disorder;
3	
4	(D) Qualified offenders under W.S.
5	7-13-1301 through 7-13-1304 who within the previous six (6)
6	months have been ordered to receive treatment for a
7	substance use disorder.
8	
9	(xxii) "Priority population" means any person,
10	as determined by the department, who falls into any of the
11	following categories:
12	
13	(A) State level justice involved;
14	
15	(B) Nonstate level justice involved;
16	
17	(C) Families at high risk;
18	
19	(D) Adults with acute mental illness;
20	
21	(E) Adults with severe mental illness;
22	
23	(F) Indigent clients with high needs;

(G) Indigent general access clients.

5 persons that within the previous six (6) months have been

(xxiii) "State level justice involved" means

6 released or paroled from an institution as defined by W.S.

7 7-13-401(a)(vi), released or discharged from a facility as

8 <u>defined under W.S 7-11-301(a)(ii) and who require</u>

9 continuing treatment for a mental illness or substance use

10 disorder;

11

12 $\frac{(xiv)(xxiv)}{}$ "This act" means W.S. 35-1-611

13 through 35-1-627.

14

35-1-614. Counties, school districts and cities may

16 contract for human services programs; counties may

17 establish community boards.

18

19 (a) A county may contract with <u>behavioral health</u>

20 <u>centers or</u> private or public agencies to provide human

21 services programs for the county. The county may

22 appropriate funds for the programs.

1 (b) A municipality may contract with <u>behavioral</u>

2 <u>health centers or</u> private agencies or a community board to

3 provide human services programs for the municipality. The

4 municipality may appropriate funds for the programs.

5

6 (c) A school district may contract with <u>behavioral</u>

7 <u>health centers or</u> private or public agencies to provide

8 human services programs for school age children.

9

10 (d) A county may establish, or two (2) or more

11 counties may agree to establish a community board, or

12 community boards in accordance with this act. A community

13 board shall provide human services to the entire county or

14 counties in which it is established. A community board may

15 offer one (1) or more services for the mentally ill,

16 substance abuser, developmentally disabled or the victim

17 persons affected by mental illness, substance use

18 disorders, developmental disabilities or victims of family

19 violence or sexual assault.

20

21 35-1-618. Community boards; powers.

(a) For each human services program authorized by the

1

21

with

2 county commissioners the community boards may contract with 3 a <u>behavioral health center or a</u> local public or private 4 nonprofit provider or: 5 35-1-620. Powers and duties of the department and its 6 7 divisions. 8 (a) The department through its divisions may: 9 10 11 into cooperative contracts (i) Enter 12 behavioral health centers, private agencies, public agencies and community boards by negotiation without 13 competitive bids or by competitive bidding. The department 14 shall not contract with any entity which is not in 15 16 substantial compliance with the standards and guidelines 17 under subsection (b) of this section. The department shall not contract with any entity to purchase shelter and crisis 18 19 services for victims of domestic abuse or sexual assault; 20

political subdivisions, nonprofit corporations, state 22 agencies, health and medical groups within the state and 23

(ii) Consult with and advise community boards,

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the United States public health service about standards for
1
 2
    the promotion of services to residents of Wyoming for the
 3
    prevention, diagnosis and treatment of mental illness,
 4
    substance <u>abuse use disorders</u> and
                                                 developmental
 5
    disabilities and for the provision of other community based
 6
    services which serve a public purpose.
 7
         (b) The department shall:
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9
10
              (ii) Prescribe standards for the quality of
    human services programs which provide state purchased
11
12
    funded services under this act;
13
              (iii) Establish a uniform schedule of fees which
14
    will act as a quideline payment policies for state
15
16
    purchased <u>funded</u> services provided to <del>clients by human</del>
17
    services programs under this act. The schedule shall
    accurately reflect priority populations that take into
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19
    account a client's ability to pay and utilize general funds
20
    authorized for expenditure as the payment of last resort;
21
              (vi) For Prioritize behavioral health centers as
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the providers of state purchased funded services. If a

