SENATE FILE NO. SF0145

State budgeting and reserves.

Sponsored by: Senator(s) Kinskey and Hicks

A BILL

for

1 AN ACT relating to public funds; repealing accounts and 2 subaccounts as specified; amending appropriations, loan authority, distributions and transfers of 3 funds 4 specified; amending local government audit withholding requirements; modifying the distribution of revenues as 5 specified; authorizing specified state permanent 6 7 reserve accounts to maintain larger balances; requiring certifications before specified investment activities; 8 9 providing for the transfer of funds to specified reserve 10 accounts; requiring the repayment of transferred funds as specified; providing that balances in specified reserve 11 12 accounts are intended to be inviolate; removing 13 encumbrances on specified reserve accounts; repealing a 14 guarantee for the school foundation program account; 15 defining legislative intent for future appropriations and 16 budget requests; providing legislative findings; providing

- 1 for the transfer from and reversion of funds to the
- 2 repealed accounts and subaccounts; making conforming
- 3 amendments; repealing obsolete language; requiring reports;
- 4 and providing for effective dates.

2023

6 Be It Enacted by the Legislature of the State of Wyoming:

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- 8 **Section 1.** W.S. 9-1-417(a), 9-1-507(j)(i),
- 9 2 102(a)(iii), 9 2 1012(e), 9 2 1013(d)(ii), (iii)(B),
- 10 (iv) and (vi), 9-4-203(a)(xiii), 9-4-305(b),
- 11 9-4-601(a)(ii), (b)(i)(intro), (iv)(A), (B), (d)(intro),
- 12 (iv), (vi), (vii), (ix) and by creating a new subsection
- 13 (o), 9-4-719(b)(intro), (f), (k), (q)(intro) and (i),
- $14 \quad 16-1-111(f), \quad 21-13-306(a) \quad and \quad (b), \quad 21-13-311(a),$
- 15 21-15-108(a) and (d)(vii), 21-15-109(b), 21-15-117(d),
- 16 21-15-119(a)(ii)(A) and (C), 21-15-120(b), 21-16-720(b),
- $17 \quad 21-16-1302(b), \quad 35-1-1002(a)(vi), \quad 35-11-528(e), \quad 35-11-529,$
- 18 39-14-801(d)(intro) and 39-19-111(a)(intro) are amended to
- 19 read:

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21 9-1-417. Interfund loans; repayment; maximum amount;

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22 interest.

1 (a) The state treasurer and the state auditor may 2 utilize interfund loans from the legislative stabilization 3 reserve account, or the general fund if insufficient funds 4 exist in the legislative stabilization reserve account, to any other fund or account to meet obligations which come 5 due prior to receipt of revenues. The interfund loans shall 6 be repaid as soon as the anticipated revenue is received. 7 8 The total amount of interfund loans under this subsection 9 outstanding at one (1) time shall not exceed sixty million 10 dollars (\$60,000,000.00). These loans shall not be used to 11 fund shortages caused by expenditures exceeding projected 12 revenues but are to be used only to fund temporary 13 shortages caused by meeting obligations which come due prior to receipt of revenues. The interest charged on each 14 interfund loan under this subsection, other than to the 15 16 general fund, or budget reserve account, shall be 17 interest rate earned on pooled fund investments in the 18 previous fiscal year.

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9-1-507. Examination of books of state institutions,
agencies and certain districts and entities; independent
audit authorized; guidelines.

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1 (j) The director of the department of audit shall 2 certify:

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4 (i) To the state treasurer and state auditor by October 5 of each year, a list of counties, cities and 5 towns that failed to comply with paragraph (a)(vii) of this 6 section. The state treasurer shall withhold the annual 7 distribution, which would otherwise be made under W.S. 8 9-2-1014.1, by any legislative appropriation to any county, 9 10 city or town failing to comply with paragraph (a)(vii) of this section. The withheld distribution shall be retained 11 12 in the budget reserve account general fund until the director of the department of audit certifies that the 13 county, city or town has filed the required report. The 14 15 state auditor shall immediately notify all state agencies 16 and boards of every county, city or town that failed to 17 comply with paragraph (a)(vii) of this section. Upon receipt of notification by the state auditor pursuant to 18 this paragraph, a state agency or board shall withhold 19 20 state grant and loan payments to every noncompliant county, 21 city or town for the period after October 15 until further notice from the state auditor that a noncompliant county, 22 23 city or town has come into compliance with paragraph

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2 certify to the state auditor when a county, city or town 3 comes into compliance with paragraph (a)(vii) of this 4 section. The state auditor shall immediately notify all state agencies and boards of every county, city or town 5 that has come into compliance with paragraph (a)(vii) of 6 this section. Any withheld state grant or loan payments 7 8 shall be retained by the state agency or board in the account from which the disbursement would be made until the 9 10 state agency or board receives notification from the state 11 auditor that the county, city or town is in compliance with 12 paragraph (a)(vii) of this section, or as otherwise 13 provided by law;

(a)(vii) of this section. The department of audit shall

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15 9-2-102. Department of health; duties and 16 responsibilities; state grants.

17

18 (a) The department of health is the state mental 19 health authority, the developmental disabilities authority 20 and the substance abuse authority. The department through 21 its divisions has the following duties and responsibilities 22 to:

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1 (iii) Establish minimum standards and approve 2 policies and procedures for the establishment and operation community-based mental health, substance abuse 3 4 developmental disabilities programs receiving support. The department through its mental health division 5 and its substance abuse division shall annually withhold 6 not less than five percent (5%) of all amounts provided in 7 8 with a community-based mental each contract health, 9 substance abuse or drug court program or provider and shall 10 not release the funds withheld to the individual program or provider until the respective division and the individual 11 12 program or provider enter into a written agreement that 13 provides for performance and outcome measures. respective division and an individual program or provider 14 do not enter into a mutually agreed upon set of performance 15 16 and outcome measures, the funds withheld under 17 paragraph shall revert to the budget reserve account 18 general fund at the end of the biennium in which the funds 19 were withheld;

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9-2-1012. Duties of the department; transmittal of standard budget and manual; return of completed exception and expanded budgets; submission to governor; disposition

6

1 of excess general fund appropriations; submission of

2 selected budget information to joint appropriations

3 committee.

