HOUSE BILL NO. HB0095

State retirement plans-ad hoc payment.

Sponsored by: Representative(s) Harshman, Henderson, Olsen, Schwartz and Sweeney

A BILL

for

1 ACT relating to public employee retirement plans; 2 providing for a single, additional, noncumulative benefit payment under the Wyoming Retirement Act, the Wyoming State 3 Highway Patrol, 4 Game and Fish Warden and Criminal 5 Investigator Retirement Act and the Firemen's Pension 6 Account Reform Act of 1981; specifying legislative intent 7 and making legislative findings; requiring a study of plans administered by the Wyoming retirement system board or 8 9 director; requiring reports and certifications; providing

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12 Be It Enacted by the Legislature of the State of Wyoming:

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an appropriation; and providing for an effective date.

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14 Section 1.

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1 (a) It is the intent of the legislature to: 2 3 (i) Provide a single benefit payment to retirees 4 within specified Wyoming public employee retirement plans as provided in this act; 5 6 7 (ii) Review public employee retirement plans to 8 determine if adjustments for inflation can be made while still keeping the plans actuarially sound. 9 10 11 (b) The legislature finds: 12 (i) Wyoming public employee retirement plans 13 have existed since as early as 1927. Cost-of-living or 14 other benefit adjustments have been made in various public 15 16 employee retirement plans on an ongoing basis since as 17 early as 1953; 18 19 (ii) 2012 Wyoming Session Laws, Chapter 107, 20 made significant modifications to cost-of-living and other benefit increases in public employee retirement plans. 21 While finding that the actuarial funding levels of the 22

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Wyoming plans were higher than many public employee

- 1 retirement plans in other states, the legislature found
- 2 that "as constructed by statute, the Wyoming plans were not
- 3 intended to and cannot support cost-of-living or other
- 4 benefit increases";

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- 6 (iii) The 2012 enactment removed the authority
- 7 of the board of the Wyoming retirement system to provide
- 8 cost-of-living adjustments and placed further restrictions
- 9 on cost-of-living adjustments. Since the 2012 enactment,
- 10 no cost-of-living adjustments or other benefit increases
- 11 have been made under any of the plans subject to the
- 12 restrictions imposed by that enactment;

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- 14 (iv) Wyoming law has provided, since the
- 15 initiation of the largest state retirement plan in 1949,
- 16 that the enactment of the plan shall not constitute a
- 17 contract or create other rights other than to receive a
- 18 return of contributions upon withdrawal. The act was
- 19 recreated in 1953 and both reiterated that no contract was
- 20 created and provided that the state was not incurring any
- 21 future obligation or liability other than to make the
- 22 employer contributions specified. Those provisions have
- 23 remained through the current day. However, the legislature

1	is	authorized	to	make	appropriations	to	satisfy	moral

2 obligations of the state. State v. Carter, 215 P. 477

3 (Wyo. 1923). Payment under these retirement plans and this

4 act is not a gift to the employee but is a recognition of a

5 moral and equitable obligation;

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7 (v) While the stability of Wyoming's retirement

8 plans is critical, fair treatment of public employees is

also important in order to employ and retain dedicated 9

10 employees, as recognized by past legislative actions.

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12 Section 2.

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- (a) The board of the Wyoming retirement system shall 14
- review the findings underlying the enactment of 15 2012
- 16 Wyoming Session Laws, Chapter 107, and report to the joint
- 17 appropriations committee:

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- 19 (i) Subsequent legislative and board actions and
- 20 other facts that affect the findings of the 2012 enactment;

1 (ii) The effect of inflation on retirees since 2 the last benefit adjustments were provided to retirees in 3 each public employee retirement plan; 4 (iii) Eligibility of retirees under each of the 5 plans for social security benefits and the effect that 6 eligibility for social security benefits: 7 8 9 (A) Was and is considered in establishing a 10 plan's benefits and contribution rates for active 11 employees; 12 13 (B) Has in offsetting benefit purchasing power reduced as a result of inflation. 14 15 16 (iv) Existing and projected funding ratios for 17 each retirement plan, under current law and under any benefit, contribution or other adjustment proposed by the 18 19 board for each plan; 20 21 (v) An explanation of each plan, providing: 22