1	behavioral health center cannot provide sufficient
2	services, the department shall select the most appropriate
3	service providers within each region provider in order to
4	achieve the most an effective and efficient delivery of
5	mental illness and substance abuse disorder services and
6	human services system programming;
7	
8	(ix) Prioritize the delivery of state funded
9	services to priority populations and allocate those
10	services between priority populations in the following
11	order of priority, with tier 1 being the highest priority
12	and tier 3 being the lowest priority among priority
13	populations:
14	
15	(A) Tier 1: priority populations specified
16	under W.S. 35-1-613(a)(xxii)(A) through (E);
17	
18	(B) Tier 2: priority populations specified
19	under W.S. 35-1-613(a)(xxii)(F);
20	
21	(C) Tier 3: priority populations specified
22	under W.S. 35-1-613(a)(xxii)(G).

(xi) Prioritize behavioral health centers for 21 the delivery of gatekeeping services as provided by W.S. 22 23 25-10-112(g) and only assume the expenses associated with a

- 1 gatekeeper under W.S. 25-10-112(j) when the gatekeeper has
- 2 been contracted through a behavioral health center.

- 4 (c) Behavioral health centers may provide mental
- 5 health or substance use disorder services to general access
- 6 <u>clients provided that the service is funded through any</u>
- 7 combination of sources other than state funding for
- 8 priority populations under this section. Behavioral health
- 9 centers may use the facilities, supplies and personnel
- 10 funded under paragraph (x) of this subsection to provide
- 11 services to general access clients provided services to
- 12 priority populations are not materially diminished. When
- 13 the means of the state allow, the department is authorized
- 14 to seek funding through the budget process to deliver
- 15 mental health or substance use disorder services to general
- 16 <u>access clients.</u>

17

- 18 35-1-621. All state funds for human services
- 19 contracted to department; federal and private funding not
- 20 affected.

- 22 A state agency which provides state or federal funds to a
- 23 community based mental health, substance abuse use

1 <u>disorder</u>, developmental disabilities or other human 2 services program shall contract the funds to the 3 department. The department shall expend the funds 4 accordance with W.S. 9-2-102 and this act. This section does not impair the ability of community based programs to 5 apply for or receive funds directly from federal or private 6 7 sources, subject to W.S. 35-1-620(b)(i). 8 9 35-1-622. Department; budget requests; purchase of service contracts. 10 11 12 (a) The department's budget request shall recommend: 13 14 (i) The types of services that the division shall purchase, in accordance with the priority populations 15 tier requirements provided by W.S. 35-1-620(b)(ix), which 16 17 shall not include shelter and crisis services for victims of domestic abuse or sexual assault; 18 19 20 35-1-623. Contracts; reports; regular payments; termination. 21

1 (a) Every contract awarded pursuant to this act shall 2 require: 3 4 (i) The program provider to submit annual 5 financial and expenditure reports to the department; 6 7 (ii) The division to make regular payments to 8 the program provider based on the services provided; 9 (b) The division shall terminate a contract with a 10 11 program behavioral health center or other provider made 12 under this act when the division finds, after a hearing in accordance with W.S. 16-3-107 through 16-3-112 if requested 13 by the provider, that the program provider is not using 14 15 contract funds for contract purposes, or that a contract 16 program—is not being administered in accordance with this 17 act. 18 19 35-1-625. Protection of clients' rights. 20 21 (a) Every contract awarded under this act shall 22 require the program provider to guarantee the clients' rights to: 23

2 (b) Every contract awarded under this act shall

3 require the program provider to:

4

5 35-7-1033. Unlawful acts; distribution; registration;

6 possession; records; counterfeiting; punishment.