4

5 preparing the overall state (e) In budget distribution to the legislature, 6 including supplemental, budget shortfall or other emergency changes 7 8 to the budget, the governor shall recommend to the legislature that not less than five percent (5%) of 9 10 estimated general fund receipts for the next biennial 11 budget period shall be appropriated from the general fund 12 to the budget reserve account within the earmarked fund. This appropriation shall be in addition to any fund balance 13 14 within the budget reserve account. At the end of each 15 biennial budget period, general fund appropriations for the 16 biennium in excess of expenditures including encumbrances 17 during the biennium, as identified by the state auditor in accordance with the provisions of W.S. 9-2-1008 and 18 19 9-4-207, shall be transferred into the budget reserve 20 account. All funds in the budget reserve account shall be 21 invested by the state treasurer and earnings therefrom shall be credited into the general fund. Appropriations to 22 23 the account shall not lapse at the end of any fiscal

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period. Expenditures from the budget reserve account shall 1 2 be by legislative appropriation only maintained in the 3 general fund as a reserve amount. This general fund reserve 4 amount shall not be included in any request for appropriation during the biennial budget period for which 5 it is recommended. Subject to accrual accounting 6 principles, any unappropriated, unexpended and unobligated 7 8 funds in the general fund on June 30 in the last year of each biennial budget period in excess of the general fund 9 10 reserve amount recommended under this subsection shall be 11 transferred to the legislative stabilization reserve 12 account.

13

9-2-1013. State budget; distribution of copies to legislators; copies and reports of authorizations; interfund loans.

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In addition to the items contained in subsection (d) 18 19 (a) this section and notwithstanding any of 20 recommendations made by the governor, the state budget 21 shall also include the governor's recommendations for appropriations for the ensuing two (2) years, or if a 22

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supplemental budget request, the remainder of the budget 1

2 period, subject to the following:

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(ii) The total recommended appropriations under this subsection for any two (2) fiscal year budget period 5 shall not exceed the total estimated revenues for that two 6 (2) year period. The total estimated revenues computed 7 under this paragraph shall not include increases 8 existing revenue sources which would be available to the 9 10 state only after enactment of legislation in addition to existing law, but shall include the unencumbered balances 11 12 in all other accounts in all other expendable funds subject to this section, and as further provided herein, as those 13 are identified in accordance 14 funds with standards promulgated by the governmental accounting standards board, 15 16 but specifically excluding pension funds, nonexpendable trust funds, debt service funds and intragovernmental 17 funds, that would be available for that budget period. 18 19 Funds within the permanent Wyoming mineral trust fund 20 reserve account created under W.S. 9-4-719(b), funds within 21 the common school permanent fund reserve account created under W.S. 9-4-719(f), funds within the legislative 22 23 stabilization reserve account in excess of the limitation

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1 under subparagraph (iii)(C) of this section, or funds within five percent (5%) of estimated general fund receipts 2 3 for the next biennium to be appropriated to the budget 4 reserve account as required subsection and the general fund reserve amount specified by W.S. 9-2-1012(e) shall not be 5 included in total estimated revenues computed under this 6 paragraph. Funds from a contingent appropriation shall not 7 8 be included as an estimated source of revenue or funds 9 available unless those funds previously had been authorized 10 to be expended within the fiscal period covering the budget period of the recommendation; 11 12 (iii) The total recommended appropriations under 13 this subsection shall not include any of the following: 14 15 16 (B) The transfer of funds from an account to another account; except transfers from the budget 17 18 reserve account; 19 20 (iv) As used in this subsection, 21 "appropriations" include any of the following: 22

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1	(A) Specific legislative authorization to								
2	expend state revenues contained in a budget bill that is								
3	enacted into law:								
4									
5	(B) An amount to be expended from an								
6	account which does not require additional specific								
7	legislative authorization: , the transfer of funds from the								
8	budget reserve account to another account or								
9									
10	(C) A specific statutory distribution of a								
11	revenue source.÷								
12									
13	(vi) Nothing in this subsection prevents the								
14	governor from recommending an additional, alternative								
15	budget without the limitations specified in this subsection								
16	or from including recommendations for additional funding								
17	for state agencies and for local governments from federal								
18	mineral royalties or severance tax distributions.								
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20	9-4-203. Definitions.								
21									
22	(a) As used in this act:								
23									

1 (xiii) "This act" means W.S. 9-4-201 - 9-4-202

2 through 9-4-224-9-4-225.

3

4 9-4-305. Disposition of state land revenue.

