STATE OF WYOMING

## HOUSE BILL NO. HB0170

Administrative procedure-regulatory costs.

Sponsored by: Representative(s) Western and Olsen and Senator(s) Driskill

## A BILL

## for

1 AN ACT relating to administrative procedure; providing for 2 the preparation of statements of estimated regulatory costs of an agency rule; specifying the information required for 3 4 a statement of estimated regulatory costs; providing for 5 proposed regulatory alternatives to an agency rule; б requiring agencies to consider alternatives to mitigate 7 impacts on small businesses, counties, cities and towns; 8 providing for challenges to an agency rule as specified; 9 providing a definition; specifying applicability; and 10 providing for an effective date.

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12 Be It Enacted by the Legislature of the State of Wyoming: 13

14 **Section 1.** W.S. 16-3-103.1 and 16-3-103.2 are created 15 to read:

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1 2 16-3-103.1. Statement of estimated regulatory costs. 3 4 (a) Pursuant to W.S. 16-3-103(k), a statement of 5 estimated regulatory costs shall include an economic analysis showing whether the rule, directly or indirectly, б 7 is likely to: 8 9 (i) Have an adverse impact on economic growth, private sector job creation, employment or private sector 10 investment in excess of one hundred thousand dollars 11 12 (\$100,000.00) in the aggregate within five (5) years after the implementation of the rule; 13 14 15 (ii) Have adverse business an impact on competitiveness, including the ability of persons doing 16 17 business in the state to compete with persons doing similar business in other states or domestic markets, productivity, 18 19 or innovation in excess of one hundred thousand dollars 20 (\$100,000.00) in the aggregate within five (5) years after 21 the implementation of the rule; or 22

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1 (iii) Increase regulatory costs in excess of one 2 hundred thousand dollars (\$100,000.00) in the aggregate 3 within five (5) years after the implementation of the rule. 4 (b) In addition to the economic analysis required 5 under W.S. 16-3-103(k) and subsection (a) of this section, 6 7 the statement of estimated regulatory costs shall include: 8 (i) An estimate of the number of persons and 9 10 entities likely to be required to comply with the rule, together with a general description of the types of persons 11 12 likely to be affected by the rule; 13 14 (ii) An estimate of the cost to the agency and other state and local government entities to implement and 15 16 enforce the proposed rule and any anticipated effect on 17 state or local revenues; 18 (iii) A good faith estimate of the transactional 19 20 costs likely to be incurred by persons and entities, 21 including local government entities, required to comply with the requirements of the rule; 22

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1 (iv) A description of any regulatory 2 alternatives submitted under W.S. 16-3-103(n) and 3 16-3-103.2(a) and a statement adopting the regulatory 4 alternatives or a statement of the reasons for rejecting 5 the regulatory alternatives; 6 7 (v) Additional analysis, as necessary, of the impact on small businesses, counties, cities and towns if 8 an agency does not adopt the regulatory alternatives 9 10 submitted under W.S. 16-3-103(n) and 16-3-103.2(a); 11 12 (vi) Any additional information that the agency determines may be useful. 13 14 (c) As used in this section, "transactional costs" 15 means the direct costs that are readily ascertainable based 16 17 on standard business practices, including filing fees, the cost of obtaining a license, the cost of equipment required 18 19 to be installed or used, the cost of procedures required to 20 be employed in complying with the rule, additional operating costs incurred, the cost of monitoring and 21 reporting and any other costs necessary to comply with the 22 23 rule.

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STATE OF WYOMING

24LSO-0331

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2 (d) An agency shall not be required to prepare a
3 statement of estimated regulatory costs for any emergency
4 rule, interpretive rule or statements of general policy.

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(e) Any rule that is likely to have an adverse impact б in excess of one hundred thousand dollars (\$100,000.00) in 7 8 the within five (5) aggregate years after the 9 implementation or enforcement of the rule pursuant to 10 subsection (a) of this section, shall not be implemented or 11 enforced until approved by the legislature in the next 12 succeeding legislative session after the agency's final action on the rule. If the legislature, each house voting 13 separately, approves of the rule, the rule may 14 be 15 implemented or enforced after compliance with all other 16 applicable provisions of law. If the legislature fails to 17 approve the rule, the rule is null and void and shall not be implemented or enforced. 18

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16-3-103.2. Procedure for a lower cost regulatory
alternative; revised statements of regulatory costs;
challenges based on noncompliance.