7

8 (b) Except for a violation of subparagraph

9 (a)(iii)(B) of this section and except as otherwise

10 provided:

11

12 (iv) In the event a substance abuse assessment

13 ordered pursuant to this section is provided by an entity

14 with whom the department of health contracts for treatment

15 services, the costs of the assessment shall be paid by the

16 offender subject to the sliding fee scale payment policies

17 adopted pursuant to W.S. 35-1-620 and 35-1-624; provided

18 however, if the assessment is ordered as a result of a

19 felony conviction under this section, the assessment shall

20 be conducted and costs assessed pursuant to W.S. 7-13-1301,

21 et seq.;

22

23

1 **Section 3.** W.S. 35-1-620(b)(iv), (v), (vii) and 2 (viii), 35-1-622(b) and 35-1-624 are repealed. 3 4 Section 4. 5 The department of health shall consult with 6 (a) affected mental illness and substance 7 use disorder 8 treatment providers and other stakeholder organizations as 9 determined by the department regarding the reform and 10 redesign of the state funded mental illness and substance 11 use disorder treatment programs required under this act and 12 other related topics, to include the following subjects: 13 14 (i) Eligibility requirements for receipt of state funding consistent with the priority populations as 15 16 defined by W.S. 35-1-613(a)(xxii) as created under section 17 2 of this act; 18 19 (ii) Eligibility requirements for receipt of 20 essential subsidy payments under W.S. 35-1-620(b)(x), as

created under section 2 of this act, in order to target

geographic areas with inadequate access for general access

clients to mental illness

22 HB0038

and substance use disorder

1 treatment providers. A methodology for establishing the

2 manner in which, and amount in which, essential subsidy

3 payments could be provided to eligible behavioral health

4 centers and other eligible service providers shall also be

5 considered under this paragraph;

6

7 (iii) A pay for performance program methodology

8 and standards for priority populations as defined by W.S.

9 35-1-613(a)(xxii) and priority population tiers under W.S.

10 35-1-620(b)(ix) as created under section 2 of this act that

11 rewards providers for administering the case management

12 process as provided by paragraph (iv) of this subsection

13 and for achieving outcomes that support independence and

14 self reliance, including but not limited to:

15

16 (A) Prevention of psychiatric

17 hospitalization;

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19 (B) Prevention of reincarceration in an

20 institution as defined by W.S. 7-13-401(a)(vi) or other

21 penal institution;

1	(C) Competitive employment in an integrated
2	setting, as provided under W.S. 9-2-1002(a)(xiii) and (xv);
3	
4	(D) Independent housing.
5	
6	(iv) Implementation of a case management process
7	and applicable standards for continuing assessment,
8	planning, treatment facilitation, care coordination and
9	evaluation of priority populations to promote patient
10	safety, quality of care and cost effective outcomes;
11	
12	(v) Delivery of housing and crisis shelter
13	assistance to priority populations to be provided by
14	behavioral health centers.
15	
16	(b) On or before July 31, 2021, the department shall
17	report to the joint labor, health and social services
18	interim committee on the discussions, findings and
19	recommendations generated by the consultations required
20	under subsection (a) of this section. As part of the
21	report, the department shall present recommendations on
22	funds that could be repurposed to best implement the policy
23	changes required under section 2 of this act and the

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1
    recommendations contained in the report, which
                                                           shall
 2
    include identifying potential budget units from which funds
 3
    could be repurposed, including but not limited to:
 4
              (i) Unit 2506 (MH Outpatient);
 5
 6
 7
              (ii) Unit 2507 (SA Outpatient);
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              (iii) Unit 2508 (MH Residential);
10
              (iv) Unit 2509 (SA Residential).
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12
13
         (c) The department of health and department of family
    services shall promulgate rules and regulations necessary
14
    to implement section 1 of this act by July 1, 2022.
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16
17
         Section 5.
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19
         (a) Except as otherwise provided by subsection (b) of
20
    this section, this act is effective July 1, 2022.
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2021 STATE OF WYOMING

1 (b) Sections 4 and 5 of this act are effective

2 immediately upon completion of all acts necessary for a

3 bill to become law as provided by Article 4, Section 8 of

4 the Wyoming Constitution.

5

6 (END)