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(b) Proceeds from the sale of state lands, mineral 6 royalties and any money designated by the 7 Wyoming 8 constitution or Wyoming statutes as collected shall be transmitted to the state treasurer and credited to the 9 10 proper accounts within the permanent land fund. authorized by article 7, section 2 of the Wyoming 11 12 constitution, thirty-three and one-third percent (33 1/3%) of the mineral royalties received from the lease of any 13 school lands shall be deposited into the public school 14 lands mineral royalties foundation program account. To the 15 extent constitutionally permissible and notwithstanding any 16 17 other provision of law, at the end of every fiscal year, the state treasurer shall transfer to the corpus of each 18 19 account within the permanent land fund, except the common 20 school account, from the income earned on the corresponding 21 account within the permanent land fund, to the extent available, an amount as provided by this subsection. 22 determining the amount to be withheld, the state treasurer 23

1 shall calculate the fiscal year beginning balance and 2 ignore any appropriations made from the account within that 3 fiscal year. For the fiscal year 2000, he shall transfer an 4 amount equal to five percent (5%) of the inflation rate for 5 the previous twelve (12) month period as determined by the department of administration and information multiplied by 6 the beginning balance of each permanent land fund account, 7 8 except the common school account. At the end of each 9 succeeding fiscal year, the state treasurer shall increase 10 the amount to be multiplied by that year's inflation rate by five percent (5%) until such time as the multiplier 11 12 reaches one hundred percent (100%) of the inflation rate, 13 and then multiply that amount by the beginning balance of 14 each permanent land fund account, except the common school 15 account.

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9-4-601. Distribution and use; funds, accounts, to cities and towns benefited; exception for bonus payments.

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20 (a) All monies received by the state of Wyoming from 21 the secretary of the treasury of the United States under 22 the provisions of the act of congress of February 25, 1920 23 (41 Stat. 437, 450; 30 U.S.C. §§ 181, 191), as amended, or

from lessees or authorized mine operators and all monies 1 2 received by the state from its sale of production from 3 federal mineral leases subject to the act of congress of 4 February 25, 1920 (41 Stat. 437, 450; 30 U.S.C. §§ 181, 5 191) as amended, except as provided by subsection (b) of this section, shall be deposited into an account and the 6 first two hundred million dollars (\$200,000,000.00) of 7 revenues received in any fiscal year shall be distributed 8 by the state treasurer as provided in this subsection. One 9 10 percent (1%) of these revenues shall be credited to the 11 general fund as an administrative fee, and the remainder 12 shall be distributed as follows: 13 14 (ii) Subject to paragraph (xi) subsection (o) of this section, forty-four and eight-tenths percent (44.8%) 15 16 forty-seven and one-half percent (47.5%) to the public school foundation program account subject to allocations 17 under W.S. 9-4-605; 18 19 20 (b) The state treasurer shall ascertain and withhold 21 all bonus payments received from the federal government

attributable to coal, oil shale or geothermal leases of

1 federal land within Wyoming and shall distribute it as 2 follows: 3 4 (i) Fifty percent (50%), the first seven million five hundred thousand dollars (\$7,500,000.00) of which 5 shall be distributed as follows, and any amount in excess 6 7 seven million five hundred thousand dollars of 8 (\$7,500,000.00) per year shall be deposited into the public school capital construction account established under W.S. 9 10 21-15-111(a)(i), except for fiscal years 2019, 2021 and 11 2022 amounts in excess of seven million five hundred 12 thousand dollars (\$7,500,000.00) per year shall be 13 deposited to the school foundation program reserve account: created by W.S. 21-13-306.1: 14 15 16 (iv) And: 17 (A) Ten percent (10%) but not to exceed one 18 19 million six hundred thousand dollars (\$1,600,000.00) per 20 year, to a separate account which may be expended by the community college commission in accordance with and in 21 to appropriations available under 22 addition W.S. 21-18-205(c). Any amount in excess of one million six

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    hundred thousand dollars ($1,600,000.00) together with any
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    unexpended revenues within the account at the end of any
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    biennial budget period shall be credited to the public
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    school capital construction account established under W.S.
    21-15-111(a)(i), except for fiscal years 2019, 2021 and
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    2022 these funds shall be deposited to the school
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    foundation program reserve account; created by W.S.
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    <del>21-13-306.1;</del>
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                  (B) Forty percent (40%) to be deposited to
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    the public school capital construction account established
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    under W.S. 21-15-111(a)(i), except for fiscal years 2019,
    2021 and 2022 these funds shall be deposited to the school
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    foundation program reserve account. created by W.S.
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    <del>21-13-306.1.</del>
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         (d) Except as provided in subsections (k), (m) and
    (n) subsection (o) of this section, any revenue received
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    under subsection (a) of this section in excess of two
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    hundred million dollars ($200,000,000.00) shall be
    distributed as follows:
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              (iv) Subject to paragraphs (vii) and (ix) of
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    this subsection, two-thirds (2/3) to the budget reserve
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    account general fund;
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              (vi) From the amounts which would otherwise be
 5
    distributed to the school foundation program account under
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    paragraph (iii) of this subsection, and paragraphs (k)(i),
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    \frac{(m)(i)}{and} and \frac{(n)(i)}{and} of this section, there is annually
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    appropriated to the common school permanent fund reserve
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    account the amount determined under W.S. 9-4-719(g). The
    appropriation shall be credited to the account as provided
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12
    in W.S. 9-4-719(q);
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              (vii) From the amounts that would otherwise be
14
    distributed to the budget reserve account general fund
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16
    under paragraph (iv) of this subsection and paragraphs
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    (k)(ii), (m)(ii) and (n)(ii) of this section, amounts
    necessary to make the required revenue bond payments as
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    provided by W.S. 9-4-1003(d), but in no event more than
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    eighteen million dollars ($18,000,000.00) annually;
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              (ix) For the period beginning July 1, 2019 and
    ending June 30, 2049, from the amounts that would otherwise
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1 be distributed to the budget reserve account general fund under paragraph (iv) of this subsection, the first eight 2 3 million dollars (\$8,000,000.00) shall be distributed to a 4 separate account for the University of Wyoming. funds are continuously appropriated to the university upon 5 deposit to the account. The University of Wyoming shall 6 7 reduce its standard budget request for the 2021-2022 8 biennium by an amount equal to the maximum amount of funds 9 authorized to be deposited under this paragraph. 10 University of Wyoming shall acknowledge this reduction of 11 its 2021-2022 budget request pursuant to this paragraph in 12 each standard budget request submitted to the governor's office through June 30, 2048. 13

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(o) Beginning in fiscal year 2025 and until three hundred fifty-nine million one hundred thousand dollars (\$359,100,000.00) is deposited into the legislative stabilization reserve account pursuant to this subsection, all amounts which would otherwise be distributed to the school foundation program account on and after July 1, 2024 under paragraphs (a)(ii) and (d)(iii) and subparagraph (d)(v)(C) of this section, and after making the transfers

1 required by W.S. 9-4-719(g), shall be deposited into the

2 legislative stabilization reserve account.

