HOUSE BILL NO. HB0133

Online sports wagering.

Sponsored by: Representative(s) Walters, Brown, Burkhart,
Harshman, Henderson and Zwonitzer and
Senator(s) Gierau and Wasserburger

A BILL

for

AN ACT relating to online sports wagering; authorizing online sports wagering; providing for regulation by the Wyoming gaming commission; imposing fees; requiring rulemaking; creating an account; providing for the collection and distribution of revenues from online sports wagering to the state; creating penalties; specifying that

7 fantasy sports contests are not gambling; and providing for

8 effective dates.

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10 Be It Enacted by the Legislature of the State of Wyoming:

11

12 **Section 1.** W.S. 9-24-101 through 9-24-106 is created

1

13 to read:

14

15 CHAPTER 24

1	GAMING COMMISSION REGULATED ACTIVITIES								
2									
3	ARTICLE 1								
4	ONLINE SPORTS WAGERING								
5									
6	9-24-101. Definitions.								
7									
8	(a) As used in this chapter:								
9									
10	(i) "Cash equivalent" means an asset that is	s							
11	convertible to cash and approved for use in connection with	h							
12	online sports wagering. Approved cash equivalents include:								
13									
14	(A) Travelers checks;								
15									
16	(B) Foreign currency and coin;								
17									
18	(C) Certified checks, cashier's checks and	d							
19	money orders;								
20									
21	(D) Personal checks and drafts;								
22									
23	(E) Digital, crypto and virtual currencies;								
	2 нв0133								

1 2 (F) Online and mobile payment systems that 3 support online money transfers; 4 (G) Credit cards and debit cards; 5 6 7 (H) Prepaid access instruments; 8 (J) Any other form of asset that is 9 convertible to cash approved by commission rules. 10 11 12 (ii) "Commission" means the Wyoming gaming 13 commission; 14 15 (iii) "Director" means the executive director of the commission; 16 17 18 (iv) "Fantasy sports contest" means a simulated 19 game or contest with an entry fee that meets all of the 20 following conditions:

1		(A)	N	o fantasy	sports c	ontes	t te	eam	is
2	composed	entirely	of	individual	contestants	s who	are	membe	ers

3 of the same real world sports team;

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5 (B) Each prize and award or the value of

all prizes and awards offered to winning fantasy sports

7 contest players is made known to the fantasy sports contest

8 players in advance of the fantasy sports contest;

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10 (C) Each winning outcome reflects relative knowledge and skill of the fantasy sports contest 11 12 players and is determined by the aggregated statistical 13 results of the performance of multiple individual contestants who each fantasy sports contest player has 14 15 selected to form that player's fantasy sports contest team. 16 The individual performances of the individual contestants 17 in the fantasy sports contest directly correspond with the actual performances of those contestants in a real world 18

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(D) A winning outcome is not based on the performance of a single real world sports team, any combination of real world sports teams or a single

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sporting event in which those individuals participated;

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on the score or point spread of one (1) or more real world sporting events;

5 (E) The fantasy sports contest does not

contestant in a real world sporting event, nor is it based

6 constitute or involve a slot machine or a fixed, commercial

7 electrical gaming device.

8

1

9 (v) "Fantasy sports contest player" means a
10 person who engages in selecting individual contestants to
11 comprise a team for a fantasy sports contest;

12

(vi) "Online sports wagering" means engaging in sports wagering conducted by a sports wagering operator through a sports wagering account over the internet by use of a computer, digital platform or mobile application on a mobile device, any of which uses communications technology to accept sports wagers or any system or method of electronic sports wagering approved by commission rules;

20

(vii) "Online sports wagering revenue" means the total of all wagers placed by patrons with an online sports wagering operator, excluding free wagers and promotional

sports event or

play, minus all payments to patrons and minus 1 2 applicable federal excise taxes. Payments to 3 include all payments of cash, cash equivalents, merchandise 4 and any other thing of value; 5 (viii) "Prohibited sports wager" means: 6 7 8 (A) A wager involving any sporting event or 9 other event where the majority of contestants or athletes 10 in the sporting event are under the age of eighteen (18) 11 years; 12 (B) Any wagering category not authorized by 13 law or commission rules adopted in compliance with law. 14 15 (ix) "Qualified gaming entity" means a gaming 16 17 entity that offers online sports wagering through 18 computers, digital platforms or mobile applications in not 19 less than (5) jurisdictions in the United States pursuant 20 to a state regulatory structure; 21 22 (x) "Sporting event" means any professional

6 HB0133

any Olympic

or

athletic event,

1 international sports event or athletic event, any amateur

2 sports event or athletic event, any collegiate sports event

3 or athletic event, electronic sports, or any portion

4 thereof, including the individual performance statistics of

5 contestants or athletes in sports events, athletic events

6 or a combination of sports and athletic events, or any

7 other event approved by commission rules;