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1 (a) Within the forty-five (45) days after an agency 2 gives notice of a proposed rule as required under W.S. 3 16-3-103(a)(i), an interested person may submit to the 4 agency a written proposal for a lower cost regulatory 5 alternative proposed rule that to а substantially accomplishes the objectives of the rule being promulgated. 6 The proposal may include the alternative of not adopting 7 8 any rule if the proposal explains the lower costs and the 9 objectives of the rule will be achieved by not adopting any 10 rule. Upon the submission of the lower cost regulatory 11 alternative, the agency shall prepare or revise a statement 12 of estimated regulatory costs pursuant to W.S. 16-3-103.1. 13 The agency shall either adopt the alternative or provide a statement of the reasons for rejecting the alternative in 14 favor of the proposed rule in a manner as similar as 15 16 possible to the procedure outlined in W.S. 16-3-103(o).

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(b) The agency shall prepare or revise the statement of estimated regulatory costs if any change to the rule is made pursuant to subsection (a) of this section that would increase the regulatory costs of the rule.

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24LSO-0331

1 (c) Not less than twenty-one (21) days before filing 2 a rule for adoption, an agency that is required to revise a 3 statement of estimated regulatory costs shall provide the 4 revised statement to the person who submitted the lower 5 cost regulatory alternative and to the management council 6 and shall provide notice on the agency's website that the 7 revised statement is available to the public.

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9 (d) The failure of an agency to prepare a statement 10 of estimated regulatory costs or to respond to a written 11 lower cost regulatory alternative as provided in this 12 section is grounds for noncompliance with the applicable procedural requirements of rulemaking set forth in this 13 chapter. An agency's failure to prepare a statement of 14 15 estimated regulatory costs or to respond to a written lower 16 cost regulatory alternative may not be raised in a 17 proceeding to contest any rule on the ground of 18 noncompliance unless:

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20 (i) The challenge is commenced within two (2)
21 years from the effective date of the rule;

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1 (ii) The challenge is to the agency's rejection 2 of a lower cost regulatory alternative offered under W.S. 3 16-3-103(n) or 16-3-103.2(a); and 4 5 (iii) The interests of the person challenging the rule are materially affected by the agency's failure to 6 prepare a statement of estimated regulatory costs or by the 7 8 rejection of the lower cost regulatory alternative. 9 10 **Section 2.** W.S. 16-3-101(b) by creating a new 11 paragraph (xiii) and by renumbering (xiii) as (xiv) and 16-3-103(a)(i) by creating a new subparagraph (M) and by 12 13 creating new subsections (k) through (o) are amended to 14 read: 15 16 16-3-101. Short title; definitions. 17 (b) As used in this act: 18 19 20 (xiii) "Small business" means a business that 21 employs two hundred (200) or fewer permanent full-time 22 employees and that, together with its affiliates as defined 23 by W.S. 9-12-1302(a)(i), has a net worth of not more than

1	five million dollars (\$5,000,000.00) in business
2	investments. If the business is a sole proprietorship, the
3	five million dollars (\$5,000,000.00) net worth requirement
4	shall include both personal and business investments;
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6	(xii)(xiv) "This act" means W.S. 16-3-101
7	through 16-3-115.
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9	16-3-103. Adoption, amendment and repeal of rules;
10	notice; hearing; emergency rules; proceedings to contest;
11	review and approval by governor; statement of estimated
12	regulatory costs; mitigation of regulatory costs.
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14	(a) Prior to an agency's adoption, amendment or
15	repeal of all rules other than interpretative rules or
16	statements of general policy, the agency shall:
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18	(i) Give at least forty-five (45) days notice of
19	its intended action. Notice shall be mailed to all persons
20	making timely requests of the agency for advanced notice of
21	its rulemaking proceedings and to the attorney general, the
22	secretary of state's office as registrar of rules, and the
23	legislative service office if a state agency. The agency