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4 9-4-719. Investment earnings spending policy

5 permanent funds.

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7 (b) There is created the permanent Wyoming mineral 8 trust fund reserve account. All funds within the account shall be invested by the state treasurer as authorized 9 10 under W.S. 9-4-715(a), (d), (e) and (r) and all investment 11 earnings from the account shall be credited to the account. 12 Beginning July 1, 2021 for fiscal year 2022 and each fiscal year thereafter, to the extent funds are available, the 13 state treasurer shall transfer unobligated funds from this 14 15 account to the general fund on a quarterly, pro-rata basis 16 as necessary to ensure that an amount equal to two and 17 one-half percent (2.5%) of the previous five (5) year average market value of the permanent Wyoming mineral trust 18 19 fund, calculated on the first day of the fiscal year, is 20 available for expenditure during each fiscal year. Except 21 for funds specified by the legislature that guarantee the obligations of permanent Wyoming mineral trust fund 22 investment earnings and funds to be transferred into the 23

1 permanent Wyoming mineral trust fund, funds deposited into 2 the reserve account created by this subsection are intended 3 to be inviolate and constitute a permanent or perpetual 4 trust fund. As soon as possible after the end of each of the fiscal years beginning on and after July 1, 2017, after 5 making any transfer the reconciliation required pursuant to 6 7 paragraphs (i) and paragraph (ii) of this subsection, 8 revenues in this account in excess of one hundred fifty 9 percent (150%)—two hundred forty-five percent (245%) of the 10 spending policy amount in subsection (d) of this section 11 shall be credited to the permanent Wyoming mineral trust 12 fund. For fiscal year 2020 and for each fiscal year 13 thereafter: 14 (f) There is created the common school permanent fund 15 16 reserve account. All funds within the account shall be 17 invested by the state treasurer as authorized under W.S. 9-4-715(a), (d), (e) and (r) and all investment earnings 18 19 from the account shall be credited to the account. Except 20 for funds specified by the legislature that guarantee the obligations of the investment earnings from the common 21 school account within the permanent land income fund and 22 23 funds to be transferred into the common school account

within the permanent land fund, funds deposited into the 1 2 reserve account created by this subsection are intended to 3 be inviolate and constitute a permanent or perpetual trust 4 fund. Beginning July 1, 2017 for fiscal year 2018 and each fiscal year thereafter, the state treasurer shall transfer 5 unobligated funds from this account to the common school 6 account within the permanent land income fund as necessary 7 8 to ensure that an amount equal to the spending policy amount established in subsection (h) of this section is 9 10 available for expenditure annually during the fiscal year. As soon as possible after the end of each of the fiscal 11 years beginning on and after July 1, 2017, revenues in this 12 account in excess of one hundred fifty percent (150%) four 13 hundred twenty percent (420%) of the spending policy amount 14 shall be credited to the common school account within the 15 16 permanent land fund.

STATE OF WYOMING

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(k) There is created the excellence in higher education endowment reserve account. Interest and other earnings on funds within the account shall be credited to the account. Except for funds specified by the legislature that guarantee the obligations of excellence in higher education endowment fund investment earnings and funds to

be transferred into the excellence in higher education 1 2 endowment fund, funds deposited into the reserve account 3 created by this subsection are intended to be inviolate and 4 constitute a permanent or perpetual trust fund. As soon as possible after the end of each of the fiscal years 5 beginning on and after July 1, 2017, revenues in this 6 account in excess of one hundred fifty percent (150%) two 7 8 hundred ten percent (210%) of the spending policy amount in subsection (o) of this section shall be credited to the 9 10 excellence in higher education endowment fund created by W.S. 9-4-204(u)(vi). 11 12 (q) The earnings from the permanent Wyoming mineral 13 trust fund under W.S. 9-4-204(u)(iii) during each fiscal 14

year beginning July 1, 2016, which are less than the 15 16 spending policy established in subsection (d) of this 17 section are appropriated from the general fund subject to subsection (s) of this section and the following: 18

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20 (i) Any earnings in excess of two and one-half 21 percent (2.5%) of the previous five (5) year average market value of the trust fund, calculated from the first day of 22 the fiscal year and less than or equal to the spending 23

1 policy amount specified in subsection (d) of this section

- 2 shall be credited to the legislative stabilization reserve
- 3 account created by W.S. 9-4-219; and the strategic
- 4 investments and projects account created by W.S. 9-4-220 in
- 5 equal amounts;

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7 16-1-111. Loans to political subdivisions;

8 requirements; limitations; rulemaking.