8

9 (xi) "Sports wagering" means the business of

10 placing and accepting wagers on sporting events through

11 online sports wagering. "Sports wagering" wagers include

12 single game bets, teaser bets, parlays, over-under,

13 moneyline, pools, exchange wagering, in-game wagering,

14 in-play bets, proposition bets and straight bets. "Sports

15 wagering" shall not include any of the following:

16

17 (A) Activities other than online sports

18 wagering that are exempted from criminal penalties under

19 W.S. 6-7-101 through 6-7-104;

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21 (B) Activities outside of this chapter

7

22 authorized or regulated by the commission;

1 (C) Lotteries authorized by law; 2 3 (D) Fantasy sports contests; 4 5 (E) Prohibited sports wagers. 6 7 (xii) "Sports wagering account" means financial record established by a sports wagering operator 8 9 for an individual patron into which the patron may deposit 10 and from which the patron may withdraw funds for sports 11 wagering and other purchases, and into which the sports 12 wagering operator may credit winnings or other amounts due to that patron or authorized by that patron. In compliance 13 with any other applicable law, a sports wagering account 14 may be established electronically through an approved 15 16 mobile application or digital platform; 17 18 (xiii) "Sports wagering operator" means 19 qualified gaming entity authorized by the commission to 20 accept online sports wagers; 21 (xiv) "Sports wagering vendor" means a vendor 22 that provides services to a sports wagering operator that 23

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1 the sports wagering operator uses to accept online sports

2 wagers, including geolocation services, know your customer

3 services, payment processors and data providers.

5 regulation; 9-24-102. Online wagering sports

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8 The commission shall regulate online sports (a)

9 wagering and sports wagering operators and vendors.

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(b) The commission shall promulgate rules 11 to

12 implement this chapter. The rules the commission

promulgates shall establish standards and procedures for 13

online sports wagering and associated sports wagering 14

systems. The rules shall include: 15

16

17 (i) Governance of the conduct of online sports

wagering and the system of wagering associated with online 18

19 sports wagering, including all of the following:

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21 (A) Terms and conditions for online sports

wagering that are compliant with all applicable federal 22

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laws; 23

2 (B) Identification of the sporting events

3 upon which online sports wagers may be accepted and methods

4 of play;

5

6 (C) The manner in which online sports

7 wagers are received and payoffs are remitted;

8

9 (D) Procedures for managing and resolving

10 suspected cheating, sports wagering irregularities and

11 complaints;

12

13 (E) A requirement that for a player to make

14 a lawful wager the player must be physically present in the

15 state when making the wager unless otherwise authorized by

16 the commission;

17

18 (F) A requirement for each sports wagering

19 operator to use a geolocation system to ensure that a

20 player making an online sports wager is physically present

21 in the state when making the wager unless otherwise

22 authorized by the commission;

23

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1 (G) Internal controls for all aspects of 2 online sports wagering, including procedures for system 3 integrity, system security, operations and accounting; 4 (H) Operational controls for online gaming 5 accounts; 6 7 8 (J) Procedures to ensure that sports wagering operators do not offer prohibited sports wagers. 9 10 (ii) Establishing the method for calculating 11 12 online sports wagering revenue and standards for the 13 counting and recording of cash and cash equivalents received in the conduct of online sports wagering, to 14 include methods for ensuring that internal controls are 15 16 followed, financial records are maintained and audits are 17 conducted; 18 19 (iii) Reasonable minimum qualifications

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sports wagering operators;

1 (iv) Any other matters necessary for overseeing

2 online sports wagering and sports wagering operators and

3 vendors.

4

5 (c) In promulgating rules pursuant to this section,

6 the commission shall examine the regulations implemented in

7 other states where online sports wagering is conducted and

8 shall, as far as practicable, adopt a similar regulatory

9 framework to maximize revenue generated for the state.

10

11 9-24-103. Permits; fees; application.

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13 (a) A sports wagering operator shall possess a permit

14 issued by the commission to accept online sports wagers. No

15 person shall accept online sports wagers without holding a

16 valid permit issued by the commission.