HB0170

2024

1	shall submit a copy of the proposed rules, in a format
2	conforming to any requirements prescribed pursuant to
3	subsection (f) of this section, with the notice given to
4	the legislative service office. The notice shall include:
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6	(M) The manner in which an interested
7	person may submit to the agency a written proposal for a
8	lower cost regulatory alternative to the proposed rule,
9	pursuant to W.S. 16-3-103.2(a).
10	
11	(k) In addition to all other requirements for the
12	adoption, amendment or repeal of a rule under this section,
13	other than an emergency rule, interpretive rule or
14	statements of general policy, an agency shall consider the
15	regulatory costs of the proposed rule and shall prepare a
16	statement of estimated regulatory costs of the proposed
17	rule before the adoption, amendment or repeal of any rule,
18	<u>if:</u>
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20	(i) The proposed rule will have an adverse
21	impact on small business as provided in W.S.
22	<u>16-3-103.1(a)(i);</u>
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1	(ii) The proposed rule is likely to directly or
2	indirectly increase regulatory costs for small businesses
3	in excess of one hundred thousand dollars (\$100,000.00) in
4	the aggregate within five (5) years after the
5	implementation of the rule;
6	
7	(iii) An interested person submits to the agency
8	a written proposal for a lower cost regulatory alternative
9	to the proposed rule under W.S. 16-3-103.2(a).
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11	(m) Each agency, before the adoption, amendment or
12	repeal of any rules, shall consider the impact of the rules
13	on small businesses and the impact of the rule on counties,
14	cities and towns. Whenever practicable, an agency shall
15	formulate provisions within the agency's rule to reduce
16	disproportionate impacts on small businesses, counties,
17	cities or towns and to avoid regulating those entities that
18	are not significantly within the purpose of the agency's
19	rule. The agency shall consider each of the following
20	methods for reducing the impact of a proposed rule on small
21	businesses, counties, cities, towns or any combination of
22	these entities:

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1	(i) Establishing less stringent compliance or
2	reporting requirements in the rule;
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4	(ii) Establishing less stringent schedules or
5	deadlines in the rule for compliance or reporting
б	requirements;
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8	(iii) Consolidating or simplifying the rule's
9	compliance or reporting requirements;
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11	(iv) Establishing performance standards or best
12	management practices to replace design or operational
13	standards in the rule;
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15	(v) Where legally permissible, exempting small
16	businesses, counties, cities or towns, or any combination
17	of those entities, from any or all requirements of the
18	<u>rule.</u>
19	
20	(n) If the agency determines that the proposed
21	adoption, amendment or repeal of a rule will affect small
22	businesses as provided in subsection (m) of this section,
23	the agency shall send written notice of the rule to the

1	Wyoming business council and the Wyoming office of tourism
2	not less than forty-five (45) days before the notice period
3	required by paragraph (a)(i) of this section. The Wyoming
4	business council and the Wyoming office of tourism shall
5	consider and offer to the agency any regulatory
6	alternatives determined by the council or office to be
7	feasible and consistent with the stated objectives of the
8	proposed rule and that would reduce the impact on small
9	businesses. The alternatives shall be submitted within
10	twenty-eight (28) days after receipt of the notice from the
11	agency as required by this subsection. The agency shall
12	adopt all or any portion of the regulatory alternatives
13	offered by the Wyoming business council and the Wyoming
14	office of tourism that are feasible and consistent with the
15	stated objectives of the proposed rule. If the adopted
16	regulatory alternatives represent substantive changes to
17	the rules, the agency may determine to withdraw the rules
18	and resubmit the adopted alternative rules under this
19	section. Based on a determination that all or any portion
20	of the regulatory alternatives are impracticable or for
21	other good cause shown, the agency may elect to not adopt
22	the regulatory alternatives. An agency shall not be
23	required to consider or adopt any proposed regulatory

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STATE OF WYOMING

24LSO-0331

1	alternatives if the Wyoming business council or the Wyoming
2	office of tourism does not provide any alternatives to the
3	agency within the timeframe specified in this subsection.
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5	(o) If an agency does not adopt all or any portion of
6	the regulatory alternatives offered by the Wyoming business
7	council and the Wyoming office of tourism as required by
8	subsection (n) of this section, the agency shall include a
9	detailed written statement and a copy of all of the
10	proposed regulatory alternatives with the copy of the
11	proposed rule when giving notice pursuant to paragraph
12	(a)(i) of this section to explain the reasons for electing
13	to not adopt all or a portion of any proposed regulatory
14	alternatives.
15	
16	Section 3. This act shall apply to all agency rules
17	that are adopted, amended or repealed on or after the
18	effective date of this act.
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20	Section 4. This act is effective July 1, 2024.
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22	(END)

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