9

23

10 (f) There is created a loss reserve account for loans made under this section. A loan origination fee of one-half 11 12 of one percent (0.5%) of the loan shall be paid by the loan 13 applicant and deposited to the loss reserve account for any loan approved under this section. If, as a result of 14 15 default in the payment of any loan made under this section, 16 there occurs a nonrecoverable loss either to the corpus of, 17 or interest due to the permanent Wyoming mineral trust fund, the board shall restore the loss to the permanent 18 fund using any funds available in the loss reserve account. 19 20 If the funds in the loss reserve account are insufficient to restore the full amount of the loss, the board shall 21 submit a detailed report of the loss to the legislature and 22

shall request an appropriation to restore the balance of

1	the loss to the permanent fund. Beginning June 30, 2018,
2	the state treasurer shall transfer funds quarterly from the
3	permanent Wyoming mineral trust fund reserve account to the
4	loss reserve account created in this subsection, in an
5	amount necessary to ensure that as of the last day of each
6	quarter there is an unobligated, unencumbered balance equal
7	to five percent (5%) of the balance of outstanding loans
8	under this section. Any funds transferred to the loss
9	reserve account pursuant to this subsection which are not
10	necessary to maintain the five percent (5%) balance shall
11	be transferred back to the permanent Wyoming mineral trust
12	fund reserve account on the last day of the quarter.
13	
14	21-13-306. Foundation program account established;
15	disposition of monies.
16	
17	(a) The public school foundation program account is
18	established to consist of funds appropriated to, or
19	designated to the account by law, or by gift from whatever

20

21

this article law.

source, for distribution to districts in accordance with

1 (b) Within the limits of legislative appropriation,

2 if any, the resources of the public school foundation

3 program account shall be paid into the state treasury and

4 shall be drawn out and distributed to the districts in

5 accordance with this article upon certification of the

6 state superintendent and upon vouchers approved by the

7 state auditor payable to the treasurer of the several

8 districts.

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10 **21-13-311.** Determination of amount to be distributed

11 to each district from foundation account; undistributed

12 balance; prohibition on expenditures.

13

- 14 (a) The amount of money which shall be distributed to
- 15 each district in accordance with this article from the
- 16 public school foundation program account shall be
- 17 determined by subtracting the sum of the district revenues
- 18 computed in accordance with W.S. 21-13-310 from the total
- 19 amount of the foundation program computed in accordance
- 20 with W.S. 21-13-309.

- 22 21-15-108. Revenue bonds for grants and loans;
- 23 refunding revenue bonds.

(a) Before distribution to the $\underline{\text{public}}$ school $\underline{\text{lands}}$ 2 3 mineral royalties foundation program account under W.S. 4 9-4-305(b), sufficient revenues for the purposes of this section shall be deducted therefrom and credited to a bond 5 6 repayment account pursuant to the terms of the resolution, indenture or other appropriate proceeding authorizing the 7 8 issuance of revenue bonds under this section. The revenues 9 deducted shall be used as provided by this section. The 10 balance of the revenues shall be credited to the public school lands mineral royalties foundation program account 11 as provided under W.S. 9-4-305(b). After available 12 revenues under W.S. 9-4-305(b) have been used, revenues 13 under W.S. 21-13-301 shall also be credited, as necessary, 14 to the bond repayment account and shall be used as provided 15 16 by this section.

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18 (d) Any bonds issued under this section shall:

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(vii) Be additionally secured by a reserve fund created from revenues deposited within the <u>public</u> school lands mineral royalties foundation program account under W.S. 9-4-305(b) or from the proceeds of the bonds, or both,

1 in an amount determined by the commission but not to exceed

2 an amount equal to ten percent (10%) of the revenue bonds

3 outstanding.

requirements.

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21-15-109. Major building and facility repair and replacement payments; computation; square footage allowance; use of payment funds; accounting and reporting

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10 (b) To the extent funds are available, the state 11 construction department shall, based upon square footage 12 computations computed from the prior school 13 distribute the estimated major building and facility repair and replacement payments in quarterly installments to each 14 15 school district from the public school capital construction 16 foundation program account. The department shall distribute 17 the first quarterly payment on July 1 of each fiscal year, with the remaining payments distributed on October 1, 18 19 January 2 and April 1. Payments shall be made as equal as 20 reasonably possible. If funds within the account are not 21 sufficient for any quarterly payment, the department shall reduce all district payments for that quarter by a uniform 22 percentage. The department shall also increase or reduce a 23

1 subsequent school district payment, as appropriate, in the

2 event a school district receives an excessive or deficient

3 distribution. Major building and facility repair and

4 replacement payments shall be computed in accordance with

5 subsection (c) of this section.

6

7 21-15-117. Annual evaluation of school buildings and

8 facilities; remediation schedules; needs prioritization;

9 combining facilities; implementation of remedy.

10

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11 (d) In determining building and facility remedies 12 under subsection (b) of this section, in developing 13 criteria and procedures for site analysis under W.S. 14 21-15-114(a)(xii) and in approving district facility plans under W.S. 21-15-116 and otherwise administering this act, 15 the commission shall adopt the remedy that is in the best 16 17 financial and educational interests of the state, taking into consideration the recommendations of the department 18 19 and the most efficient and cost effective approach in order 20 deliver quality educational services and address 21 building and facility need. Expenditures from the public 22 school foundation program account for school

construction account shall be for necessary and related

costs to implement efficient and cost effective building 1

2 facility remedies required to deliver and

3 educational services. In making determinations under this

4 subsection, the commission shall take into consideration

5 the effects of the proposed activity on the local

community. The commission shall implement this subsection 6

in carrying out building and facility remedies and shall, 7

8 giving proper consideration to the prevention of

9 unnecessary delays in proceeding with a remedy, establish a

10 process to work with other political subdivisions of the

state in implementing this subsection. 11

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21-15-119. Commission budget 13 and funding

14 recommendations.