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18 (b) A qualified gaming entity applying for a sports

19 wagering operator permit shall do so on a uniform

20 application furnished by the commission. The fee for both

21 an initial application and renewal application shall be two

22 thousand five hundred dollars (\$2,500.00). The application

23 shall require an applicant, at a minimum, to provide:

2 (i) The full name, current address and contact

3 information of the applicant;

4

5 (ii) Disclosure of each person who has control

6 of the applicant as described in subsection (g) of this

7 section;

8

9 (iii) The applicant's fingerprints and the

10 fingerprints of individuals identified in subsection (g) of

11 this section considered to have control of an applicant or

12 permit holder;

13

14 (iv) Consent to permit the commission to conduct

15 a criminal history record check of the applicant and each

16 individual disclosed under subsection (q) of this section

17 in accordance with procedures established by the

18 commission. This subsection shall not require an applicant

19 or individual who has submitted to a criminal background

20 check in this or any other state within the twelve (12)

21 months before submitting the application to resubmit to

22 another criminal background check provided that the

23 applicant or individual submits the results of the previous

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- 2 no material change in the criminal history since the time
- 3 of the criminal background check. The cost of the criminal
- 4 history record background check shall be paid using a
- 5 portion of the applicant's application fee;

7 (v) Other information and permissions as

8 requested by the commission;

9

10 (vi) For the applicant and each person disclosed

11 under subsection (g) of this section, a record of previous

- 12 issuances and denials of any gambling related license or
- 13 application under Wyoming statutes or in any other
- 14 jurisdiction in the United States;

15

16 (vii) Any additional information required by

17 commission rules.

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19 (c) The commission shall charge a permit fee of one

20 hundred thousand dollars (\$100,000.00) for an initial

21 sports wagering operator permit. An initial permit and any

22 renewal permit shall each be valid for five (5) years. The

- 1 commission shall charge a fee of fifty thousand dollars
- 2 (\$50,000.00) for a sports wagering operator permit renewal.

- 4 (d) A sports wagering vendor shall possess a permit
- 5 issued by the commission to conduct business in the state.
- 6 No person shall provide vendor services to a sports
- 7 wagering operator without holding a valid permit issued by
- 8 the commission.

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- 10 (e) The commission shall charge a fee of ten thousand
- 11 dollars (\$10,000.00) for an initial sports wagering vendor
- 12 permit. An initial permit and any renewal permit shall each
- 13 be valid for five (5) years. The commission shall charge a
- 14 fee of five thousand dollars (\$5,000.00) for a sports
- 15 wagering vendor permit renewal.

- 17 (f) Sports wagering operator and sports wagering
- 18 vendor permit fees charged pursuant to subsections (c) and
- 19 (e) of this section shall be deposited in the sports
- 20 wagering account, which is hereby created. Subject to
- 21 legislative appropriation, amounts within the account may
- 22 be used by the commission for all expenses incurred in
- 23 administering this chapter. On a quarterly basis, the

1 commission shall transfer amounts within the account in

2 excess of one million dollars (\$1,000,000.00) to the state

3 treasurer for credit to the general fund.

4

5 (g) The following persons are considered to have

6 control of a sports wagering operator permit applicant or

7 permit holder:

8

9 (i) Each holding company, parent company or

10 subsidiary company of the applicant or permit holder;

11

12 (ii) Each person, except for a bank or other

13 licensed lending institution that holds a mortgage or other

14 lien acquired in the ordinary course of business, who owns

15 fifteen percent (15%) or more of a corporate applicant or

16 permit holder and has the ability to:

17

18 (A) Control the activities of the corporate

19 applicant or permit holder; or

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21 (B) Elect a majority of the board of

22 directors of that corporate applicant or permit holder.

<pre>1 (iii) Each person associated with a noncorporat</pre>	te
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2 applicant or permit holder who directly or indirectly holds

3 a beneficial or proprietary interest in the noncorporate

4 applicant's or permit holder's business operations or who

5 the commission otherwise determines has the ability to

6 control the noncorporate applicant or permit holder;

7

8 (iv) Key personnel of an applicant or permit

9 holder, including any executive, employee or agent having

10 the power to exercise ultimate decision making authority

11 over the applicant's or permit holder's sports wagering

12 operations in this state.

13

14 (h) The commission shall not issue a sports wagering

15 operator permit to a qualified gaming entity if:

16

17 (i) The applicant or permit holder has knowingly

18 made a false statement of material fact to the commission;

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20 (ii) The applicant or permit holder has

21 intentionally not disclosed the existence or identity of

22 other persons who have control of the applicant or permit

23 holder as required by this section;

2 (iii) The applicant or permit holder has had a

3 permit revoked by any government authority responsible for

4 the regulation of sports wagering;

5

6 (iv) The applicant or permit holder or a person

7 who has control of an applicant or permit holder has been

8 convicted of a crime of moral turpitude, a gambling related

9 offense, a theft or fraud offense, or has otherwise

10 demonstrated, either by a police record or other evidence

11 satisfactory to the commission, a lack of respect for law

12 and order;

13

14 (v) The applicant or permit holder has not

15 demonstrated to the satisfaction of the commission

16 financial responsibility sufficient to adequately meet the

17 requirements of this chapter; or

18

19 (vi) The applicant or permit holder has not met

20 the requirements of this section, any other provision of

21 this chapter, commission rules or any applicable federal

22 laws.