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	(A) The concribution races by employer and
2	employee and identifying mandated employee "out-of-pocket"
3	contributions;
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5	(B) An explanation of eligibility
6	requirements for normal and early retirement and disability
7	benefits and how benefits are calculated;
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9	(C) Annual benefits paid;
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11	(D) Historical changes to each plan; and
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13	(E) Number of active, inactive and retired
14	participants under each plan.
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16	(vi) Funds needed to fund each plan at an
17	actuarial funded ratio of one hundred percent (100%) at the
18	time of the report and at a thirty (30) year projection,
19	and benefit adjustments that would reach these ratios
20	without increases in funding that are not currently
21	provided by law;
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1	(vii) Recommended modifications to current law
2	that provide parameters under which benefit adjustments may
3	be authorized, including:
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5	(A) Recommended actuarial funded ratios;
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7	(B) An index by which to measure true cost
8	increases or decreases for retirees;
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10	(C) Minimum and maximum adjustments over
11	specified periods and the immediate and projected cost of
12	the adjustments.
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14	(b) The board shall include within its review the
15	feasibility of establishing an endowment within each
16	retirement fund or account to provide either regular cost-
17	of-living adjustments or ad hoc adjustments for retirees.
18	The board shall consider the possibility of funding the
19	endowments with any portion of investment returns that are
20	above the assumed rate of return used by the board in
21	calculating the actuarial funding level of each plan and by
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using earnings from the investment of endowed funds.

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1 (c) The report required by this section shall be

submitted not later than September 1, 2022.

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4 (d) The joint appropriations committee shall consider

5 the report and recommendations required by this section and

6 may develop legislation as the committee determines

7 appropriate for introduction in the 2023 general session of

8 the legislature.

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10 Section 3. As used in sections 1, 2 and 4 of this

11 act, "public employee retirement plan" or "retirement plan"

12 includes all retirement plans administered by the Wyoming

13 retirement board, the volunteer firefighter, EMT and search

14 and rescue pension plan under W.S. 35-9-616 through

15 35-9-628 and the paid firemen plan A administered by the

16 Wyoming retirement board under W.S. 15-5-201 through

17 15-5-209.

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19 Section 4.

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21 (a) A single, additional payment shall be made on or

22 before July 1, 2023 to each eligible person receiving a

23 service pension, survivor's pension, retirement benefit,

survivor benefit, death benefit or disability pension or 1 benefit under a retirement plan other than the paid fireman 2 3 A plan administered by the Wyoming retirement board under 4 W.S. 15-5-201 through 15-5-209. The additional payment shall be limited to persons who first began receiving 5 benefits prior to July 1, 2021, either alone or 6 combination with a member or retired or disabled employee 7 8 if the person is a survivor. If the person is a survivor, 9 the payment date shall be based on the initial retirement 10 or disability benefit of the applicable employee. 11 payment to an eligible person shall be in an amount 12 calculated by multiplying the eligible person's existing 13 annual benefit by one-tenth of one percent (0.1%) for each year his retirement or disability benefit was effective 14 prior to July 1, 2021, or if the person is a survivor for 15 16 each year the applicable employee's benefit was effective 17 prior to July 1, 2021, up to a maximum amount of three 18 percent (3%) the existing annual benefit. The of 19 additional payment under this section shall not be ongoing, 20 cumulative or in any way affect any future benefits paid to 21 any person.

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1 is appropriated five million dollars (b) There 2 (\$5,000,000.00) from the general fund to the board of the 3 Wyoming retirement system for the purpose of making the 4 payment as provided in subsection (a) of this section. This amount shall be allocated to each retirement plan on a 5 proportional basis using the amount of payments calculated 6 under subsection (a) of this section. This appropriation 7 8 shall not be transferred or expended for any other purpose 9 and any unexpended, unobligated funds remaining from this 10 appropriation shall revert as provided by law on June 30, 2024. It 11 is the intent of the legislature that this 12 appropriation not be included in the board's standard 13 budget for the immediately succeeding fiscal biennium.

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(c) Notwithstanding W.S. 9-3-454, any amount required 15 16 to make the payment as provided in subsection (a) of this 17 section in addition to the appropriation provided under subsection (b) of this section shall be provided from 18 19 amounts within the applicable retirement plans and then 20 only in the amount necessary to make payments applicable to 21 persons who receive benefits from the retirement plan from 22 which the money is drawn.

1 **Section 5.** This act is effective immediately upon

completion of all acts necessary for a bill to become law 2

as provided by Article 4, Section 8 of the Wyoming 3

4 Constitution.

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6 (END)