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16 (a) Notwithstanding W.S. 9-2-1012, the commission shall annually, not later than September 1, develop and 17 submit a recommended budget for projects and school capital

20 budget department and to the select committee on school

construction financing to the governor, through the state

21 facilities. The department shall prepare and provide

22 information as requested by the commission. The commission

shall include with its recommended budget to the select 23

1 committee the prioritized schedules of projects specifi ϵ		committee	the	prioritized	schedules	of	projects	specifie
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2 in W.S. 21-15-117 including the amounts allocated to each

3 project and the annual building status report specified

4 under W.S. 21-15-121. The recommended budget submitted by

5 the commission shall include:

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7 (ii) Financing alternatives for funding the

8 recommended budget, which uses any combination of the

9 following financing alternatives:

10

11 (A) Direct payment from the public school

12 capital construction foundation program account;

13

14 (C) Real property leasing under W.S.

15 21-15-112. Any payments for real property leasing shall be

16 made from the public school capital construction foundation

17 program account subject to W.S. 21-15-112. For the purpose

18 of this section, real property leasing includes payments

19 sufficient for the exercise of a purchase option under the

20 lease.

21

22 **21-15-120.** Emergency facility needs.

1 (b) Upon a finding that an emergency exists under 2 subsection (a) of this section, the commission shall in 3 accordance with rules and regulations promulgated by the 4 commission under this subsection and to the extent funds are available within the public school capital construction 5 foundation program account or otherwise made available by 6 7 the legislature, acquire facilities and equipment, 8 undertake school building and facility repairs, fund 9 additional operating expenses incurred in providing 10 temporary measures and other responses to the emergency 11 situation including necessary investigative and qualified 12 contract assistance expenses incurred by the commission, as necessary to enable the district to provide educational 13 programs required by law on a temporary basis until 14 permanent action can be taken to address school building 15 16 and facility adequacy.

17

18 21-16-720. Annual report and budget.

19

20 (b) The authority shall submit its budget for review 21 as provided by W.S. 9-2-1010 through 9-2-1014.1 9-2-1014.

1 21-16-1302. Hathaway scholarship expenditure account

2 created; reserve account created; use and appropriation of

3 funds.

4

5 There is created the Hathaway student scholarship reserve account. The reserve account shall consist of those 6 monies deposited to the account pursuant to subsection (a) 7 8 of this section and such other funds appropriated by the 9 legislature to the reserve account. Interest and other 10 earnings on funds within the reserve account shall be 11 credited to the reserve account. Except for funds 12 specified by the legislature that guarantee the scholarship 13 obligations of the Hathaway scholarship expenditure account and funds to be transferred into the Hathaway student 14 15 scholarship endowment fund, funds deposited into the 16 reserve account created by this subsection are intended to 17 be inviolate and constitute a permanent or perpetual trust fund. To the extent funds within the Hathaway scholarship 18 19 expenditure account are insufficient in any fiscal year to 20 fully fund scholarships awarded under this article, monies 21 within the reserve account shall be deposited by the state treasurer to the expenditure account for distribution to 22 eligible institutions to fund those scholarships. As soon 23

as possible after the end of each of the fiscal years 1 beginning on and after July 1, 2007, the state treasurer 2 3 shall transfer monies from this reserve account to the 4 Hathaway student scholarship endowment fund to the extent monies within the reserve account are in excess of the 5 greater of twelve million dollars (\$12,000,000.00) 6 forty-seven million dollars (\$47,000,000.00) or an amount 7 8 equal to four and one-half percent (4.5%) eight percent 9 (8%) of the previous five (5) year average market value of 10 the Hathaway student scholarship endowment fund, calculated 11 from the first day of the fiscal year. The state treasurer 12 shall report not later than November 1, of each year to the joint education interim committee and the select committee 13 on capital financing and investments the amount of funds 14 within the reserve account at the end of the previous 15 16 fiscal year and as of July 1, of the current fiscal year.

17

18 35-1-1002. Definitions.

19

20 (a) As used in this article:

21

22 (vi) "Unobligated," for purposes W.S.

23 35-1-1003(b), and (d), means no commitment meeting the

1 requirements of subparagraph (iii)(B) of this subsection

2 was received prior to June 30, 2012.

3

4 35-11-528. Municipal solid waste facilities cease and

5 transfer program created; criteria for grants and loans;

6 loan terms; availability of other state funding sources.

7

8 (e) Loans may be made under the program at zero 9 interest rate, up to an annual interest rate equal to the 10 average prime interest rate as determined in accordance 11 with this subsection. Loans provided under the program 12 shall be adequately collateralized as determined by the 13 state loan and investment board. Principal and interest payments shall be deposited in the budget reserve account 14 15 general fund. The state loan and investment board shall 16 establish interest rates to be charged for loans under the 17 program, but the interest rate shall not exceed an annual interest rate equal to the average prime interest rate as 18 19 determined by the state treasurer. To determine the 20 average prime interest rate, the state treasurer shall 21 average the prime interest rate for at least seventy-five percent (75%) of the thirty (30) largest banks in the 22 23 United States. The interest rate shall be adjusted on

1 January 1 of each year. Interest rates shall be 2 established in recognition of the repayment abilities and 3 needs of the local municipal solid waste facility operator 4 eligible for loans under the program. The state loan and 5 investment board shall establish loan amortization schedules, terms and conditions for each loan approved 6 based on an applicant's need, financial condition of the 7 8 landfill operator or the entity responsible for solid waste 9 funding, the projected life of the transfer facility and 10 the ability of that entity to repay the loan in a timely

12

11

manner.

35-11-529. Municipal solid waste facilities cease and transfer accounts created; authorized expenditures from the accounts.

16

17 (a) There is created the municipal solid waste cease
18 and transfer grant account. Monies from the account shall
19 be awarded for grants to fund approved activities pursuant
20 to W.S. 35-11-528. Interest earned by this account shall
21 be deposited in the budget reserve account general fund.
22 Notwithstanding W.S. 9-2-1008, 9-2-1012(e) and 9-4-207(a),

- 1 funds deposited in this account shall not revert without
- 2 further action of the legislature.