1 (j) Given a sufficient number of applicants, at any

2 one (1) time the commission shall issue not less than five

3 (5) sports wagering operator permits to applicants that

4 satisfy the requirements under this chapter. If an

5 insufficient number of applicants apply for a sports

6 wagering operator permit, this provision shall not be

7 interpreted to direct the commission to issue a permit to

8 an unqualified applicant.

of the state of Wyoming.

9

10 (k) The commission may issue a temporary sports 11 wagering operator permit for the conduct of sports wagering 12 as specified by rule and may, in lieu of confirming that a 13 sports wagering operator permit applicant qualifies under this chapter, issue a permit to a sports wagering operator 14 that has paid all required fees under subsection (c) of 15 16 this section and that is currently operating in good 17 standing under a regulatory framework in a United States jurisdiction that the commission deems comparable to that 18

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21 (m) The commission shall issue a permit to a sports 22 wagering vendor that is currently operating in good 23 standing in a similar role in at least five (5)

- 1 jurisdictions in the United States under a state regulatory
- 2 structure and that has paid all required fees under
- 3 subsection (e) of this section.

5 9-24-104. Distribution of revenue.

6

- 7 Not later than the fifteenth day of each month, in
- 8 accordance with commission rules, a sports wagering
- 9 operator shall remit ten percent (10%) of online sports
- 10 wagering revenue from the prior month to the commission.
- 11 Monies remitted to the commission shall be deposited by the
- 12 state treasurer into the general fund. The sports wagering
- 13 operator shall be permitted to carry over negative sports
- 14 wagering revenues and apply those amounts to returns filed
- 15 for subsequent months, provided that the amount may not be
- 16 carried over and deducted against tax liability in any
- 17 month that is more than six (6) months after the month in
- 18 which the negative sports wagering revenues were accrued.

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20 9-24-105. Age to engage in online sports wagering.

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- 22 No person under the age of eighteen (18) years shall engage
- 23 in online sports wagering.

2 9-24-106. Penalties.

3

- 4 (a) Any person who knowingly accepts online sports
- 5 wagers or otherwise operates a business of sports wagering
- 6 and does not possess a valid permit issued by the
- 7 commission under this chapter shall be subject to the
- 8 following, in addition to any penalty imposed under W.S.
- 9 6-7-102:

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- 11 (i) For a first offense, a civil penalty of five
- 12 thousand dollars (\$5,000.00);

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- 14 (ii) For a second or subsequent offense, a civil
- penalty of ten thousand dollars (\$10,000.00).

16

- 17 (b) When a series of similar events result in a
- 18 violation under this chapter or commission rules, those
- 19 events that occur within the same month shall be treated as
- 20 one offense and not separate and distinct offenses.

1 Section 2. W.S. 6-7-101(a)(iii) by creating new 2 subparagraphs (N) and (0) and 11-25-104(d) and (0) are 3 amended to read: 4 5 6-7-101. Definitions. 6 (a) As used in this article: 7 8 (iii) "Gambling" means risking any property for 9 gain contingent in whole or in part upon lot, chance, the 10 operation of a gambling device or the happening or outcome 11 of an event, including a sporting event, over which the 12 person taking a risk has no control, but does not include 13 14 any of the following: 15 (N) Online sports wagering regulated under 16 17 W.S. 9-24-101 through 9-24-106; 18 19 (0) Fantasy sports contests as defined in 20 W.S. 9-24-101(a)(iv). 21

1 11-25-104. Gaming commission; officers; director; 2 meetings; quorum; records; licenses generally; effect of 3 financial interest in events. 4 5 (d) Any member of the commission who owns or has any interest, or whose spouse or member of his immediate family 6 any interest, in any activity regulated by the 7 has 8 commission or in an animal participating in a pari-mutuel event shall disclose that interest 9 and shall not 10 participate in any commission decision involving a protest regarding that activity or occurring at that pari-mutuel 11 12 event. 13 (o) In addition to all other duties, the commission, 14 in the reasonable exercise of its discretion, shall: 15 16 17 (i) Enforce W.S. 6-7-101 through 6-7-104; 18 19 (ii) Regulate online sports wagering and sports 20 wagering operators and vendors under W.S. 9-24-101 through 21 9-24-106.

Section 3. Not

than July 1, 2021, the

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1

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Section 4.

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6 (a) Except as provided in subsection (b) of this

later

commission shall promulgate rules required by this act.

7 section, this act is effective July 1, 2021.

8

9 (b) Sections 3 and 4 of this act are effective

10 immediately upon completion of all acts necessary for a

11 bill to become law as provided by Article 4, Section 8 of

12 the Wyoming Constitution.

13

14 (END)

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