- 4 (b) There is created the municipal solid waste cease
- 5 and transfer loan account. Monies from the account shall
- 6 be awarded for loans to fund approved activities pursuant
- 7 to W.S. 35-11-528. Interest earned by this account shall
- 8 be deposited in the budget reserve account general fund.
- 9 Notwithstanding W.S. 9-2-1008, 9-2-1012(e) and 9-4-207(a),
- 10 funds deposited in this account shall not revert without
- 11 further action of the legislature.

12

- 39-14-801. Severance tax distributions; distribution
- 14 account created; formula.

- 16 (d) After making distributions pursuant to
- 17 subsections (b), (c), (f) and (j) of this section,
- 18 distributions under subsection (e) of this section shall be
- 19 made from the severance tax distribution account. The
- 20 amount of distributions under subsection (e) of this
- 21 section shall not exceed one hundred fifty-five million
- 22 dollars (\$155,000,000.00) in any fiscal year. To the extent
- 23 that distributions under subsection (e) of this section

- would exceed that amount in any fiscal year, except as 1
- 2 provided in subsections (g), (h) and (k) of this section,
- 3 the excess shall be credited to the general fund.

39-19-111. Distribution. 5

6

- (a) All money collected under W.S. 39-19-101 through 7
- 8 39-19-111 shall be credited as follows: to the general
- 9 fund.

10

- 11 **Section 2.** W.S. 9-2-1014.1, 9-4-219(b), 9-4-220,
- 9-4-220.1, 9-4-224, 9-4-601(a)(vii), (k) and (m), 12
- 9-4-715(p)(vi), 9-4-719(b)(i) and (s), 21-15-111(a)(i), 13
- 35-1-1003(d), 39-14-801(d)(i), (ii), (g) and (h) and 14
- 39-19-111(a)(i) and (ii) are repealed. 15

16

- 17 **Section 3.** W.S. 9-4-601(n), as created by 2022
- Wyoming Session Laws, Chapter 51, Section 315, and 18
- 39-14-801(k), as created by 2022 Wyoming Session Laws, 19
- 20 Chapter 51, Section 314, are repealed.

- Section 4. For fiscal years 2023 and 2024, prior to 22
- the transfer of any funds required under W.S. 9-4-220.1 23

- 1 from the strategic investments and projects account to the
- 2 Wyoming state penitentiary capital construction account,
- 3 the state auditor shall first transfer any funds required
- 4 under W.S. 9-4-220(b)(i) to the school major maintenance
- 5 subaccount within the strategic investments and projects
- 6 account.

- 8 **Section 5**. The budget reserve account, the strategic
- 9 investments and projects account, the Wyoming state
- 10 penitentiary capital construction account within the
- 11 strategic investments and projects account and the school
- 12 major maintenance subaccount within the strategic
- 13 investments and projects account are repealed.

14

15 Section 6.

- 17 (a) On July 1, 2024, all funds in the budget reserve
- 18 account, the strategic investments and projects account,
- 19 the Wyoming state penitentiary capital construction account
- 20 within the strategic investments and projects account and
- 21 the school major maintenance subaccount within the
- 22 strategic investments and projects account shall be
- 23 transferred to the general fund. Any unexpended funds that

- 1 have been appropriated or obligated from the accounts and
- 2 subaccounts specified in this subsection prior to July 1,
- 3 2024 shall be paid from the general fund. Any funds that
- 4 are directed to revert by law to the accounts and
- 5 subaccounts specified in this subsection shall revert to
- 6 the general fund.

- 8 (b) On July 1, 2024, all funds in the school lands
- 9 mineral royalties account and the school capital
- 10 construction account shall be transferred to the public
- 11 school foundation program account. Any unexpended funds
- 12 that have been appropriated or obligated from the accounts
- 13 and subaccounts specified in this subsection prior to July
- 14 1, 2024 shall be paid from the public school foundation
- 15 program account. Any funds that are directed to revert by
- 16 law to the accounts and subaccounts specified in this
- 17 subsection shall revert to the public school foundation
- 18 program account.

19

20 Section 7.

- 22 (a) On the effective date of this section, the state
- 23 auditor shall transfer:

- 2 (i) Three hundred fifty-nine million one hundred
- 3 thousand dollars (\$359,100,000.00), or as much thereof as
- 4 is available, from the legislative stabilization reserve
- 5 account to the common school permanent fund reserve account
- 6 created by W.S. 9-4-719(f);

7

- 8 (ii) Two hundred seventy-four million seven
- 9 hundred thousand dollars (\$274,700,000.00), or as much
- 10 thereof as is available, from the legislative stabilization
- 11 reserve account to the permanent Wyoming mineral trust fund
- 12 reserve account created by W.S. 9-4-719(b);

13

- 14 (iii) Four million six hundred thousand dollars
- (\$4,600,000.00), or as much thereof as is available, from
- 16 the legislative stabilization reserve account to the
- 17 Hathaway student scholarship reserve account created by
- 18 W.S. 21-16-1302(b);

- 20 (iv) One million two hundred thousand dollars
- 21 (\$1,200,000.00), or as much thereof as is available, from
- 22 the legislative stabilization reserve account to the

1 excellence in higher education endowment reserve account

2 created by W.S. 9-4-719(k).

3

4 (b) Amounts transferred pursuant to subsection (a) of
5 this section shall be securely deposited into the reserve
6 accounts required by subsection (a) of this section and
7 shall not be invested or otherwise deposited in a manner
8 inconsistent with the way in which funds in the respective

reserve accounts were invested on July 1, 2022 until:

10

9

11 (i) The state treasurer's office certifies in 12 writing to the office of state lands and investments and 13 the state loan and investment board that investment policy statements have been adopted pursuant to W.S. 9-4-716 that 14 provide for the investment of the transferred amounts in 15 as part of a total return 16 accordance with law and 17 investment strategy and that all accounting and financial reporting systems are available and are operating in a 18 19 condition that allows fully compliant accounting and 20 reporting on the investment and handling of all transferred 21 funds and associated earnings; and

1 (ii) The state loan and investment board, after 2 having received and considered the certification required 3 by paragraph (i) of this subsection, provides written 4 notice to the state treasurer's office that the office is authorized to begin investing and depositing transferred 5 funds in a manner consistent with the adopted investment 6 policies and using fully compliant financial accounting and 7 8 reporting practices.

9

Section 8. Not later than September 1, 2024, the state auditor shall report to the joint appropriations committee on the amounts transferred under sections 6 and 7 of this act.

14

23

Section 9. It is the intent of the legislature that 15 16 five hundred thirty-three thousand five 17 seventy-nine dollar (\$533,579.00) appropriation from the Hathaway scholarship expenditure account to the department 18 19 of education for the payment of administrative expenses in 20 2022 Wyoming Session Laws, Chapter 51, Section 2, Section 21 206 not be requested to be paid from, nor be paid from, the Hathaway scholarship expenditure account in the 2025-2026 22

fiscal biennium or any subsequent fiscal biennium.

22

1 2 Section 10. 3 4 (a) The legislature finds that: 5 (i) 6 The state of Wyoming has established inviolate permanent funds in the Wyoming constitution. 7 8 These permanent funds are invested, and the earnings from 9 expended, for those investments specified are 10 constitutional and statutory purposes and on behalf of 11 specified beneficiaries; 12 (ii) The permanent funds include the permanent 13 Wyoming mineral trust fund, the common school account 14 within the permanent land fund, the excellence in higher 15 16 education endowment fund and the Hathaway student 17 scholarship endowment fund; 18 19 (iii) The state maintains four (4) permanent 20 fund reserve accounts, one (1) for each of the permanent

funds identified in paragraph (ii) of this subsection, that

guaranty distributions to the important beneficiaries of

43

1 the permanent funds in the event investment earnings are

2 insufficient to satisfy annual distribution requirements;

3

4 (iv) Because of the current size of the reserve accounts and the need for each reserve account to maintain 5 6 assets that can be liquidated to satisfy guaranty obligations, some reserve accounts and portions of their 7 8 related permanent funds are invested using shorter-term or 9 income-focused strategies. These shorter-term 10 income-focused strategies provide important and necessary 11 liquidity, but they have historically provided 12 meaningfully lower investment return when compared to funds invested in longer-term, but more illiquid, "total return" 13

15

14

investment strategies;

16 (v) The Wyoming state treasurer's office 17 estimates that, over the last five (5) years, the state of Wyoming has forgone investment earnings in excess of three 18 19 hundred seventy million dollars (\$370,000,000.00) 20 maintaining small reserve account balances that require the 21 use of shorter-term and income-focused investment strategies; 22

19

20

(vi) By ensuring that permanent fund reserve 2 accounts maintain balances that can cover at least five (5) 3 years, and preferably seven (7) years, of their annual 4 spending obligations, those accounts and their associated 5 permanent funds can be more fully invested in longer-term, historically higher-yielding "total return" 6 strategies while still providing the necessary liquidity to meet their 7 8 guaranty obligations; 9 10 (vii) To ensure that each permanent fund reserve account is funded to at least five (5) times its annual 11 12 spending obligations, a transfer of funds to each reserve 13 account is necessary. These transfers are provided by section 7 of this act and total six hundred thirty-nine 14 million six hundred thousand dollars (\$639,600,000.00). 15 16 Although these transfers are sizeable, historical total 17 return strategy investment earnings indicate that these transfers will provide enhanced investment returns to the 18

21 the associated investment earnings will help ensure that

state of Wyoming that will exceed the transferred amounts

within a short period of time. Further, the transfers and

the state of Wyoming can satisfy its future obligations in 22

the face of potentially declining mineral revenues; 23

2 (viii) The significant benefits of employing
3 longer-term, total return investment strategies will last
4 only as long as Wyoming's permanent fund reserve accounts
5 are adequately funded and maintain at least five (5) to

6 seven (7) years of their respective annual spending

7 obligations;

8

9 (ix) Although Wyoming's permanent funds 10 constitutionally protected from legislative appropriation, 11 the state's permanent fund reserve accounts are not. 12 Consequently, restraint and a long-term commitment by the Wyoming legislature will be necessary to maintain funding 13 for the reserve accounts at the amounts provided by this 14 act and at levels that maximize investment returns and 15 16 provide maximum benefits to the beneficiaries of Wyoming's 17 permanent funds. The legislature should not jeopardize the benefits of the permanent fund 18 reserve accounts by 19 encumbering the reserve accounts with new guarantees or

21

20

22 (x) By committing the funds and making the 23 statutory changes contained in this act, the legislature is

other extraneous obligations;

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- 1 adopting a long-term commitment to funding Wyoming's
- 2 permanent fund reserve accounts at a level that maximizes
- 3 investment returns and provides maximum benefits to
- 4 permanent fund beneficiaries and to the state of Wyoming.

5

6 Section 11.

7

- 8 (a) Except as provided in subsection (b) of this
- 9 section, this act is effective July 1, 2024.

10

- 11 (b) Sections 3, 4 and 11 of this act are effective
- 12 immediately upon completion of all acts necessary for a
- 13 bill to become law as provided by Article 4, Section 8 of
- 14 the Wyoming Constitution.

15

16 (END)